

AGENDA

Committee of the Whole AGENDA FOR JANUARY 22, 2024 AT 5:30 PM



Lansing City Hall, Tony Benavides Lansing City Council Chambers
124 W. Michigan Avenue, 10th Floor

To provide input or ask questions on any item that is listed on the agenda,
members of the public may contact the City Council at city.council@lansingmi.gov or (517) 483-4177 prior to the meeting.

Council Member Jeremy Garza, Chairperson
Council Member Adam Hussain, Vice Chairperson

- 1. Call to Order**
- 2. Roll Call**
- 3. Minutes**
 - A. January 8, 2024
- 4. Public Comment on Agenda Items (Up to 3 Minutes)**
- 5. Presentations:**
 - B. Board of Water and Light Annual Audit for Fiscal Year ending June 30, 2023-
CFO Heather Shawa & Gen. Mgr Dick Peffley
 - C. Maner Costerisan Audit Presentation
 - i. Independent Auditor's Report on Internal Control over Financial Reporting
 - ii. Lansing City Comprehensive Financial Report (CAFR) 2022 - 2023
 - iii. City Internal Auditor Reporting on Audit
- 6. Discussion/Action:**
 - D. RESOLUTION - Elected Officers Compensation Commission; Set First Meeting for 2024 session
 - E. RESOLUTION - Amend Resolution 2023-270 City Council Meeting Schedule
 - F. RESOLUTION - Budget Amendment; Fiscal Year 2023-2024 Second Quarter
 - G. RESOLUTION - Grant Acceptance; Transformational Affordable Housing Projects
 - H. RESOLUTION - Grant Acceptance; Transformational Municipal Infrastructure
- 7. Other**
- 8. Adjourn**

Persons with disabilities who need an accommodation to fully participate in these meetings should contact the City Council Office at 517-483-4177 (TTY 711) 24 hour notice may be needed for certain accommodations. An attempt will be made to grant all reasonable accommodation requests.

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MINUTES
Committee of the Whole
Wednesday, January 8, 2024 @ 5:30 p.m.
Tony Benavides Lansing City Council Chambers

CALL TO ORDER

Council President Garza called the meeting to order at 5:30 p.m.

PRESENT

Councilmember Peter Spadafore
Councilmember Adam Hussain
Councilmember Tamera Carter
Councilmember Trini Pehlivanoglu
Councilmember Jeffrey Brown
Councilmember Ryan Kost
Councilmember Jeremy Garza
Councilmember Brian T. Jackson

OTHERS PRESENT

Sherrie Boak, Council Staff
Jim Smiertka, City Attorney
Lisa Hagen-Lawrence, OCA
Shelbi Frayer, Mayor's office
Muhammed Qawee, DEI Advisory Board
Brett Kaschinske, Parks and Recreation
Allen Fox, Ingham County
Heath Lowry
Amber Paxton, Financial Empowerment

Minutes

MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE MINUTES FROM JANUARY 3, 2024 AS PRESENTED. MOTION CARRIED 8-0.

Public Comment

Mr. Allan Fox introduced himself.

Presentations

Office of Financial Empowerment; Lansing SAVE First Capital Campaign Update

Ms. Paxton updated the Committee on the program. She began by outlining what the program is, which is the process of opening a savings account, which began in November 2014. Ms. Paxton then went through a presentation on collaboration with the City of Lansing, the Lansing School District and MSUFCU. There are over 1700 accounts in the City, and are opt out options do not opt in opened with a student ID number, not a SS number. It is combined with financial education, and those educators go into every classroom monthly. It is set up with

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multiple accounts, so if they leave the district they can withdraw their funds, but any money the City has put in, comes back to the City and it gets put towards the students still involved. Ms. Paxton spoke briefly on the mission and the goal for the program which has met needs. Ms. Paxton concluded by listing the organizations that contribute throughout the year.

Council Member Brown asked about a partnership with Kroger. Ms. Paxton stated it is the Kroger rewards program, and on their website, you can enter the program they want to support; The Desk drawer Fund. This gives 1% spent, and currently only 90 cards, so they will do further outreach on that program.

Council Member Hussain asked about the community program and if they are specific faith based, and Ms. Paxton stated they are, but do not need to be.

Discussion/Action

RESOLUTION – Appointment; Heath Lowry; Board of Zoning Appeals; Term to Expire June 30, 2026

Mr. Lowry spoke briefly on his goals, noting he is an attorney and in law school studied the relationship between land use and quality of life. He assured the Committee he felt he would serve it well.

Council Member Kost acknowledged him and asked about his recent application to the Charter Commission. Mr. Lowry stated that if he is elected, he would resign from this Board. Council Member Kost noted his concern with filling the position now and then if he left it would have to be filled again. Council President Garza noted there might be an issue with quorum issue to address business, but if appointed he could have 5 meetings.

Council Member Jackson noted this is the applicants first choice, his volunteer work resembles his initiative to serve, and would support.

Council Member Hussain, asked if he is not elected, would he stay on the BZA. Mr. Lowry stated if he is not elected, he will stay on BZA, and this application was put in long before the Charter Commission went on the ballot. Mr. Lowry assured them he believes in a public servant.

Council Member Kost assured him he supported him in the role on this Board.

MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE RESOLUTION FOR THE APPOINTMENT OF HEATH LOWRY, BOARD OF ZONING APPEALS. MOTION CARRIED 8-0.

RESOLUTION – Participation in the Ingham County Treasurer Payment Reduction Program

Mr. Fox explained the funding from the Federal relief money. The State of Michigan and the Federal government recognized that the COVID virus magnified some household concerns. In Ingham County, instead of sending out flyers, they brought the program to people in the community to meet with counselors, start application, get other financial assistance, and worked with MSU Extension. There were 340 families in the City of Lansing that were assisted, and other assistance towards costs related to home ownership. In the 2024 foreclosures cycle, there is a record low number, and very few are owner occupied. The funds are running out and there are a few things that can be done locally that comes through County. This option in front of the Council is for no cost to the City, the school district or other taxing authorities, but does require City approval. This ties certain tax reliefs to poverty exemptions. This will be to address the county assessed taxes and fees and will not take funds away from the schools or the City.

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Council Member Hussain asked for confirmation it is all interest, and fees, and Mr. Fox stated these are funds charged and due to the County. Any other options, the County would need to come back to the City, and at this time they are not looking to pursue that option.

MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE RESOLUTION TO PARTICIPATE IN THE INGHAM COUNTY TREASURER PAYMENT REDUCTION PROGRAM. MOTION CARRIED 8-0.

RESOLUTION - Special Outside Legal Counsel specific to Case Fitzpatrick v. City of Lansing Case no. 23-cv-01125; T Joseph Seward of Seward Henderson, PLLC

Mr. Smiertka explained that since a City employee has been sued also, there is a conflict of interest. The insurance company has asked the Mr. Seward to represent. City Council has to approve all outside counsel and that is why it is before Council.

Council Member Jackson, asked for clarification on the parties. Mr. Smiertka stated in addition to the City there is also a code officer on the case. There is insurance with MMRA, and they want to employee Mr. Seward and Council has to approve. Council Member Jackson asked if the City and the individual has competing interest and how can the City approve for the individual employee. Mr. Smiertka stated it all comes out of the same insurance policy.

MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE RESOLUTION FOR OUTSIDE COUNSEL SPECIFIC TO CASE 23-CV-01125 FOR T JOSEPH SEWARD OF SEWARD HENDERSON, PLLC. MOTION CARRIED 8-0.

RESOLUTION – GRANT ACCEPTANCE; MICHIGAN NATURAL RESOURCES TRUST FUND (MNRTF) FUNDS FOR THE SYCAMORE CREEK CAVANAUGH ROAD AND WAVERLY ROAD ACQUISITIONS

Mr. Kaschinske explained these were grants received through the MNRTF and they are for the appraised value of the property. The State of Michigan pays for 75% of the appraised value and were before the City before in 2023 when the City went to the DNR for the grants. Mr. Kaschinske went through maps of the area that is affected at Cavanaugh. There cannot be buildings if they are not used for a park purpose, so they will be removing the structure.

Council Member Hussain asked where the funds for the demolition would come from. Mr. Kaschinske stated the demo costs not part of the acquisition grant, but until out to bid do not have exact cost. That would come from park operations. To use grant dollars the building has to be removed first, and this grant is for acquisition of the property. There is a clause in the grant for park land, it is permanent park property and there are rules for what can be done with the property.

Mr. Kaschinske then moved to a presentation on Waverly Road which is wooded property with no structures. The river trail extends up to the property, and there is a consumer's easement on the west side of Waverly. The area is owned by Lansing Christian Center Church, (LCCC) on the map, and own the property north of the easement. The goal is to extend the Lansing River Trail towards the larger population density. This is still City of Lansing property and connecting Lansing residents, and since there are no sidewalks, this assists in connections with non-motorized all the way to Lake Lansing. Mr. Kaschinske noted this is the first step, they still need to agree on the appraisal, get with Consumers on the easement, and a long process but is an area they really want to get to. In the past, there has been permission given by Consumers on other property easements.

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MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE RESOLUTION FOR THE GRANT ACCEPTANCE FOR THE MNRTF GRANT FOR SYCAMORE CREEK CAVANAUGH ROAD AND WAVERLY ROAD ACQUISITIONS. MOTION CARRIED 8-0.

DISCUSSION – DIVERSITY EQUITY AND INCLUSION ADVISORY BOARD RULES OF PROCEDURE

Council Member Hussain and Jackson stepped away from the meeting at 6:20 p.m.

Mr. Qawwee outlined the process the Advisory Board used on the rules, which was using other rules procedures as a template. The draft was submitted to the leadership team, and they had a couple weeks to provide edits. Most of the discussion and debate was on time for public comment, and they edited those to mimic what City Council uses. The Advisory Board approved unanimously and then sent to the City Attorney for final approval.

Council Member Hussain returned to the meeting at 6:21 p.m.

Council President Garza asked if this should be discharged or place on file and no comments or concerns from Council.

COUNCIL PRESIDENT GARZA DISCHARGED TO THE COMMITTEE ON EQUITY DIVERSITY AND INCLUSION. MOTION CARRIED 8-0.

CLOSED SESSION

Council Member Jackson returned to the meeting at 6:23 p.m.

MOTION BY COUNCIL MEMBER HUSSAIN TO RECESS INTO CLOSED SESSION AT 6:23 P.M. TO PURSUANT TO MCL 15.268(C) OF THE OPEN MEETINGS ACT, CITY COUNCIL WILL

RECESS INTO CLOSED SESSION FOR STRATEGY AND NEGOTIATION SESSIONS CONNECTED WITH THE NEGOTIATION OF THE COLLECTIVE BARGAINING AGREEMENTS BETWEEN THE CITY OF LANSING AND TEAMSTERS LOCAL 214 SUPERVISORY AND NON-SUPERVISORY UNITS FOR THE PERIOD OF JANUARY 1, 2024- DECEMBER 31, 2024, AND NEGOTIATION OF WAGE REOPENERS PURSUANT TO THE COLLECTIVE BARGAINING AGREEMENTS BETWEEN THE CITY OF LANSING AND TEAMSTERS 243 CLERICAL, TECHNICAL, PROFESSIONAL UNIT AND SUPERVISORY UNIT EFFECTIVE FEBRUARY 1, 2024 AS REQUESTED BY THE CITY. ROLL CALL VOTE. MOTION CARRIED 7-1.

RECONVENE

Council President Garza reconvened the meeting at 6:42 p.m.

Discussion/Action

RESOLUTION – Ratification of the Collective Bargaining Agreement; Teamsters Local 214 Supervisory and Non-Supervisory Units

Council Member Hussain outlined the changes for the one year contract.

MOTION BY COUNCIL HUSSAIN TO APPROVE THE RESOLUTION TO RATIFY THE COLLECTIVE BARGAINING AGREEMENT WITH TEAMSTERS LOCAL 214 SUPERVISORY AND NON-SUPERVISORY UNITS. MOTION CARRIED 8-0.

RESOLUTION – Ratification of the Collective Bargaining Agreement Wage Reopener; Teamsters 243 Clerical, Technical, Professional Unit

Council Member Hussain outlined the changes.

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MOTION BY COUNCIL MEMBER HUSSAIN TO APPROVE THE RESOLUTION TO RATIFY THE COLLECTIVE BARGAINING AGREEMENT WAGE REOPENER FOR TEAMSTERS 243 CLERICAL, TECHNICAL PROFESSIONAL UNIT. MOTION CARRIED 8-0.

RESOLUTION - Ratification of the Collective Bargaining Agreement Wage Reopener; Teamsters 243 Supervisory Unit

Council Member Hussain outlined the changes.

MOTION BY COUNCIL MEMBER TO APPROVE THE RESOLUTION TO RATIFY THE COLLECTIVE BARGAINING AGREEMENT WAGE REOPENER FOR TEAMSTERS 243 SUPERVISORY UNIT. MOTION CARRIED 8-0.

OTHER

No other topics.

Adjourn

The meeting adjourned at: 6:45 pm

Respectfully Submitted by,
Sherrie Boak, Recording Secretary,
Lansing City Council

Approved by the Committee



Chris Swope
Lansing City Clerk

December 8, 2023

President and Council Members
10th Floor City Hall
Lansing, MI 48933

Dear President and Council Members:

Pursuant to Article 5, Chapter 2, Section 5-203.5 and Section 5-203.6 of the Lansing City Charter, on November 27, 2023 my office received and placed on file:

[Board of Water and Light Annual Audit for Fiscal Year Ending June 30, 2023](#)

It is available online at the City Clerk's web page <https://mi-lansing3.civicplus.pro/227/Public-Notices-Documents-on-File>

Sincerely,

Chris Swope, MMC/MiPMC
Lansing City Clerk



Lansing Board of Water and Light
P.O. Box 13007
1201 S. Washington Ave.
Lansing, MI 48912

Electronic Delivery

November 27, 2023

Chris Swope, City Clerk
City of Lansing
124 W. Michigan Avenue, 9th Floor
Lansing, MI 48933

RE: Annual Audit for Fiscal Year Ending June 30, 2023

Dear Mr. Swope:

Attached please find the Board of Water and Light's electronic consolidated Audited Financial Statements for the fiscal year ending June 30, 2023.

Respectfully submitted,

LaVella J. Todd
Corporate Secretary

PDF Attachment

Electronic Copy:

Andy Schor, Mayor City of Lansing
Dick Peffley, General Manager
Heather Shawa, Chief Financial Officer
LBWL Commissioners
Lansing City Council President, Carol Wood, and Councilmembers
Emily Linden, City of Lansing Internal Auditor



Lansing Board of Water & Light – City of Lansing, Michigan

**Financial Report
With Additional Information
June 30, 2023 and 2022**

Board of Water & Light – City of Lansing, Michigan

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June 30, 2023 and 2022

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Independent Auditors' Report

To the Honorable Mayor, Members of the City Council, and Commissioners of the Lansing Board of Water & Light

Opinions

We have audited the accompanying financial statements of the business-type activities and fiduciary activities of Lansing Board of Water & Light (BWL), as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the BWL's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the BWL as of June 30, 2023 and 2022 and the respective changes in financial position and, where applicable, cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of BWL and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that rise substantial doubt about the BWL's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the BWL's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the BWL's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial taken as a whole. The identified accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the financial statements as a whole.

Baker Tilly US, LLP

Madison, Wisconsin
September 22, 2023

Board of Water & Light – City of Lansing, Michigan

Management's Discussion and Analysis

June 30, 2023 and 2022

This section explains the general financial condition and results of operations for the Lansing Board of Water & Light (BWL). The BWL includes the consolidated operations of the electric, water, steam and chilled water utilities. The notes to financial statements following this section are essential reading for a complete understanding of the financial and operational results for the years ended June 30, 2022 and 2023.

Overview of Business

The BWL owns and operates an electric system which generates, purchases and distributes electric energy to approximately 99,100 retail customers in the greater Lansing area, and wholesale customers through participation in the Midcontinent Independent System Operator, Inc. (MISO), which is BWL's regional electric grid. The BWL generated 56 percent of its retail and wholesale sales from existing generation assets. Additional electric generation was supplied through BWL's membership in the Michigan Public Power Agency, which includes BWL's partial ownership of Detroit Edison's Belle River Plant, through MISO, and renewable energy purchase power agreements. The BWL maintains a diversified generation portfolio which includes wind and solar. The combination of renewable energy generation and energy efficiency programs support BWL's adopted plan to provide 50% clean energy by 2030 and carbon neutrality by 2040.

The BWL owns and operates water wells, a raw water transmission system, water conditioning facilities and an extensive water distribution system serving potable water to approximately 57,600 residential, commercial and industrial customers in the greater Lansing area.

The BWL owns and operates steam generation boilers, a steam transmission and distribution system serving 156 customers. BWL's chilled water facility and distribution system serves 19 customers in the City of Lansing.

Capital Expenditures

Capital expenditures are driven by the need to replace, expand, or maintain the generation, transmission and distribution systems of the BWL to meet customer utility needs and to maintain a high level of service reliability. The BWL invests essentially all revenues not paid out for operations and maintenance expense, nonoperating expenses, or debt service back into capital improvements for its water, electric, steam and chilled water systems. Gross capital expenditures were \$112.2 million in fiscal year 2023, \$121.7 million in fiscal year 2022 and \$227.7 million in fiscal year 2021.

The BWL generally pays the cost of its capital improvements from internally generated funds; however, revenue bonds are issued from time to time to support large projects or special needs such as construction of generation facilities.

Detailed financial information for the separate utilities of water, electric, steam and chilled water can be found in the Additional Information section of this financial report.

Board of Water & Light – City of Lansing, Michigan

Management's Discussion and Analysis
June 30, 2023 and 2022

Condensed Financial Information (Dollars in Millions)

	As of June 30			% Change	
	2023	2022	2021	2022 to 2023	2021 to 2022
Assets					
Utility plant	\$ 1,183.3	\$ 1,165.7	\$ 1,116.7	% 1.5	% 4.4
Current assets	306.2	348.2	328.5	(12.1)	6.0
Other assets	167.0	132.2	261.1	26.3	(49.0)
Total assets	1,656.5	1,646.1	1,706.3	0.6	(3.5)
Deferred Outflow of Resources	26.8	36.2	14.4	(26.0)	151.4
Liabilities					
Long-term liabilities	824.4	843.2	848.6	(2.2)	(0.6)
Other liabilities	113.9	93.4	96.0	21.9	(2.7)
Total liabilities	938.3	936.6	944.6	0.2	(0.8)
Deferred Inflow of Resources	32.1	48.9	90.8	(34.4)	(46.1)
Net Position					
Net investment in capital assets	381.4	347.0	382.4	9.9	(9.3)
Restricted for debt service	48.1	42.9	39.4	12.1	8.9
Restricted for pension	5.0	2.8	13.2	78.6	(78.8)
Restricted for OPEB	74.6	71.7	100.1	4.0	(28.4)
Unrestricted	203.7	232.5	150.2	(12.4)	54.8
Net position	\$ 712.9	\$ 696.9	\$ 685.3	% 2.3	% 1.7

Capital expenditures in FY2023 exceeded depreciation, impairments and retirements thereby increasing Utility plant assets by \$17.6 million. Current Assets decreased by \$42 million primarily due to higher cash outflows associated with fuel and environmental remediation costs. Other Assets increased by \$34.8 million primarily due to increases in recoverable energy and environmental remediation assets. Deferred Outflows decreased by \$9.4 million primarily due to higher investment returns on OPEB retirement plan. Total liabilities increased by \$1.7 million driven by higher current liabilities related to capital projects. Deferred Inflows decreased by \$16.8 million primarily due to amortization of prior changes within the OPEB retirement plan.

Capital expenditures in FY2022 exceeded depreciation, impairments and retirements thereby increasing Utility plant assets by \$49 million. Other assets decreased by \$128.9 million primarily due to cash being used to pay for the constriction of Delta Energy Park. Deferred Outflows increased by \$21.8 million because of increased long-term pension costs associated with recent weak investment market performance. Total liabilities decreased by \$8 million driven by long-term debt pay off. Deferred Inflows decreased by \$41.9 million primarily due to changes in OPEB retirement plan.

	For the Year Ended June 30			% Change	
	2023	2022	2021	2022 to 2023	2021 to 2022
Result of Operations					
Operating Revenue	\$ 448.9	\$ 397.2	\$ 380.6	% 13.0	% 4.4
Operating Expense	406.2	348.4	300.2	16.6	16.1
Nonoperating expense - Net	(26.6)	(37.2)	(27.7)	(28.5)	34.3
Changes in Net Position	\$ 16.1	\$ 11.6	\$ 52.7	% 38.8	% (78.0)

Board of Water & Light – City of Lansing, Michigan

Management's Discussion and Analysis

June 30, 2023 and 2022

The \$51.7 million increase in FY2023 operating revenue is primarily driven by increases in electric wholesale as a result of increased market prices and recovery of increased fuel costs. The \$57.8 million increase in FY2023 operating expense is attributable primarily to increased fuel costs of \$23.6 million, increased administrative and general costs of \$11.6 million and increased depreciation costs of \$13.9 million.

The \$16.6 million increase in FY2022 operating revenue is primarily driven by stronger electric wholesale as a result of additional production capacity provided by the new Delta Energy Park Plant. The \$48.2 million increase in FY2022 operating expense is attributable primarily to increased fuel costs (\$21.7million), increased administrative and general costs (\$16.8 million) and increased depreciation costs (\$8.1 million). The decrease in net income is primarily due to the increased operating expense and weak investment performance.

Budget

The BWL Commissioners approved a \$292.4 million operating expense budget (excluding depreciation and Return on Equity) for FY2023. Actual expenses (excluding depreciation and Return on Equity) were \$309.5 million. The capital improvement budget, net of customer contributions in aid of construction, was \$71.8 million for FY2023, and actual net capital expenditures were \$90.5 million. The difference between the capital budget and actual spend is due to carry over from FY2022 and inflationary cost increases.

Financing Activities

In January of 2021, \$126,895,000 of Utility System Revenue Bonds, Series 2021A and 2021B were issued for the purposes of paying costs to acquire and construct a natural gas combined cycle facility (Delta Energy Park), other system improvements and paying costs of issuance of the Series 2021A and 2021B Bonds. Delta Energy Park began operation in FY2022.

Contacting the Plan's Management

The financial report is intended to provide a general overview of the Plan's finances and to demonstrate accountability for the funds it administers. Questions about this report should be submitted to Lansing Board of Water and Light, P.O. Box 13007, Lansing, Michigan 48901-3007.

Board of Water & Light - City of Lansing, Michigan

Statements of Net Position

June 30, 2023 and 2022

	2023	2022
Assets		
Current Assets		
Restricted cash and investments (Notes 2 and 3)	\$ 62,772,401	\$ 57,811,015
Cash and investments (Notes 1 and 2)	67,108,994	116,820,869
Designated cash and investments (Notes 1 and 2)	85,227,457	90,395,671
Accounts receivable, net (Note 1)	43,111,657	34,547,239
Estimated unbilled accounts receivable (Note 1)	22,368,141	18,401,799
Inventories (Note 1)	19,725,090	24,563,413
Prepayments (Note 1)	5,929,758	5,699,286
Total current assets	306,243,498	348,239,292
Other Assets		
Restricted assets:		
Net pension asset (Note 8)	5,009,098	2,772,080
Net OPEB asset (Note 8)	74,641,660	71,731,218
Recoverable environmental remediation (Note 6)	19,939,958	10,926,545
Recoverable energy asset (Note 6)	33,810,383	9,100,838
Special deposit (Note 1)	31,334,023	35,321,165
Other (Note 1)	2,261,914	2,305,930
Total other assets	166,997,036	132,157,776
Utility Plant (Notes 1 and 4)		
Water	367,082,687	352,112,157
Electric	1,246,833,576	1,221,755,100
Steam	96,662,683	95,083,252
Chilled water	34,105,305	34,099,039
Common facilities	123,933,055	123,793,139
Total	1,868,617,306	1,826,842,687
Less accumulated depreciation	731,121,625	684,169,705
Net	1,137,495,681	1,142,672,982
Construction in progress	45,813,286	23,067,588
Total utility plant	1,183,308,967	1,165,740,570
Total assets	1,656,549,501	1,646,137,638
Deferred Outflows of Resources		
Bond refunding loss being amortized (Note 1)	7,256,405	7,761,184
Pension deferred outflows (Note 8)	1,636,061	3,219,778
OPEB deferred outflows (Note 8)	17,913,026	25,258,227
Total deferred outflows of resources	26,805,492	36,239,189

See notes to financial statements

Board of Water & Light - City of Lansing, Michigan

Statements of Net Position

June 30, 2023 and 2022

	2023	2022
Liabilities and Net Position		
Current Liabilities		
Accounts payable	\$ 69,132,076	\$ 51,164,510
Accrued payroll and related taxes	4,434,300	3,829,254
Customer deposits	5,623,094	4,414,682
Accrued compensated absences (Note 1)	5,786,414	5,285,286
Accrued interest	63,276	70,492
Current liabilities payable from restricted assets:		
Current portion of long-term debt (Note 5)	14,229,635	13,758,537
Accrued interest	14,637,798	14,865,308
Total current liabilities	113,906,593	93,388,069
Compensated Absences, Less Current Portion (Note 1)	7,644,878	7,876,408
Other Long-Term Liabilities		
Workers' compensation (Note 12)	2,200,000	2,200,000
Environmental remediation liability (Note 9)	15,192,215	16,751,328
Other	4,423,149	3,578,875
Total other long-term liabilities	21,815,364	22,530,203
Long-Term Debt, Less Current Portion (Note 5)	794,911,441	812,761,597
Total liabilities	938,278,276	936,556,277
Deferred Inflows of Resources		
Revenue intended to cover future costs (Note 6)	8,014,598	9,576,810
OPEB deferred inflows (Note 8)	24,108,346	39,338,804
Total deferred inflows of resources	32,122,944	48,915,614
Net Position (Note 1)		
Net investment in capital assets	381,424,296	346,981,620
Restricted for debt service	48,134,603	42,945,707
Restricted for pension	5,009,098	2,772,080
Restricted for OPEB	74,641,660	71,731,218
Unrestricted	203,744,116	232,474,311
Total net position	\$ 712,953,773	\$ 696,904,936

See notes to financial statements

Board of Water & Light - City of Lansing, MichiganStatements of Revenues, Expenses and Changes in Net Position
Years Ended June 30, 2023 and 2022

	2023	2022
Operating Revenues (Note 1)		
Water	\$ 50,683,766	\$ 49,028,486
Electric	378,791,716	330,052,908
Steam	12,661,267	11,934,516
Chilled water	6,740,010	6,133,254
Total operating revenues	448,876,759	397,149,164
Operating Expenses		
Production:		
Fuel, purchased power and other operating expenses	172,700,755	149,112,738
Maintenance	18,044,058	14,534,397
Transmission and distribution:		
Operating expenses	8,872,835	8,314,546
Maintenance	22,386,918	19,040,926
Administrative and general	87,448,518	75,850,273
Return on equity (Note 7)	26,428,992	25,000,000
Depreciation (Note 1)	70,371,305	56,503,060
Total operating expenses	406,253,381	348,355,940
Operating income	42,623,378	48,793,224
Nonoperating Income (Expenses)		
Investment income (loss)	3,682,036	(5,372,203)
Other expense	(3,840,612)	(4,949,145)
Bonded debt interest expense	(26,376,856)	(26,862,101)
Other interest expense	(39,109)	(20,721)
Total nonoperating income (expenses), net	(26,574,541)	(37,204,170)
Net income (changes in net position)	16,048,837	11,589,054
Net Position, Beginning	696,904,936	685,315,882
Net Position, Ending	\$ 712,953,773	\$ 696,904,936

See notes to financial statements

Board of Water & Light - City of Lansing, Michigan

Statements of Cash Flows

Years Ended June 30, 2023 and 2022

	2023	2022
Cash Flows From Operating Activities		
Cash received from customers	\$ 406,233,630	\$ 391,147,612
Cash paid to suppliers	(232,958,122)	(219,455,255)
Cash paid to employees	(73,760,320)	(70,225,674)
Return on equity (Note 7)	(26,428,992)	(25,000,000)
Cash from customer deposits	1,208,412	1,246,105
Interest on customer deposits	(39,109)	(20,721)
Net cash flows from operating activities	74,255,499	77,692,067
Cash Flows From Capital and Related Financing Activities		
Planned, bonded, and annual construction	(84,370,376)	(109,323,551)
Principal payments on debt	(13,758,538)	(8,247,081)
Interest on debt	(29,727,324)	(29,874,522)
Net cash flows from capital and related financing activities	(127,856,238)	(147,445,154)
Cash Flows From Investing Activities		
Proceeds from the sale and maturity of investments	56,702,619	72,970,360
Interest received	3,816,534	577,541
Purchase of investments	(51,589,605)	(40,612,570)
Net cash flows from investing activities	8,929,548	32,935,331
Net change in cash and cash equivalents	(44,671,191)	(36,817,756)
Cash and Cash Equivalents, Beginning	137,814,424	174,632,180
Cash and Cash Equivalents, Ending	\$ 93,143,233	\$ 137,814,424

See notes to financial statements

Board of Water & Light - City of Lansing, Michigan

Statements of Cash Flows

Years Ended June 30, 2023 and 2022

	2023	2022
Reconciliation of Cash and Cash Equivalents to		
Statement of Net Position		
Restricted cash and investments	\$ 62,772,401	\$ 57,811,015
Cash and investments	67,108,994	116,820,869
Designated cash and investments	85,227,457	90,395,671
Total cash and investments	215,108,852	265,027,555
Less noncash investments	(121,965,619)	(127,213,131)
Cash and cash equivalents, ending	<u>\$ 93,143,233</u>	<u>\$ 137,814,424</u>
Reconciliation of Operating Income to Net Cash		
From Operating Activities		
Operating income	\$ 42,623,378	\$ 48,793,224
Adjustments to reconcile operating income to net cash from operating activities:		
Other nonoperating	(4,466,415)	(5,956,664)
Depreciation	70,371,305	56,503,060
Sewerage collection fees	1,182,244	1,007,519
Interest on customer deposits	(39,109)	(20,721)
Decrease (increase) in assets:		
Accounts receivable (Note 1)	(8,564,418)	2,679,625
Unbilled accounts receivable (Note 1)	(3,966,342)	3,550,243
Inventories	4,838,323	(5,125,105)
Other postemployment benefits asset and deferrals	(10,795,699)	(25,924,639)
Special deposit	3,987,142	11,000,000
Net pension asset	(2,237,018)	10,442,195
Other	(9,199,869)	(11,226,274)
(Decrease) increase in liabilities and deferred outflows/inflows of resources:		
Accounts payable and other accrued expenses	13,287,481	4,993,673
Customer deposits	1,208,412	1,246,105
Net pension asset deferrals	1,583,717	(8,326,213)
Other	(25,557,633)	(5,943,961)
Total adjustments	31,632,121	28,898,843
Net cash provided by operating activities	<u>\$ 74,255,499</u>	<u>\$ 77,692,067</u>
Noncash Capital and Financing Activities		
Increase (decrease) in noncash investment valuations	<u>\$ (134,498)</u>	<u>\$ (5,949,744)</u>
Amortization of bond premium	<u>\$ 3,115,742</u>	<u>\$ 3,115,745</u>

See notes to financial statements

Board of Water & Light - City of Lansing, Michigan

Statements of Fiduciary Net Position -

Pension and OPEB Trust Funds

June 30, 2023 and 2022

	2023	2022
Assets		
Receivable, investment interest receivable	\$ 14,872	\$ 4,262
Trade receivable, due from broker	-	500,000
Participant notes receivable	3,439,525	3,302,591
Cash and cash equivalents	1,979,158	3,928,017
Investments at fair value:		
Mutual funds	336,469,912	307,794,773
Stable value	27,332,984	29,720,419
Common collective funds	54,889,857	56,534,561
Real estate trust investment	46,403,500	51,016,434
Self-directed brokerage account:		
Equities	9,997,083	8,979,962
Fixed income	349,683	-
Mutual funds	454,285	515,714
Total assets	481,330,859	462,296,733
Liabilities		
Trade payable, due to broker/other	2,380,543	14,328
Net position, held in trust for pension and other employee benefits	\$ 478,950,316	\$ 462,282,405

See notes to financial statements

Board of Water & Light - City of Lansing, Michigan

Statements of Changes in Fiduciary Net Position - Pension and OPEB Trust Funds Year Ended June 30, 2023 and 2022

	2023	2022
Increases		
Investment income:		
Net appreciation in fair value of investments	\$ 32,812,234	\$ -
Interest and dividend income	10,601,969	12,639,775
Net investment income	43,414,203	12,639,775
Employer contributions	11,716,780	24,627,312
Interest from participant notes receivable	131,862	729,619
Other	84,494	-
Total increases	55,347,339	37,996,706
Decreases		
Net depreciation in fair value of investments	-	54,945,742
Retiree benefits paid	37,670,444	39,519,468
Loan defaults	396,895	577,197
Participants' note and administrative fees	612,089	639,400
Total decreases	38,679,428	95,681,807
Change in net position held in trust	16,667,911	(57,685,101)
Net Position Held in Trust for Pension and Other Employee Benefits		
Beginning	462,282,405	519,967,506
Ending	\$ 478,950,316	\$ 462,282,405

1. Significant Accounting Policies

The following is a summary of the significant accounting policies used by the Lansing Board of Water & Light (BWL):

Reporting Entity

The BWL, a related organization of the City of Lansing, Michigan (City), is an administrative board established by the City Charter. The City Charter grants the BWL full and exclusive management of the electric, water, steam, and chilled water services of the City. The commissioners of the governing board are appointed by the mayor with approval of the City Council. The BWL provides water, steam, chilled water, and electric services to the City and surrounding townships. The governing board (Board of Commissioners) has the exclusive authority to set rates for the services provided. The financial statements include the financial activities of the electric, water, steam, and chilled water operations of the BWL. The financial statements also include the financial activities of the BWL Pension and OPEB Trust Funds. The BWL is exempt from taxes on income because it is a municipal entity.

Fund Accounting

The BWL accounts for its activities in two different fund types. In order to demonstrate accountability for how it has spent certain resources, separate funds allow the BWL to show the particular expenditures that specific revenues were used for. The funds are aggregated into two fund types:

Enterprise funds provide goods or services to users in exchange for charges or fees.

Fiduciary funds:

1. The Lansing Board of Water and Light Defined Contribution Plan and Trust 1 and Lansing Board of Water and Light Defined Benefit Plan and Trust for Employee Pensions, which accumulate resources for benefit payments to participants.
2. The Post-Retirement Benefit Plan and Trust for Eligible Employees of Lansing Board of Water and Light, a Voluntary Employees' Beneficiary Association (VEBA), which accumulates funds for future payment of retiree benefits.

Basis of Accounting

Enterprise funds and fiduciary funds use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. In addition, the utilities meet the criteria and, accordingly, on July 1, 2012, the BWL adopted the accounting and reporting requirements of GASB 62, paragraphs 476-500.

The BWL follows the accounting and reporting requirements of GASB 62, paragraphs 476-500, which require that the effects of the ratemaking process be recorded in the financial statements. Such effects primarily concern the time at which various items enter into the determination of net income in order to follow the principle of matching costs and revenues. Accordingly, the BWL records various regulatory assets, liabilities and deferred inflows of resources to reflect the regulator's actions (see Note 6). Management believes that the BWL meets the criteria for continued application of GASB 62 paragraphs 476-500, but will continue to evaluate its applicability based on changes in the regulatory and competitive environment.

System of Accounts

The BWL's accounts are maintained substantially in accordance with the Uniform Systems of Accounts of the Federal Energy Regulatory Commission for its electric and steam systems and in accordance with the Uniform Systems of Accounts of the National Association of Regulatory Utility Commissioners for the water and chilled water systems. The chart of accounts dictates how the BWL classifies revenue and expense items in the statement of revenues, expenses, and changes in net position as operating and nonoperating.

Rate Matters

Rates charged to customers are established solely by the governing board. The BWL has agreed to set rates sufficient to meet certain requirements of the bond resolutions for the outstanding revenue bonds.

Operating Classification

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, return on equity, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Report Presentation

This report includes the fund-based statements of the BWL. In accordance with government accounting principles, a government-wide presentation with program and general revenues is not applicable to special purpose governments engaged only in business-type activities.

Specific Balances and Transactions

Cash and Cash Equivalents

The BWL considers demand deposits and current restricted funds, which consist of cash and highly liquid investments with an original maturity of 90 days or less, as cash and cash equivalents for financial statement purposes.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between two willing parties. Fair values are based on methods and inputs as discussed in Note 2. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Fair values may have changed significantly after year end.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

Investments

The BWL has established special purpose funds designated to meet anticipated operating requirements. In addition, BWL management has established a future construction fund designated to meet future construction requirements. These funds consist principally of securities issued or backed by the government of the United States or its agencies, including but not limited to treasury notes and bonds, and are segregated as follows:

	Carrying Value	
	2023	2022
Designated purpose:		
Coal inventory fluctuation	\$ -	\$ 4,941,326
Litigation, environmental and uninsured losses	19,939,802	19,980,153
Future water facilities	4,019,823	4,028,141
Subtotal	23,959,625	28,949,620
Special purpose, future construction	61,267,832	61,446,051
Total	<u>\$ 85,227,457</u>	<u>\$ 90,395,671</u>

Accounts Receivable

Accounts receivable are stated at net invoice amounts. A general valuation allowance is established based on an analysis of the aged receivables and historical loss experience. All amounts deemed to be uncollectible are charged to expense in the period that determination is made. Accounts receivables are not deemed uncollectible until they are approximately 425 days past due and have remained completely unpaid throughout the BWL's collection policy. The components of accounts receivable for 2023 and 2022 are as follows:

	2023	2022
Customer receivables	\$ 26,598,190	\$ 24,497,260
Sewerage collections	2,879,959	3,757,329
Wholesale sales receivables	2,778,199	3,593,854
Grant receivables	7,171,247	-
Miscellaneous	6,684,062	5,298,796
Less allowance for doubtful accounts	<u>(3,000,000)</u>	<u>(2,600,000)</u>
Net	<u>\$ 43,111,657</u>	<u>\$ 34,547,239</u>

Unbilled Accounts Receivable and Revenue

Unbilled accounts receivable at June 30, 2023 and 2022 represents the estimated amount of accounts receivable for services that have not been billed as of the statement of net position date. The amounts are a result of a timing difference between the end of the financial statement cycle (month end) and the billing cycle (various dates within the month for each billing period). Accordingly, the current year revenue from customers whose billing period ends after June 30 for services rendered prior to July 1 will be recognized in the current period.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

Special Deposit

In 2018, the BWL contracted with Consumer's Energy to install a new gas pipeline. Under the terms of the contract, the BWL was expected to make installment payments totaling up to \$52,000,000 throughout the construction period. Based on usage of the new pipeline, the BWL is eligible to recover all but \$10,000 of the installment payments. The BWL has made installment payments totaling \$46,280,000. During 2023 and 2022, the BWL received \$3,987,142 and \$11,000,000, respectively, back due to pipeline usage and lower than expected construction costs. The BWL estimates it will recover the remaining installment payments based on expected usage. The long-term other asset for the Consumer's Energy deposit recorded was \$31,292,858 in 2023 and \$35,280,000 in 2022. The BWL has \$41,165 of miscellaneous other deposits as of June 30, 2023 and 2022.

Inventories

Inventories are stated at weighted average cost and consist of the following at June 30:

	2023	2022
Coal	\$ -	\$ 6,736,960
Gas	2,233,398	2,349,152
Materials and supplies	17,358,060	12,439,239
Emissions allowances	133,632	3,038,062
Total	<u>\$ 19,725,090</u>	<u>\$ 24,563,413</u>

Prepayments

Prepayments relate to advanced payments on goods or services that will be consumed in future periods.

Utility Plant

The utility plant is stated on the basis of cost, which includes expenditures for new facilities and those which extend the useful lives of existing facilities and equipment. Expenditures for normal repairs and maintenance are charged to maintenance expense as incurred. Capital assets are generally defined as assets with an initial, individual cost of more than \$5,000 and an estimated life in excess of one year.

Depreciation

Depreciation of the utility plant is computed using the straight-line method based on estimated useful lives. The resulting provisions for depreciation in 2023 and 2022, expressed as a percentage of the average depreciable cost of the related assets, are as follows:

	Life (Years)	Average Rate (Percent)	
		2023	2022
Classification of utility plant:			
Water	4-100	1.9	1.9
Electric	4-50	4.1	3.6
Steam	5-50	3.5	3.5
Chilled water	5-50	3.4	3.4
Common facilities	2-50	8.0	8.0

When units of property are retired, their costs are removed from the utility plant and charged to accumulated depreciation.

Accrued Compensated Absences

The BWL records a liability for estimated compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the BWL and its employees. This liability is accrued as employees earn the rights to such benefits. The BWL estimates the total current and noncurrent portions of the liability to be \$13,431,292 and \$13,161,694 as of June 30, 2023 and 2022, respectively.

Capital Contributions

Capital contributions represent nonrefundable amounts received for the purpose of construction for the utility plant. These contributions are from third parties, including amounts from customers, grant programs, and insurance proceeds from damage. Electric, water, and steam contributions are credited against the related assets or recorded as a separate regulatory deferred inflow of resources and will offset the depreciation of the related assets over the estimated useful lives. This treatment is consistent with the BWL's ratemaking policy and is thus permitted under GASB 62 paragraphs 476-500.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The BWL has three items that qualify for reporting in this category. The deferred outflows of resources relate to deferred losses on refunding, pension related deferrals under GASB 68, OPEB related deferrals under GASB 75.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The BWL has the following items that qualify for reporting in this category: the deferred inflows of resources related to costs that have been recovered from customers and will be applied to customers in the future related to the renewable energy plan and energy optimization, chiller plant and Wise Road items described in Note 6, pension related deferrals under GASB 68 and OPEB related deferrals under GASB 75.

Net Position

Equity is classified as net position and displayed in three components:

- **Net Investment in Capital Assets** - Consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds that are attributable to the acquisition, construction, or improvement of those assets.
- **Restricted for Debt Service** - Consists of net position with constraints placed on their use by revenue bond resolution.
- **Restricted for Pension and OPEB** - Consists of net position with constraints placed on their use as this balance must be used to fund employee benefits.
- **Unrestricted** - All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

Net Position Flow Assumption

Sometimes the BWL will fund outlays for a particular purpose from both restricted (e.g., restricted bond) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the enterprise fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the BWL's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Net Pension Asset

A net pension asset is recorded in accordance with GASB Statement No. 68. The asset is the difference between the actuarial total pension liability and the Plan's fiduciary net position as of the measurement date. See Note 8 for additional information.

Other Assets

Other assets consists of a deposit held with the Michigan Public Power Agency (MPPA) related to the Belle River project.

Long-Term Obligations

Long-term debt and other obligations are reported as liabilities. Bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter. The balance at year end for premiums and discounts is shown as an increase or decrease in the liability section of the statement of net position. The balance at year end for the loss on refunding is shown as a deferred outflow on the statements of net position.

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Post-Retirement Benefit Plan and Trust for Eligible Employees of Lansing Board of Water and Light (Plan), a fiduciary fund of the BWL, and additions to/deductions from the Plan fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Inter-Utility Transactions

The water, electric, steam, and chilled water operations of the BWL bill each other for services provided and these services are reported as revenue to the generating operation and expense to the consuming operation. Such internal billings aggregated \$8,045,764 and \$7,374,184 in 2023 and 2022, respectively, and are not eliminated in the statement of revenues, expenses, and changes in net position.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Reclassifications

Certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

2. Cash, Investments and Fair Value Disclosure

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. A local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; certificates of deposit, savings accounts, deposit accounts, or depository receipts of an eligible financial institution; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The operating cash investment policy adopted by the BWL in accordance with Public Act 20, as amended, and the Lansing City Charter has authorized investment in bonds and securities of the United States government, certificates of deposit, time deposits, and bankers' acceptances of qualified financial institutions, commercial paper rated A1 by Standard & Poor's and P1 by Moody's, repurchase agreements using bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States, and liquid asset accounts managed by a qualified financial institution using any of these securities. The BWL's deposits and investment policies are in accordance with statutory authority.

Michigan Cooperative Liquid Assets Securities System (MI CLASS) reports the fair value of its underlying assets annually. Participants in the MI CLASS have the right to withdraw their funds in total on one day's notice. At June 30, 2023 and 2022, the fair value of the MI CLASS' assets were substantially equal to the BWL's share. MI CLASS is rated AAAM by Standard and Poor's. The BWL also has cash and investments with Governments of Michigan Investing Cooperatively (GovMIC). The GovMIC cash and investments are recorded at amortized cost which approximates fair value.

The BWL's cash and investments are subject to several types of risk, which are examined in more detail below:

BWL's Cash and Investments (Exclusive of Fiduciary Funds)

Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that in the event of a bank failure, the BWL's deposits may not be returned to it. The BWL requires that financial institutions must meet minimum criteria to offer adequate safety to the BWL. At June 30, 2023 and 2022, the BWL had \$16,123,652 and \$21,768,427, respectively, of bank deposits that were uninsured and uncollateralized. The BWL evaluates each financial institution with which it deposits funds and only those institutions meeting minimum established criteria are used as depositories.

Custodial Credit Risk of Investments

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the BWL will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The BWL does not have a policy for custodial credit risk.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

At June 30, 2023, the following investment securities were uninsured and unregistered, with securities held by the counterparty or by its trust department or agent, but not in the BWL's name:

Type of Investment	Fair Value	How Held
U.S. government or agency bond or notes	\$ 120,069,341	Counterparty
State and local bonds	1,896,278	Counterparty

At June 30, 2022, the following investment securities were uninsured and unregistered, with securities held by the counterparty or by its trust department or agent, but not in the BWL's name:

Type of Investment	Fair Value	How Held
U.S. government or agency bond or notes	\$ 111,071,862	Counterparty
State and local bonds	2,710,446	Counterparty

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The BWL's investment policy restricts investments to a maximum weighted average life of five years unless matched to a specific cash flow.

At June 30, 2023, the average maturities of investments are as follows:

Investment	Fair Value	Less Than 1 Year	1-5 Years	6+ Years
Pooled investment funds	\$ 41,984,644	\$ 41,984,644	\$ -	\$ -
U.S. treasury bonds	68,762,729	9,214,874	59,547,855	-
State and local bonds	1,896,278	1,364,428	531,850	-
U.S. Agency bonds/notes	45,871,269	3,706,722	27,646,909	14,517,638
Supra national agency bonds	5,435,343	3,401,512	2,033,831	-
Commercial paper	3,872,539	3,872,539	-	-
Total	\$ 167,822,802	\$ 63,544,719	\$ 89,760,445	\$ 14,517,638

At June 30, 2022, the average maturities of investments are as follows:

Investment	Fair Value	Less Than 1 Year	1-5 Years	6+ Years
Pooled investment funds	\$ 89,968,380	\$ 89,968,380	\$ -	\$ -
U.S. treasury bonds	80,161,262	6,820,535	73,340,727	-
State and local bonds	2,710,446	733,413	1,977,033	-
U.S. Agency bonds/notes	23,690,132	8,253	14,298,417	9,383,462
Supra national agency bonds	7,220,468	1,801,906	5,418,562	-
Total	\$ 203,750,688	\$ 99,332,487	\$ 95,034,739	\$ 9,383,462

Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

As of June 30, 2023, the credit quality ratings of debt securities are as follows:

Investment	Fair Value	Rating	Rating Organization
Pooled investment funds	\$ 41,984,644	AAAm	S&P
U.S. treasury bonds	68,762,729	AA+ (Aaa)	S&P (Moody's)
U.S. agency bonds/notes	45,871,269	AA+ (Aaa)	S&P (Moody's)
Supra national agency bonds	5,435,343	AAA+ (Aaa)	S&P (Moody's)
State and local bonds	1,896,278	AA/AA1	S&P (Moody's)
Money markets	2,270,803	AAAm	S&P
Commercial paper	3,872,539	A-1/P-1	S&P

As of June 30, 2022, the credit quality ratings of debt securities are as follows:

Investment	Fair Value	Rating	Rating Organization
Pooled investment funds	\$ 89,968,380	AAAm	S&P
U.S. treasury bonds	80,161,262	AA+ (Aaa)	S&P (Moody's)
U.S. agency bonds/notes	23,690,132	AA+ (Aaa)	S&P (Moody's)
Supra national agency bonds	7,220,468	AA+ (Aaa)	S&P (Moody's)
State and local bonds	2,710,446	AA+ (Aaa)	S&P (Moody's)
Money markets	1,158,357	AAAm	S&P

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the magnitude of a government's investment in a single issuer. The Board's policy limits the amount of investments with an individual issuer, with the exception of the US government. As of June 30, 2023 and 2022, the BWL's investment portfolio was concentrated as follows:

Investment	2023	2022
Fannie Mae	7 %	12 %
Freddie Mac	21	20
FHLB	7	-

Fair Value

The BWL categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

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The following investments are recorded at fair value using the Matrix Pricing Technique.

June 30, 2023				
	Level 1	Level 2	Level 3	Total
U.S. treasury bonds	\$ -	\$ 68,762,729	\$ -	\$ 68,762,729
Supra national agency bonds	-	5,435,343	-	5,435,343
Federal agency mortgage-backed security	-	23,679,729	-	23,679,729
Federal agency collateralized mortgage obligation	-	2,880,482	-	2,880,482
State and local bonds	-	1,896,278	-	1,896,278
Federal agency bond/note	-	19,311,057	-	19,311,057
Commercial paper	-	3,872,539	-	3,872,539
Total investments at fair value level	\$ -	\$ 125,838,157	\$ -	\$ 125,838,157

June 30, 2022				
	Level 1	Level 2	Level 3	Total
U.S. treasury bonds	\$ -	\$ 80,161,262	\$ -	\$ 80,161,262
Supra national agency bonds	-	7,220,468	-	7,220,468
Federal agency mortgage-backed security	-	7,033,035	-	7,033,035
Federal agency collateralized mortgage obligation	-	2,358,680	-	2,358,680
State and local bonds	-	2,710,446	-	2,710,446
Federal agency bond/note	-	14,298,417	-	14,298,417
Total investments at fair value level	\$ -	\$ 113,782,308	\$ -	\$ 113,782,308

Fiduciary Fund Investments

Interest Rate Risk - Pension and OPEB Trust Funds

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Plans investment policy does not restrict investment maturities.

At June 30, 2023, the average maturities of investments subject to interest rate risk are as follows:

Investment	Fair Value	Weighted Average Maturity (in Years)
Mutual fund, bonds	\$ 48,798,860	6.9
Common collective fund	54,889,857	0.1

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June 30, 2023 and 2022

At June 30, 2022, the average maturities of investments subject to interest rate risk are as follows:

Investment	Fair Value	Weighted Average Maturity (in Years)
Mutual fund, bonds	\$ 56,245,087	6.7
Common collective fund	56,534,561	0.1

Credit Risk - Pension and OPEB Trust Funds

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Plans have no investment policy that would further limit its investment choices. As of June 30, 2023, the credit quality ratings of debt securities (other than the U.S. government) subject to credit risk are as follows:

Investment	Fair Value	Rating	Rating Organization
Mutual funds, bonds	\$ 48,798,860	Not rated	Not rated
Common collective fund	54,889,857	Not rated	Not rated

As of June 30, 2022, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

Investment	Fair Value	Rating	Rating Organization
Mutual funds, bonds	\$ 56,245,087	Not rated	Not rated
Common collective fund	56,534,561	Not rated	Not rated

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Plans have no investments subject to concentration of credit risk as of June 30, 2023 and June 30, 2022.

Fair Value - Pension Trust Funds

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy under authoritative guidance are described as follows:

Level 1 - Inputs to the valuation methodology are unadjusted quoted market prices for identical assets in active markets that the Plan has the ability to access.

Level 2 - Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets;

- inputs other than quoted prices that are observable for the asset or liability; and
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of relevant observables and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at June 30, 2023 and 2022:

Common Stock, Corporate Bonds and Notes, U.S. Government Obligations and Fixed Income Securities - Valued at the most recent closing price reported on the market on which individual securities are traded.

Mutual Funds - Valued at the daily closing price as reported by the fund. Mutual funds held by the Plan are open-end mutual funds that are registered with the Securities and Exchange Commission. These funds are required to publish their daily NAV and to transact at that price. The mutual funds held by the Plan are deemed to be actively traded.

Stable Value Fund - Seeks safety of principal, adequate liquidity, and returns superior to shorter maturity alternatives by actively managing a diversified portfolio of assets issued by highly rated financial institutions and corporations as well as obligations of the U.S. government or its agencies.

Self-Directed Brokerage Account - Participants meeting minimum balance and transaction requirements may transfer funds to a self-directed brokerage account providing access to additional investment options including a large selection of mutual funds.

Real estate fund investment - Valued by a certified independent appraiser and an internal expert group. There is also another level of verification by an independent valuation advisor to audit and review both the external and internal valuations performed.

The preceding methods may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the Plan believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

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Notes to Financial Statements

June 30, 2023 and 2022

The following table sets forth by level, within the fair value hierarchy, the Plan's assets at fair value as of June 30, 2023 and 2022:

Investment Type	June 30, 2023			
	Level 1	Level 2	Level 3	Total
Mutual funds	\$ 236,220,887	\$ 100,249,025	\$ -	\$ 336,469,912
Common collective funds	-	54,889,857	-	54,889,857
Real estate investment trust	46,403,494	-	-	46,403,494
Self-directed brokerage account	10,451,368	-	-	10,451,368
Total investments by fair value level	<u>\$ 293,075,749</u>	<u>\$ 155,477,012</u>	<u>\$ -</u>	<u>\$ 448,214,637</u>
Investments measured at the net asset value (NAV):				
Stable value				27,332,984
Fixed income				<u>349,683</u>
Total investments				<u>\$ 475,897,304</u>
Investment Type	June 30, 2022			
	Level 1	Level 2	Level 3	Total
Mutual funds	\$ 174,413,986	\$ 133,380,787	\$ -	\$ 307,794,773
Common collective funds	-	56,534,561	-	56,534,561
Real estate investment trust	51,016,434	-	-	51,016,434
Self-directed brokerage account	9,495,676	-	-	9,495,676
Total investments by fair value level	<u>\$ 234,926,096</u>	<u>\$ 190,872,357</u>	<u>\$ -</u>	<u>\$ 424,841,444</u>
Investments measured at the net asset value (NAV):				
Stable value				<u>29,720,419</u>
Total investments				<u>\$ 454,561,863</u>

Investments Measured Using NAV Per Share Practical Expedient - The stable value fund uses NAV per share as a practical expedient to measuring fair value. The stable value fund had a fair value of \$27,332,984 and \$29,720,419 as of June 30, 2023 and 2022, respectively. This fund has no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period.

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Notes to Financial Statements

June 30, 2023 and 2022

3. Restricted Assets

Restricted assets are required under the , 2013A, 2017A, 2018A, 2019A, 2019B, 2021A and 2021B Revenue Bond resolutions and the related Nonarbitrage and Tax Compliance Certificates. These assets are segregated into the following funds:

	Carrying Value	
	2023	2022
Operations and maintenance fund	\$ 30,537,525	\$ 29,973,800
Bond and interest redemption fund	32,234,876	27,837,215
Total	<u>\$ 62,772,401</u>	<u>\$ 57,811,015</u>

The carrying value in excess of the required value for the current portion is reported as cash and cash equivalents or investments for the years ended 2023 and 2022.

The restrictions of the various funds required per the bond resolutions are as follows:

Operations and Maintenance Fund - By the end of each month, this fund shall include sufficient funds to provide for payment of the succeeding month's expenses.

Bond and Interest Redemption Fund - Restricted for payment of the current portion of bond principal and interest on the 2013A, 2017A, 2018A, 2019A, 2019B, 2021A and 2021B Revenue Bonds.

In addition, restricted assets have been reported in connection with the net pension and OPEB asset balances since this balance must be used to fund employee benefits.

4. Utility Plant

The tables below reflect the capital asset activity of the utility plant categories for the years ended June 30, 2023 and 2022:

Capital Asset Activity for Year Ended June 30, 2023

	Capital Assets FY Start	Transfers	Acquisition	Retirement	Capital Assets FY End
Water	\$ 352,112,157	\$ 15,768,003	\$ -	\$ (797,473)	\$ 367,082,687
Electric	1,221,755,100	42,209,597	-	(17,131,121)	1,246,833,576
Steam	95,083,252	5,022,080	-	(3,442,649)	96,662,683
Chilled	34,099,039	6,266	-	-	34,105,305
Common	123,793,139	4,277,454	1,672,935	(5,810,473)	123,933,055
AUC	23,067,588	(67,283,400)	90,029,098	-	45,813,286
Total	<u>\$ 1,849,910,275</u>	<u>\$ -</u>	<u>\$ 91,702,033</u>	<u>\$ (27,181,716)</u>	<u>\$ 1,914,430,592</u>

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June 30, 2023 and 2022

Accumulated Depreciation for Year Ended June 30, 2023

	Accumulated Depreciation FY Start	Depreciation Transfers	Depreciation / Amortization and Impairment for Year	Depreciation Retirement	Accumulated Depreciation FY End
Water	\$ (128,799,223)	\$ 157,406	\$ (7,845,441)	\$ 492,096	\$ (135,995,162)
Electric	(438,098,343)	(65,428)	(50,595,965)	17,554,039	(471,205,697)
Steam	(31,087,552)	-	(3,364,815)	3,110,380	(31,341,987)
Chilled	(17,287,736)	-	(1,163,798)	-	(18,451,534)
Common	(68,896,851)	(91,978)	(10,396,764)	5,258,348	(74,127,245)
Total	<u>\$ (684,169,705)</u>	<u>\$ -</u>	<u>\$ (73,366,783)</u>	<u>\$ 26,414,863</u>	<u>\$ (731,121,625)</u>

Nondepreciable Assets - Included in the table above are non-depreciable assets of \$1,194,869 for water, \$17,571,123 for electric, \$124,098 for steam, \$412,339 for common facilities and \$45,813,286 for AUC.

Capital Asset Activity for Year Ended June 30, 2022

	Capital Assets FY Start	Transfers	Acquisition	Retirement	Capital Assets FY End
Water	\$ 342,755,610	\$ 6,813,770	\$ 4,473,979	\$ (1,931,202)	\$ 352,112,157
Electric	767,218,396	374,909,747	84,410,804	(4,783,847)	1,221,755,100
Steam	93,813,398	901,607	704,281	(336,034)	95,083,252
Chilled	34,099,039	-	-	-	34,099,039
Common	121,006,776	1,382,160	5,405,777	(4,001,574)	123,793,139
AUC	389,971,984	(479,002,125)	112,359,884	(262,155)	23,067,588
Total	<u>\$ 1,748,865,203</u>	<u>\$ (94,994,841)</u>	<u>\$ 207,354,725</u>	<u>\$ (11,314,812)</u>	<u>\$ 1,849,910,275</u>

Accumulated Depreciation for Year Ended June 30, 2022

	Accumulated Depreciation FY Start	Depreciation Transfers	Depreciation / Amortization and Impairment for Year	Depreciation Retirement	Accumulated Depreciation FY End
Water	\$ (123,549,399)	\$ 769,475	\$ (7,660,769)	\$ 1,641,470	\$ (128,799,223)
Electric	(402,437,990)	44,822	(36,959,559)	1,254,384	(438,098,343)
Steam	(27,821,940)	27,723	(3,308,014)	14,679	(31,087,552)
Chilled	(16,118,783)	-	(1,168,953)	-	(17,287,736)
Common	(62,201,550)	(842,020)	(9,844,802)	3,991,521	(68,896,851)
Total	<u>\$ (632,129,662)</u>	<u>\$ -</u>	<u>\$ (58,942,097)</u>	<u>\$ 6,902,054</u>	<u>\$ (684,169,705)</u>

Nondepreciable Assets - Included in the table above are non-depreciable assets of \$1,194,869 for water, \$14,749,322 for electric, \$124,098 for steam, \$412,339 for common facilities and \$23,067,588 of AUC.

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Erickson Power Station Impairment

In 2017, the BWL agreed to close the Erickson Power Station by 2025 as a result of a settlement with the Sierra Club in support of BWL's strategic plan. As a result, BWL recorded an impairment of \$9,337,129 in 2017 using the service units approach to measure the impairment. In 2021, the estimated date of closure was re-examined and determined to be May 2023. Asset cost and accelerated depreciation were adjusted from the initial impairment and an additional impairment loss of \$4,304,965 was recognized in 2021. In 2022, the estimated date of closure was re-examined and determined to be November 2022. Accelerated depreciation was adjusted from the previous impairment adjustment and additional impairment loss of \$1,456,410 was recognized in fiscal year 2022. The plant was retired in fiscal year 2023.

5. Long-Term Debt

Long-term debt as of June 30 consists of the following:

	2023	2022
Water Supply, Steam, Chilled Water, and Electric Utility System Revenue Taxable Bonds, Series 2021A, due in annual principal installments beginning July 1, 2025 and continuing through July 1, 2051, plus interest at a rate of 5.00%. Original amount of issue \$56,020,000.	\$ 56,020,000	\$ 56,020,000
Water Supply, Steam, Chilled Water, and Electric Utility System Revenue Taxable Bonds, Series 2021B, due in annual principal installments beginning July 1, 2026 and continuing through July 1, 2051, initial term rate is 2%, with an assumed interest rate of 3.5% following the mandatory tender in 2026. Original amount of issue \$70,875,000	70,875,000	70,875,000
Water Supply, Steam, Chilled Water, and Electric Utility System Revenue Refunding Taxable Bonds, Series 2019B, due in annual principal installments beginning July 1, 2022 and continuing through July 1, 2041, plus interest at rates ranging from 1.95% to 3.53%. Original amount of issue \$251,995,000.	245,680,000	251,995,000
Water Supply, Steam, Chilled Water, and Electric Utility System Revenue Refunding Bonds, Series 2019A, due in annual principal installments beginning July 1, 2022 and continuing through July 1, 2048, plus interest at rates ranging from 4.00% to 5.00%. Original amount of issue \$319,875,000.	316,880,000	319,875,000
Water Supply, Steam, Chilled Water and Electric Utility System Revenue Refunding Bonds, Series 2017A, due in annual principal installments beginning July 1, 2019 and continuing through July 1, 2032, plus interest at a rate of 5.00%. Original amount of issue \$30,365,000.	23,525,000	25,345,000
Water Supply, Steam, Chilled Water, and Electric Utility System Revenue Refunding Bonds, Series 2013A, due in annual principal installments beginning July 1, 2014 through July 1, 2026, plus interest at rates ranging from 2.00% to 5.00%. Original amount of issue \$21,085,000.	8,240,000	10,060,000

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June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Promissory note, due to the City of Lansing in semi-annual installments through October 1, 2024, plus interest at a rate of 2.50%. Original amount of issue \$13,225,385.	\$ 4,062,093*	\$ 4,744,325*
Charter Township of Lansing Special Assessment pertaining to the Groesbeck II Park Drain. Due in annual installments ranging from \$132,000 to \$291,000 with final payment in 2044.	<u>2,778,718*</u>	<u>2,905,023*</u>
Total	728,060,811	741,819,348
Less current portion	(14,229,635)	(13,758,537)
Plus unamortized premium	<u>81,080,265</u>	<u>84,700,786</u>
Total	<u>\$ 794,911,441</u>	<u>\$ 812,761,597</u>

The unamortized premium and deferral on refunded bonds is being amortized over the life of the bonds, using the straight-line method.

* The debt noted is directly placed with a third party.

Aggregate principal and interest payments applicable to revenue debt are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 13,410,000	\$ 29,180,346	\$ 42,590,346
2025	13,890,000	28,693,944	42,583,944
2026	14,545,000	28,184,110	42,729,110
2027	15,085,000	27,634,880	42,719,880
2028	15,655,000	28,173,969	43,828,969
2029-2033	86,780,000	132,221,051	219,001,051
2034-2038	103,450,000	115,683,670	219,133,670
2039-2043	126,715,000	94,502,579	221,217,579
2044-2048	168,650,000	61,570,000	230,220,000
2049-2052	<u>163,040,000</u>	<u>17,520,350</u>	<u>180,560,350</u>
Total	<u>\$ 721,220,000</u>	<u>\$ 563,364,899</u>	<u>\$ 1,284,584,899</u>

Aggregate principal and interest payments applicable to direct placement debt are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 819,635	\$ 204,237	\$ 1,023,872
2025	777,438	184,669	962,107
2026	766,153	165,789	931,942
2027	712,205	147,609	859,814
2028	658,251	130,396	788,647
2029-2033	1,591,472	458,021	2,049,493
2034-2038	631,525	283,963	915,488
2039-2043	631,525	141,981	773,506
2044-2045	<u>252,607</u>	<u>17,038</u>	<u>269,644</u>
Total	<u>\$ 6,840,811</u>	<u>\$ 1,733,703</u>	<u>\$ 8,574,513</u>

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All Water Supply and Electric Utility System Revenue Bonds were issued by authority of the BWL. All bonds were issued on a parity basis and are payable solely from the net revenue of the combined water, electric, chilled water, and steam operations of the BWL.

The 2021A Bonds are payable in annual installments in the years 2025 through 2051, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds maturing on or after July 1, 2031 shall be subject to redemption at the option of the BWL in such order of maturity as the BWL shall determine, and within a single maturity by lot, on any date on or after July 1, 2031 at par plus accrued interest to the fixed date for redemption.

The 2021B Bonds are payable in annual installments in the years 2026 through 2051, inclusive, and are subject to optional and mandatory redemption prior to maturity. The put bonds maturing on or after January 1, 2026 shall be subject to redemption at the option of the BWL in such order of maturity as the BWL shall determine, and within a single maturity by lot, on any date on or after January 1, 2026 at par plus accrued interest to the fixed date for redemption. The mandatory tender for purchase date of the Bonds is July 1, 2026—the first business day following the last day of the Initial Term Interest Rate Period. In the event not all the Bonds are purchased on or before the Purchase Date, a Delayed Remarketing Period shall commence during which the Bonds will bear interest at a Stepped Interest Rate. Additional information is available in the Official Statement for the Series 2021B Bonds.

The 2019B Bonds are payable in annual installments in the years 2022 through 2041, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds maturing on or after July 1, 2030 shall be subject to redemption at the option of the BWL in such order of maturity as the BWL shall determine, and within a single maturity by lot, on any date on or after July 1, 2029 at par plus accrued interest to the fixed date for redemption.

The 2019A Bonds are payable in annual installments in the years 2022 through 2048, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds maturing on or after July 1, 2028 shall be subject to redemption at the option of the BWL in such order of maturity as the BWL shall determine, and within a single maturity by lot, on any date on or after July 1, 2028 at par plus accrued interest to the fixed date for redemption.

The 2017A Bonds are payable in annual installments in the years 2019 through 2027, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds, or portions of the bonds in multiples of \$5,000 maturing or subject to mandatory redemption in the years 2028 and thereafter, shall be subject to redemption at the option of the BWL in such order of maturity as the BWL shall determine, and within a single maturity by lot, on any date on or after July 1, 2027 at par plus accrued interest to the fixed date for redemption.

The 2013A Bonds are payable in annual installments in the years 2014 to 2024, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds maturing on or after July 1, 2024 shall be subject to redemption at the option of the BWL on or after July 1, 2023 as a whole or in part at any time and by lot within a maturity at par plus accrued interest to the redemption date.

The Series 2011A Bonds are payable in annual installments in the years 2015 to 2022, inclusive, and shall not be subject to optional redemption prior to maturity. The bonds maturing on or after July 1, 2022 shall be subject to redemption at the option of the BWL on or after July 1, 2021 as a whole or in part at any time and by lot within a maturity at par plus interest accrued to the redemption date. These bonds were part of an advanced refunding with the issuance of the 2019B Revenue bonds. The final maturity for these bonds was on July 1, 2022.

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June 30, 2023 and 2022

The long-term debt activity for the year ended June 30, 2023 is as follows:

	Revenue Bonds (Net of Unamortized Premiums)	Other Notes	Total
Beginning balance	\$ 818,870,786	\$ 7,649,347	\$ 826,520,134
Additions	-	-	-
Reductions	(16,570,520)	(808,538)	(17,379,058)
Ending balance	<u>\$ 802,300,266</u>	<u>\$ 6,840,809</u>	<u>\$ 809,141,076</u>
Due with-in one year	\$ 13,410,000	\$ 819,635	\$ 14,229,635

The BWL has pledged substantially all revenue, net of operating expenses, to repay the revenue bonds. Proceeds from the bonds provided financing for the construction of the utility plant. The bonds are payable solely from the net revenues of the BWL. In fiscal year 2023, the remaining principal and interest to be paid on the bonds total \$1,284,584,899. During fiscal year 2023, net revenues of the BWL were \$112,994,683 compared to the annual debt requirements of \$42,589,615. In fiscal year 2022, the remaining principal and interest to be paid on the bonds total \$1,327,174,514. During fiscal year 2022, net revenues of the BWL were \$94,975,000 compared to the annual debt requirements of \$42,681,000.

The long-term debt activity for the year ended June 30, 2022 is as follows:

	Revenue Bonds (Net of Unamortized Premiums)	Other Notes	Total
Beginning balance	\$ 829,931,309	\$ 8,456,428	\$ 838,387,737
Additions	-	-	-
Reductions	(11,060,523)	(807,081)	(11,867,603)
Ending balance	<u>\$ 818,870,786</u>	<u>\$ 7,649,347</u>	<u>\$ 826,520,134</u>
Due with-in one year	\$ 12,950,000	\$ 808,537	\$ 13,758,537

6. Costs/Credits Recoverable in Future Years

Environmental Remediation

During the fiscal year ended June 30, 2006, the GASB 49 environmental remediation liability related to a second landfill was approved for regulated entity accounting under GASB 62. The balance of the regulatory asset at June 30, 2023 and 2022 was \$4,069 and \$120,003, respectively. The BWL reviews the adequacy of its rates to recover its cost of service on an annual basis. During the year ended June 30, 2009, regulatory accounting as per GASB 62 was authorized by the Board of Commissioners to collect rates for all environmental remediation sites. The balance as of June 30, 2023 and 2022 for additional sites was \$19,935,889 and \$10,806,542 respectively.

Recoverable Cost Adjustments

During the year ended June 30, 2005, the Board of Commissioners approved the use of regulatory accounting as per GASB 62 in accounting for the BWL's power supply cost recovery (PSCR) adjustment, power chemical adjustment (PCA), fuel cost adjustment (FCA), and chilled water fuel cost adjustment (CWFCFA). These affect the amount to be billed to retail electric, water, steam and chilled water customers to reflect the difference between the BWL's actual material costs and the amounts incorporated into rates. This resulted in recoverable assets of \$33,810,383 and \$9,100,838 at June 30, 2023 and 2022, respectively. This amount represents costs to be billed (credited) to customers in future years because actual costs of providing utilities were higher (lower) than the costs incorporated into the BWL's rates.

Renewable Energy Plan (REP) and Energy Optimization (EO)

During the year ended June 30, 2010, the Board of Commissioners approved the implementation of regulatory accounting as per GASB 62 to account for Public Act 295 of 2008 (PA. 295). PA. 295 set forth requirements for all Michigan utilities to meet the new renewable energy standards and undertake energy optimization programs. As a municipally owned electric utility, the BWL was required to file a proposed energy plan with the Michigan Public Service Commission (MPSC) and this plan was approved on July 1, 2009. These changes will affect the amount to be billed to electric customers. This resulted in deferred inflow of resources of \$1,760,188 and \$2,119,504 as of June 30, 2023 and 2022, respectively.

Chiller Plant

During the year ended June 30, 2010, the BWL chose to use regulatory accounting as per GASB 62 to recognize the contribution in aid of construction (CIAC) for the development of a new chilled water plant. The remaining recoverable inflow of resources of \$440,543 and \$660,814 as of June 30, 2023 and 2022, respectively. The BWL will recognize this as revenue monthly over the life of the new chilled water plant to offset depreciation expense.

Wise Road

During the year ended June 30, 2012, the BWL chose to use regulatory accounting as per GASB 62 to recognize the insurance proceeds for the damaged equipment at the Wise Road Water Conditioning Plant (see Note 13). The remaining recoverable inflow of resources as of June 30, 2023 and 2022 was \$5,813,867 and \$6,796,492, respectively.

7. Transactions With the City of Lansing, Michigan

Operations

The BWL recognized revenue of \$9,806,375 and \$9,374,544 in 2023 and 2022, respectively, for water, electric, and steam services provided to the City. The BWL incurred expenses for sewerage services purchased from the City of \$764,394 and \$307,005 in 2023 and 2022, respectively.

Additionally, the BWL bills and collects sewerage fees for the City. In connection with these services, the BWL received sewerage collection fees of \$1,182,244 and \$1,007,519 in 2023 and 2022, respectively, included in other income.

Return on Equity

Effective July 1, 1992, the BWL entered into an agreement with the City to provide payment of a return on equity in accordance with a formula based on net billed retail sales from its water, steam heat, and electric utilities for the preceding 12-month period ending May 31 of each year. Effective March 1, 2002, the formula to calculate the amount owed to the City was modified to include wholesale revenue generated from the BWL's electric, water, steam, and chilled water utilities for the preceding 12-month period ending May 31 of each year. Subject to the provisions of Act 94 Public Acts of 1933, as amended, and the BWL's various bond covenants, this amount is payable to the City in semi-annual installments. Effective July 1, 2020, the BWL and the City agreed to pay a flat amount for fiscal years 2021 through 2022. Beginning in fiscal year 2023, a flat percentage of 6% is applied to reported operating revenues, excluding inter-utility sales from providing retail water, electric, steam and chilled water services. Under terms of these agreements, the BWL paid to the City \$26,428,992 and \$25,000,000 for 2023 and 2022, respectively, of operational cash flow in excess of debt service requirements.

8. Retirement Plans

The BWL has three retirement plans. The BWL administers a tax-qualified, single-employer, noncontributory, defined benefit public employee retirement pension plan (Defined Benefit Plan), and the BWL has a tax-qualified, single-employer, noncontributory, defined contribution public employee retirement pension plan (Defined Contribution Plan). The BWL also has a tax-qualified, single-employer, retiree benefit plan to administer and fund retiree benefits (Retiree Benefit Plan and Trust).

Defined Benefit Plan

Plan Description - The BWL administers the Lansing Board of Water and Light Defined Benefit Plan and Trust for Employees' Pensions (Defined Benefit Plan) - a noncontributory single-employer defined benefit pension plan for employees of the BWL. The benefit terms were established by the BWL and may be amended by future BWL actions.

The Defined Benefit Plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Lansing Board of Water and Light Defined Benefit Plan and Trust for Employees' Pensions, Attn: Retirement Plan Committee, P.O. Box 13007, Lansing, Michigan 48901-3007.

Effective July 1, 1999, the Defined Benefit Plan was amended to include a medical benefit component, in addition to the normal retirement benefits, to fund a portion of the postretirement obligations for certain retirees and their beneficiaries. The funding of the medical benefit component is limited to the amount of excess pension plan assets available for transfer, as determined by the actuary. No medical benefits were paid by the Defined Benefit Plan during the years ended June 30, 2023 and 2022.

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Notes to Financial Statements

June 30, 2023 and 2022

Employees Covered by Benefit Terms - At February 28, 2023 and February 28, 2022 (the most recent actuarial valuation for funding purposes), Defined Benefit Plan membership consisted of the following:

	2023	2022
Inactive plan members or beneficiaries currently receiving benefits	265	284
Inactive plan members entitled to but not yet receiving benefits	1	2
Active plan members	3	3
Total	269	289

The Defined Benefit Plan, by resolution of the Board of Commissioners, was closed to employees hired subsequent to December 31, 1996, and a defined contribution retirement savings plan was established for employees hired after December 31, 1996. Effective December 1, 1997, all active participants in this plan were required to make an irrevocable choice to either remain in this plan (defined benefit) or move to the newly established defined contribution plan. Those participants who elected to move to the defined contribution plan received lump-sum distributions from this plan that were rolled into their accounts in the newly established defined contribution plan. Of the 760 employees who were required to make this election, 602 elected to convert their retirement benefits to the newly established defined contribution plan. As a result of this action, effective December 1, 1997, the Board of Commissioners transferred \$75,116,470 to the newly established defined contribution plan, reflecting the plan participants' accumulated benefits as of said date.

Benefits Provided - The Defined Benefit Plan provides retirement, early retirement, disability, termination, and death benefits. The Plan provides for an annual benefit upon normal retirement age equal to the product of the total number of years of credited service multiplied by a percentage equal to 1.80% of the highest annual pay during the last 10 years of service, paid in equal monthly installments.

Payments will either be non-increasing or increase only as follows: (a) By an annual percentage increase that does not exceed the annual percentage increase in a cost-of-living index that is based on prices of all items and issued by the Bureau of Labor Statistics; (b) To the extent of the reduction in the amount of the employee's payments to provide for a survivor benefit upon death, but only if the beneficiary whose life was being used to determine the distribution period described in Subsection 8 dies or is no longer the employee's beneficiary pursuant to a qualified domestic relations order within the meaning of Internal Revenue Code Section 414(p); (c) To provide cash refunds of employee contributions upon the employee's death; or (d) To pay increased benefits that result from a plan amendment.

Contributions - Article 9, Section 24 of the State of Michigan constitution requires that financial benefits arising on account of employee service rendered in each year be funded during that year. Accordingly, the BWL retains an independent, external actuary to determine the annual contribution. The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. There was no contribution required for the years ended June 30, 2022 and 2023. Plan documents do not require participant contributions.

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Notes to Financial Statements

June 30, 2023 and 2022

Net Pension Asset - The components of the net pension asset of the BWL at June 30, 2023 and June 30, 2022 were as follows (in thousands):

	2023	2022
Total pension liability	\$ 44,514	\$ 47,887
Plan fiduciary net pension	49,523	50,659
Total	<u>\$ (5,009)</u>	<u>\$ (2,772)</u>
Plan fiduciary net position, as a percentage of the total pension liability	111.25 %	105.79 %

The BWL has chosen to use June 30, 2023 as its measurement date for fiscal year 2023. The June 30, 2023 reported net pension asset was determined using a measure of the total pension liability and the pension net position as of June 30, 2023. The June 30, 2023 total pension liability was determined by an actuarial valuation as of February 28, 2023, which used update procedures to roll forward the estimated liability to June 30, 2023.

The BWL has chosen to use June 30, 2022 as its measurement date for fiscal year 2022. The June 30, 2022 reported net pension asset was determined using a measure of the total pension liability and the pension net position as of June 30, 2022. The June 30, 2022 total pension liability was determined by an actuarial valuation as of February 28, 2022, which used update procedures to roll forward the estimated liability to June 30, 2022.

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Notes to Financial Statements

June 30, 2023 and 2022

Changes in the net pension asset during the measurement years were as follows:

	In Thousands		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Asset
Balance, June 30, 2021	\$ 48,444	\$ 61,658	\$ (13,214)
Changes for the year:			
Service cost	26	-	26
Interest	2,974	-	2,974
Differences between expected and actual experience	179	-	179
Changes in assumptions	1,730	-	1,730
Net investment income	-	(5,399)	5,399
Benefit payments, including refunds	(5,466)	(5,466)	-
Administrative expenses	-	(134)	134
Miscellaneous other charges	-	-	-
Net changes	(557)	(10,999)	(10,442)
Balances, June 30, 2022	47,887	50,659	(2,772)
Changes for the year:			
Service cost	29	-	29
Interest	2,721	-	2,721
Differences between expected and actual experience	(981)	-	(981)
Changes in assumptions	-	-	-
Net investment income	-	(4,134)	4,134
Benefit payments, including refunds	(5,142)	(5,142)	-
Administrative expenses	-	(127)	127
Miscellaneous other charges	-	-	-
Net changes	(3,373)	(1,136)	(2,237)
Balance, June 30, 2023	\$ 44,514	\$ 49,523	\$ (5,009)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

Related to Pensions - For the year ended June 30, 2023, the BWL recognized pension expense of \$(653,301). At 2023, the BWL reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 1,636,061	\$ -

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Notes to Financial Statements

June 30, 2023 and 2022

For the year ended June 30, 2022, the BWL recognized pension expense of \$2,115,982. At June 30, 2022, the BWL reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 3,219,778	\$ -
Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:		
Years ending June 30:		
2024	\$ 380,154	
2025	(89,488)	
2026	1,595,415	
2027	(250,020)	
Total	<u>\$ 1,636,061</u>	

Actuarial Assumptions - The total pension liability in the June 30, 2023 and June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	2023	2022
Inflation	2.25 %	2.25 %
Salary increases	3.50	3.50
Investment rate of return	6.00	6.00

Mortality rates were based on the PUB-2010 General Mortality Table with MP-2021 Improvement Scale for the June 30, 2023 valuation. The June 30, 2022 valuation used the PUB-2010 General Employees Mortality Table and projected using the MP-2020 scale.

The most recent experience review was completed in 2014. Since the Defined Benefit Plan covered 3 active participants in fiscal year 2023 and fiscal year 2022, assumptions like termination, retirement, and disability have an immaterial impact on the results and have not been changed.

Discount Rate - The discount rate used to measure the total pension liability was 6.00% in 2023 and 2022. The projection of cash flows used to determine the discount rate assumed that BWL contributions will be made at rates equal to the actuarially determined contribution rates.

Projected Cash Flows

Based on those assumptions, the Defined Benefit Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on the Defined Benefit Plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

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June 30, 2023 and 2022

The long-term expected rate of return on Defined Benefit Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return as of June 30, 2023 and 2022 for each major asset class included in the Defined Benefit Plan's target asset allocation, as disclosed in the Defined Benefit Plan's financial statements, are summarized in the following table:

Asset Class	2023 Long-Term Expected Real Rate of Return	2022 Long-Term Expected Real Rate of Return
Core bonds	2.58 %	2.58 %
Multi-sector	3.54	3.53
Liquid absolute return	3.25	3.25
U.S. large cap equity	7.17	7.13
U.S. small cap equity	8.61	8.53
Non-U.S. equity	8.29	8.22
Core real estate	6.54	6.60

Sensitivity of the Net Pension Asset to Changes in the Discount Rate - The following presents the net pension asset of the BWL at June 30, 2023, calculated using the discount rate of 6.00%, as well as what the BWL's net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower (5.00%) or 1-percentage-point higher (7.00%) than the current rate:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
Net pension liability (asset) of the BWL	\$ (836,993)	\$ (5,009,098)	\$ (7,108,925)

The following presents the net pension asset of the BWL at June 30, 2022, calculated using the discount rate of 6.00%, as well as what the BWL's net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.5%) than the current rate:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
Net pension liability (asset) of the BWL	\$ 1,749,379	\$ (2,772,080)	\$ (5,093,794)

Defined Benefit Plan Fiduciary Net Position - Detailed information about the Defined Benefit Plan's fiduciary net position is available in the separately issued financial report. For the purpose of measuring the net pension asset, deferred outflows of resources, and deferred inflows or resources related to pension and pension expense, information about the Defined Benefit Plan's fiduciary net position and addition to/deduction from fiduciary net position have been determined on the same basis as they are reported by the Defined Benefit Plan. The Defined Benefit Plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

Defined Contribution Plan

The Lansing Board of Water and Light Defined Contribution Plan and Trust 1 (Defined Contribution Plan) was established by the BWL in 1997 under Section 5-203.10 of the City Charter. The Defined Contribution Plan covers substantially all full-time employees hired after December 31, 1996. In addition, 602 employees hired before January 1, 1997 elected to convert their retirement benefits from the Defined Benefit Plan effective December 1, 1997.

The Defined Contribution Plan issues a publicly available financial report. That report may be obtained by writing to the Lansing Board of Water and Light Defined Contribution Plan and Trust 1, Attn: Retirement Plan Committee, P.O. Box 13007, Lansing, Michigan 48901-3007.

The Defined Contribution Plan operates as a money purchase pension plan and meets the requirements of Sections 401(a) and 501(a) of the IRC of 1986, as amended from time to time.

For employees hired before January 1, 1997, the BWL is required to contribute 15.0% of the employees' compensation. For employees hired after January 1, 1997, the BWL is required to contribute 9.5% of the employees' compensation. In addition, the BWL is required to contribute 3.0% of the employees' compensation for all employees who are not eligible to receive overtime pay and 0.5% of the employees' compensation for all non-bargaining employees. No participant contributions are required.

During the years ended June 30, 2023 and 2022, the BWL contributed \$11,648,704 and \$11,134,555, respectively. The BWL's contributions are recognized in the period that the contributions are due.

Basis of Accounting - The Defined Contribution Plan's financial statements are prepared using the accrual method of accounting in accordance with Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*.

Valuation of Investments and Income Recognition - The Defined Contribution Plan investments are stated at fair market value based on closing sales prices reported on recognized securities exchanges on the last business day of the year, or, for listed securities having no sales reported and for unlisted securities, upon the last reported bid prices on that date. The mutual funds are valued at quoted market prices, which represent the net asset values of shares held by the Defined Contribution Plan at year end.

Purchases and sales of investments are recorded on a trade-date basis. Interest income is accrued when earned. Dividend income is recorded on the ex-dividend date.

Regulatory Status - The Defined Contribution Plan is not subject to the reporting requirements of the Employee Retirement Income Security Act of 1974 (ERISA) as it has been established for the benefit of a governmental unit.

Retiree Benefit Plan and Trust (OPEB)

Plan Description - The Post-Retirement Benefit Plan and Trust for Eligible Employees of Lansing Board of Water and Light (Retiree Benefit Plan and Trust) is a single-employer retiree benefit plan. The Plan provides medical, dental, and life insurance benefits in accordance with Section 5-203 of the City Charter. Substantially all of the BWL's employees may become eligible for healthcare benefits and life insurance benefits if they reach normal retirement age while actively employed full-time by working for the BWL. There were 753 participants eligible to receive benefits at June 30, 2023 and 761 participants eligible at June 30, 2022.

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Notes to Financial Statements

June 30, 2023 and 2022

In October 1999, the BWL formed a Voluntary Employee Benefit Administration (VEBA) trust for the purpose of accumulating assets sufficient to fund retiree healthcare insurance costs in future years. During the years ended June 30, 2023 and 2022, the cost to BWL of maintaining the Retiree Benefit Plan and Trust was \$68,076 and \$13,492,757, of which respectively, was incurred as direct costs of benefits.

The Retiree Benefit Plan and Trust issues a publicly available financial report. That report may be obtained by writing to the Post-Retirement Benefit Plan and Trust for Eligible Employees of Lansing Board of Water and Light, Attn: Retirement Plan Committee, P.O. Box 13007, Lansing, Michigan 48901-3007.

Benefits Provided - The Plan provides medical, dental, and life insurance benefits in accordance with Section 5-203 of the City Charter. Benefits are provided through third-party insurers carriers. The plan coverage includes payment of deductibles and co-pays for health services to all employees hired before January 1, 2009. All employees hired after that date must pay a percentage of their health premium.

Employees covered by benefit terms. At June 30, 2023, the following employees were covered by the benefit terms:

Active plan members (not eligible to receive benefits)	731
Disabled participants	69
Retired participants	534
Surviving spouses	150
Total	1,484

At June 30, 2022, the following employees were covered by the benefit terms:

Active plan members (not eligible to receive benefits)	696
Disabled participants	71
Retired participants	537
Surviving spouses	153
Total	1,457

Contributions - Section 5-203 of the City Charter grants the authority to establish and amend the contribution requirement to the BWL. The BWL establishes its minimum contribution based on an actuarially determined rate. For the years ended June 30, 2023 and 2022, the actual contribution rates of the BWL were 0.1% and 21.4% of covered-employee payroll, respectively.

Net OPEB Liability (Asset) - The BWL has chosen to use June 30, 2023 as its measurement date for fiscal year 2023. The June 30, 2023 reported net OPEB liability (asset) was determined using a measure of the total OPEB liability and the OPEB net position as of June 30, 2023. The June 30, 2023 total OPEB liability was determined by an actuarial valuation as of February 28, 2023, which used update procedures to roll forward the estimated liability to June 30, 2023.

The BWL has chosen to use June 30, 2022 as its measurement date for fiscal year 2022. The June 30, 2022 reported net OPEB liability was determined using a measure of the total OPEB liability and the OPEB net position as of June 30, 2022. The June 30, 2022 total OPEB liability was determined by an actuarial valuation as of February 28, 2022, which used update procedures to roll forward the estimated liability to June 30, 2022.

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Notes to Financial Statements

June 30, 2023 and 2022

Actuarial Assumptions - The total OPEB liability in the June 30, 2023 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurements, unless otherwise specified:

Inflation:	2.25%
Payroll Growth:	9.0% growth at age 25 and decreases to 5.3% for ages 60+. This percentage includes general wage inflation and merit/productivity increases.
Investment rate of return:	6.5%, net of OPEB plan investment expense, including inflation

Healthcare cost trend rates:

FYE	Medical / RX		Part B	Dental
	Pre-65	Post-65		
2023	7.25%	5.50%	3.75%	4.25%
2024	7.00	5.25	4.00	4.00
2025	6.75	5.00	4.25	4.00
2026	6.50	4.75	4.50	4.00
2027	6.25	4.50	4.75	4.00
2028	6.00	4.50	5.00	4.00
2029	5.75	4.50	5.00	4.00
2030	5.50	4.50	5.00	4.00
2031	5.25	4.50	5.00	4.00
2032	5.00	4.50	5.00	4.00
2033	4.75	4.50	5.00	4.00
2034+	4.50	4.50	5.00	4.00

The total OPEB liability in the June 30, 2022 actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurements, unless otherwise specified:

Inflation:	2.25%
Payroll Growth:	9.0% growth at age 25 and decreases to 5.3% for ages 60+. This percentage includes general wage inflation and merit/productivity increases.
Investment rate of return:	6.5%, net of OPEB plan investment expense, including inflation

Healthcare cost trend rates:

FYE	Medical / RX		Part B	Dental
	Pre-65	Post-65		
2022	7.25%	5.50%	3.75%	4.25%
2023	7.00	5.25	4.00	4.00
2024	6.75	5.00	4.25	4.00
2025	6.50	4.75	4.50	4.00
2026	6.25	4.50	4.75	4.00
2027	6.00	4.50	5.00	4.00
2028	5.75	4.50	5.00	4.00
2029	5.50	4.50	5.00	4.00
2030	5.25	4.50	5.00	4.00
2031	5.00	4.50	5.00	4.00
2032	4.75	4.50	5.00	4.00
2033	4.50	4.50	5.00	4.00

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June 30, 2023 and 2022

2023 Mortality rates were based on the PUBH-2010 General Employee Mortality Table fully generational using Scale MP-2021.

2022 Mortality rates were based on the PUBH-2010 General Employee Mortality Table fully generational using Scale MP-2020.

Best actuarial practices call for a periodic assumption review and BWL completed an experience study in 2022.

BWL's policy in regard to the allocation of invested assets is established and may be amended by the BWL by a majority vote of the Board of Commissioners. It is the policy of the BWL to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The following was the adopted asset allocation policy as of June 30, 2023 and 2022:

Asset Class	2023 Target Allocation	2022 Target Allocation
Core bonds	15.00 %	15.00 %
Multi-sector	5.00	5.00
Liquid absolute return	5.00	5.00
U.S. large cap equity	30.00	30.00
U.S. small cap equity	10.00	10.00
Non-U.S. equity	20.00	20.00
Core real estate	8.00	8.00
Value add real estate	7.00	7.00

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of arithmetic real rates of return for each major asset class as of June 30, 2023 and June 30, 2022 are summarized in the following table:

Asset Class	2023 Long-Term Expected Real Rate of Return	2022 Long-Term Expected Real Rate of Return
Core bonds	2.58 %	2.58 %
Multi-sector	3.54	3.53
Liquid absolute return	3.25	3.25
U.S. large cap equity	7.17	7.13
U.S. small cap equity	8.61	8.53
Non-U.S. equity	8.29	8.22
Core real estate	6.54	6.60
Value add real estate	8.04	8.10

For the June 30, 2023 valuation, the long-term expected rate of return was 6.50%. The discount rate used when the OPEB plan investments are insufficient to pay for future benefit payments was selected from the range of indices as shown in the table below, where the range is given as the spread between the lowest and highest rate shown. The final equivalent single discount rate used for the June 30, 2023 valuation was 6.50% with the expectation that BWL will continue contributing the actuarially determined contribution and/or paying for the pay-go cost.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Fidelity 20-year GO Municipal Bond Index	2.82 %
Actual Discount Rate Used	6.50

Discount Rate - The discount rate used to measure the total OPEB liability was 6.5% for June 30, 2023 and 2022. The projection of cash flows used to determine the discount rate assumed that BWL contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

	<u>In Thousands</u>		
	<u>Total Pension Liability (a)</u>	<u>Plan Fiduciary Net Position (b)</u>	<u>Net OPEB Liability (Asset) (a)-(b)</u>
Balance, June 30, 2022	\$ 156,410	\$ 228,142	\$ (71,731)
Changes for the year:			
Service cost	3,452	-	3,452
Interest	9,827	-	9,827
Change in benefit terms	-	-	-
Differences between expected and actual experience	4,770	-	4,770
Changes in assumptions	-	-	-
Contributions, employer	-	68	(68)
Contributions, employee	-	-	-
Net investment income	-	21,226	(21,226)
Benefit payments	(10,628)	(10,628)	-
Administrative expenses	-	(336)	336
Net changes	7,421	10,330	(2,909)
Balance, June 30, 2023	<u>\$ 163,831</u>	<u>\$ 238,472</u>	<u>\$ (74,641)</u>

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

	In Thousands		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (Asset) (a)-(b)
Balance, June 30, 2021	<u>\$ 147,644</u>	<u>\$ 247,743</u>	<u>\$ (100,099)</u>
Changes for the year:			
Service cost	3,300	-	3,300
Interest	9,871	-	9,871
Change in benefit terms	-	-	-
Differences between expected and actual experience	(1,084)	-	(1,084)
Changes in assumptions	10,173	-	10,173
Contributions, employer	-	13,493	(13,493)
Contributions, employee	-	-	-
Net investment income	-	(19,427)	19,427
Benefit payments	(13,493)	(13,493)	-
Administrative expenses	-	(354)	354
Net changes	<u>8,767</u>	<u>(19,601)</u>	<u>28,368</u>
Balance, June 30, 2022	<u>\$ 156,410</u>	<u>\$ 228,142</u>	<u>\$ (71,731)</u>

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following presents the net OPEB liability (asset) of BWL, as well as what BWL's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (5.5%) or 1-percentage-point higher (7.5%) than the current discount rate (6.5%) as of June 30, 2023:

	June 30, 2023		
	1% Decrease	Current Discount Rate	1% Increase
NET OPEB liability (asset)	\$ (56,244,193)	\$ (74,641,660)	\$ (90,173,785)

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following presents the net OPEB liability (asset) of BWL, as well as what BWL's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (5.5%) or 1-percentage-point higher (7.5%) than the current discount rate (6.5%) as of June 30, 2022:

	June 30, 2022		
	1% Decrease	Current Discount Rate	1% Increase
NET OPEB liability (asset)	\$ (53,297,418)	\$ (71,731,218)	\$ (87,189,127)

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates -

The following presents the net OPEB liability (asset) of BWL, as well as what BWL's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates as of June 30, 2023:

	June 30, 2023		
	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Net OPEB liability (asset)	\$ (91,718,544)	\$ (74,641,660)	\$ (53,961,790)

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates -

The following presents the net OPEB liability (asset) of BWL, as well as what BWL's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates as of June 30, 2022:

	June 30, 2022		
	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Net OPEB liability (asset)	\$ (88,432,330)	\$ (71,731,218)	\$ (51,458,308)

OPEB Plan Fiduciary Net Position - Detailed information about the OPEB plan's fiduciary net position is available in the separately issued Post-Retirement Benefit Plan and Trust for Eligible Employees of Lansing Board of Water and Light June 30, 2023 GASB 74/75 Report, issued July 19, 2023.

For the year ended June 30, 2023, the Plan recognized OPEB expense of \$(10,727,623). At June 30, 2023, the Plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,013,128	\$ 9,327,630
Changes of assumptions	9,452,248	14,780,716
Net difference between projected and actual earnings on OPEB plan investments	4,447,650	-
Total	\$ 17,913,026	\$ 24,108,346

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years ending June 30:

2024	\$ (9,401,901)
2025	(4,281,628)
2026	6,311,103
2027	34,534
2028	912,129
Thereafter	230,443

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

For the year ended June 30, 2022, the Plan recognized OPEB expense of \$(12,431,882). At June 30, 2022, the Plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 406,196	\$ 14,216,180
Changes of assumptions	12,279,164	25,122,624
Net difference between projected and actual earnings on OPEB plan investments	12,572,867	-
Total	<u>\$ 25,258,227</u>	<u>\$ 39,338,804</u>

Other Post-Retirement Benefits

The BWL offers its employees a deferred compensation plan, created in accordance with IRC 457. The BWL makes contributions of \$1,000 annually for the employees as of January 1 of each year, during the month of January. The BWL also will match employee contributions at one dollar for every one dollar up to \$1,500 in a calendar year.

9. Commitments and Contingencies

At June 30, 2023, and 2022, the BWL has two letters of credit in the amounts of \$817,000 and \$1,000,000 issued to the Michigan Department of Natural Resources. The letters of credit were issued to satisfy requirements of the Michigan Department of Natural Resources to provide financial assurance to the State of Michigan for the cost of closure and post closure monitoring and maintenance of a landfill site operated by the BWL.

Through monitoring tests performed on the landfill sites operated by the BWL, it has been discovered that the sites are contaminating the groundwater. The contamination does not pose a significant health risk but does lower the quality of the groundwater. The BWL received landfill closure approval as well as interim remediation approval. The BWL has estimated the total cost for remediation, including closure and post closure cost of the landfills, and has recorded a liability of \$5,578,615 and \$6,002,869 for the years ended June 30, 2023 and 2022, respectively. Certain remediation activities have commenced and are in progress. The landfill sites are no longer receiving waste products. Landfill closure and post closure requirements are associated with the Michigan Department of Environmental Quality. Annual post closure costs of these landfill sites are not expected to exceed \$380,000 annually and are included in the liability above. Estimates will be revised as approvals are received from the State. In accordance with the regulatory basis of accounting as per GASB 62 (see Note 1), the BWL recorded a corresponding regulatory asset (see Note 6).

The BWL is subject to various laws and regulations with respect to environmental matters such as air and water quality, soil contamination, solid waste disposal, handling of hazardous materials, and other similar matters. Compliance with these various laws and regulations could result in substantial expenditures. The BWL has established a Designated Purpose Fund (see Note 1), of which one of the purposes of the fund is to meet extraordinary expenditures resulting from responsibilities under environmental laws and regulations. Management believes that all known or expected responsibilities to these various laws and regulations by the BWL will be sufficiently covered by the Designated Purpose Fund and the environmental remediation liability.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

The BWL is involved in various other legal actions which have arisen in the normal course of business. Such actions are usually brought for claims in excess of possible settlement or awards, if any, that may result. After taking into consideration legal counsel's evaluation of pending actions, management has recorded an adequate reserve as of June 30, 2023 and 2022 in regard to specific pending legal cases.

Construction in progress consists of projects for expansion or additions to the utility plant. The estimated additional cost to complete various projects is approximately \$213,216,141 and \$244,965,107 at June 30, 2023 and 2022, respectively. These projects will be funded through operational cash flow, revenue bonds and grant funding, including the project funds reported as other assets.

10. Power Supply Purchase

In 1983, the BWL entered into power supply and project support contracts with MPPA, of which the BWL is a member. Under the agreement, the BWL has the ability to purchase power from MPPA, will sell power to MPPA at an agreed-upon rate, and will purchase 64.29% of the energy generated by MPPA's 37.22% ownership in Detroit Edison's Belle River Plant (Belle River), which became operational in August 1984.

Under the terms of its contract, the BWL must make minimum annual payments equal to its share of capital and its share of the fixed operating costs of Belle River. The estimated required payments presented below assume no early calls or refinancing of existing revenue bonds and a 3.0% annual inflation of fixed operating costs, which include expected major maintenance projects.

Years	Capital	Estimated Fixed Operating Costs	Total Required
2024	\$ 16,072,500	\$ 19,947,031	\$ 36,019,531
2025	11,572,200	23,138,324	34,710,524
2026	3,857,400	20,304,857	24,162,257
2027	1,928,700	14,863,808	16,792,508
2028	1,285,800	15,567,746	16,853,546

In addition to the above required payments, the BWL must pay for fuel, other operating costs, and transmission costs related to any kilowatt hours (KWHs) purchased under these contracts.

The BWL recognized expenses for 2023 and 2022 of \$53,183,185 and \$42,244,891, respectively, to purchase power under the terms of this contract. The price of this power was calculated on a basis, as specified in the contracts, to enable MPPA to recover its production, transmission, and capital costs.

11. Estimated Liability for Excess Earnings on Water Supply and Electric Utility System Revenue Bonds

In accordance with Section 148(f)(2) of the IRC of 1986, as amended, the BWL is required on each anniversary date (July 1) of the Water Supply, Electric Utility, and Steam Utility System Revenue Bonds, Series 2013A, 2017A, 2019A, 2021A and 2021B to compute amounts representing the cumulative excess earnings on such bonds. That amount essentially represents a defined portion of any excess of interest earned on funds borrowed over the interest cost of the tax-exempt borrowings. Expense is charged (credited) annually in an amount equal to the estimated increase (decrease) in the cumulative excess earnings for the year. On every fifth anniversary date and upon final maturity of the bonds, the BWL is required to remit to the Internal Revenue Service the amount of any cumulative excess earnings computed on the date of such maturity plus an amount equal to estimated interest earned on previous years' segregated funds. The estimated liability for excess earnings was \$0 at 2023 and 2022. In accordance with the requirements of the bond indenture, the BWL is required to set aside any current year additions to this estimated liability in a rebate fund within 60 days of the anniversary date of the bonds.

Board of Water & Light – City of Lansing, Michigan

Notes to Financial Statements

June 30, 2023 and 2022

12. Risk Management and Insurance

The BWL is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The BWL has purchased commercial insurance for certain general liability, business auto, excess liability, property and boiler and machinery, public officials and employee liability claims, specific excess health insurance claims, and specific excess workers' compensation claims, subject to policy terms, limits, limitations, and deductibles. The BWL is self-insured for most workers' compensation and health insurance claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The BWL estimates the liability for self-insured workers' compensation and health insurance claims that have been incurred through the end of the fiscal year, including claims that have been reported as well as those that have not yet been reported. Changes in the estimated liability for the past three fiscal years were as follows:

	Workers' Compensation			Health Insurance		
	2023	2022	2021	2023	2022	2021
Unpaid claims, beginning	\$ 2,200,000	\$ 2,200,000	\$ 2,200,000	\$ 1,773,595	\$ 1,334,297	\$ 1,317,540
Incurred claims, including claims incurred but not reported	24,127	75,737	360,798	20,178,663	16,793,719	13,401,747
Claim payments	(24,127)	(75,737)	(360,798)	(20,265,535)	(16,354,421)	(13,384,990)
Unpaid claims, ending	<u>\$ 2,200,000</u>	<u>\$ 2,200,000</u>	<u>\$ 2,200,000</u>	<u>\$ 1,686,723</u>	<u>\$ 1,773,595</u>	<u>\$ 1,334,297</u>

The liability for health insurance is included with accounts payable on the statement of net position.

13. Upcoming Pronouncements

GASB has approved Statement No. 99, *Omnibus 2022*, Statement No. 100, *Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62*, and Statement No. 101, *Compensated Absences*. When they become effective, application of these standards may restate portions of these financial statements.

14. Subsequent Events

The Board evaluated subsequent events through September 22, 2023, the date that the financial statements were available to be issued, for events requiring recording or disclosure in the financial statements. The Board has issued a \$32.22 million Junior Lien Revenue Bond in connection with the Michigan Department of Environment, Great Lakes and Energy Drinking Water State Revolving Fund loan program, under which the Board has been awarded for \$20 million in principal loan forgiveness. There have been no proceeds received as of September 22, 2023.

REQUIRED SUPPLEMENTARY INFORMATION

**Lansing Board of Water and Light
Defined Benefit Plan and Trust for Employees' Pensions**

Required Supplemental Information (Unaudited)

Schedule of Changes in the BWL's

Net Pension Asset and Related Ratios

Last Ten Fiscal Years

(in thousands)

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability										
Service cost	\$ 29	\$ 26	\$ 26	\$ 42	\$ 60	\$ 50	\$ 113	\$ 223	\$ 274	\$ 349
Interest	2,721	2,974	3,212	3,566	3,691	4,031	4,317	4,625	4,919	4,751
Changes in benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	(981)	179	(968)	(919)	(743)	(230)	(383)	299	(1,093)	964
Changes in assumptions	-	1,730	(366)	1,555	1,210	1,419	(857)	(1,468)	-	4,538
Benefit payments, including refunds	(5,142)	(5,466)	(5,658)	(5,872)	(6,143)	(6,414)	(7,473)	(7,896)	(8,046)	(8,541)
Net change in total pension liability	(3,373)	(557)	(3,754)	(1,628)	(1,925)	(1,144)	(4,283)	(4,217)	(3,946)	2,061
Total Pension Liability - Beginning of year	47,887	48,444	52,198	53,826	55,751	56,895	61,178	65,395	69,341	67,280
Total Pension Liability - End of year	44,514	47,887	48,444	52,198	53,826	55,751	56,895	61,178	65,395	69,341
Plan Net Position										
Contributions, Employer	-	-	-	-	-	-	-	-	-	-
Contributions, Member	-	-	-	-	-	-	-	-	-	-
Net investment income	4,134	(5,399)	11,853	1,658	4,381	3,112	8,272	47	1,771	14,243
Benefit payments, including refunds	(127)	(5,466)	(5,658)	(5,872)	(6,143)	(6,414)	(7,473)	(7,896)	(8,045)	(8,541)
Administrative expenses	(5,143)	(134)	(123)	(145)	(183)	(255)	(317)	(388)	(576)	(596)
Other	-	-	-	(477)	-	-	-	-	-	-
Net change in net position held in trust	(1,136)	(10,999)	6,072	(4,836)	(1,945)	(3,557)	482	(8,237)	(6,850)	5,106
Net Position Restricted for Pensions, Beginning	50,659	61,658	55,586	60,422	62,367	65,924	65,442	73,679	80,529	75,424
Net Position Restricted for Pensions, Ending	49,523	50,659	61,658	55,586	60,422	62,367	65,924	65,442	73,679	80,530
BWL Net Pension Asset, Ending	\$ (5,009)	\$ (2,772)	\$ (13,214)	\$ (3,388)	\$ (6,596)	\$ (6,616)	\$ (9,029)	\$ (4,264)	\$ (8,284)	\$ (11,189)
Plan Net Position as a % of Total Pension Liability	111%	106%	127%	106%	112%	112%	116%	107%	113%	116%
Covered Employee Payroll	\$ 248	\$ 238	\$ 237	\$ 240	\$ 406	\$ 603	\$ 586	\$ 772	\$ 1,018	\$ 1,225
BWL's Net Pension Asset as a % of Covered Employee F	(2,020%)	(1,165%)	(5,576%)	(1,412%)	(1,625%)	(1,097%)	(1,541%)	(552%)	(814%)	(913%)

See notes to required supplementary information

Lansing Board of Water and Light
Defined Benefit Plan and Trust for Employees' Pensions

Required Supplemental Information (Unaudited)

Schedule of Employer Contributions

Last Ten Fiscal Years

(in thousands)

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially determined contribution	-	-	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered employee payroll	\$ 248	\$ 238	\$ 237	\$ 240	\$ 406	\$ 603	\$ 586	\$ 772	\$ 1,018	\$ 1,225
Contributions as a Percentage of Covered Employee Payroll	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%

See notes to required supplementary information

**Lansing Board of Water and Light
Post-Retirement Benefit Plan and Trust for Eligible Employees**

Required Supplemental Information (Unaudited)
Schedule of Changes in BWL's
Net OPEB Liability (Asset) and Related Ratios
Last Ten Fiscal Years
(in thousands)

	2023	2022	2021	2020	2019	2018	2017	2016*	2015*	2014*
Total OPEB Liability										
Service cost	\$ 3,451	\$ 3,299	\$ 3,396	\$ 3,245	\$ 4,403	\$ 4,827	\$ 3,130	\$ -	\$ -	\$ -
Interest	9,827	9,871	10,535	10,804	14,920	15,039	14,226	-	-	-
Changes in benefit terms	-	-	-	-	(415)	-	-	-	-	-
Differences between expected and actual experience	4,770	(1,084)	(8,794)	(6,093)	(5,231)	(9,880)	5,281	-	-	-
Changes in assumptions	-	10,173	(3,752)	7,254	(59,336)	(1,728)	(2,027)	-	-	-
Benefit payments, including refunds	(10,628)	(13,493)	(8,344)	(9,157)	(9,278)	(10,395)	(9,574)	-	-	-
Net change in total OPEB liability	7,420	8,766	(6,959)	6,053	(54,937)	(2,137)	11,036	-	-	-
Total OPEB Liability, Beginning	<u>156,410</u>	<u>147,644</u>	<u>154,603</u>	<u>148,550</u>	<u>203,487</u>	<u>205,624</u>	<u>194,588</u>	-	-	-
Total OPEB Liability, Ending	163,830	156,410	147,644	154,603	148,550	203,487	205,624	-	-	-
Trust Net Position										
Contributions, Employer	68	13,493	8,344	9,157	9,278	10,395	9,574	-	-	-
Contributions, Member	-	-	-	-	-	-	-	-	-	-
Net investment income	21,225	(19,247)	49,387	4,158	11,688	11,039	18,040	-	-	-
Administrative expenses	(336)	(355)	(449)	(512)	(569)	(634)	(705)	-	-	-
Benefit payments, including refunds	(10,628)	(13,493)	(8,344)	(9,157)	(9,278)	(10,395)	(9,574)	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Net change in net position held in trust	10,329	(19,602)	48,938	3,646	11,119	10,405	17,335	-	-	-
Trust fiduciary net position, Beginning	<u>228,141</u>	<u>247,743</u>	<u>198,805</u>	<u>195,159</u>	<u>184,040</u>	<u>173,635</u>	<u>156,300</u>	-	-	-
Trust fiduciary net position, Ending	<u>238,470</u>	<u>228,141</u>	<u>247,743</u>	<u>198,805</u>	<u>195,159</u>	<u>184,040</u>	<u>173,635</u>	-	-	-
BWL Net OPEB Liability (Asset), Ending	<u>\$ (74,640)</u>	<u>\$ (71,731)</u>	<u>\$ (100,099)</u>	<u>\$ (44,202)</u>	<u>\$ (46,609)</u>	<u>\$ 19,447</u>	<u>\$ 31,989</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Trust Fiduciary Net Position as a % of Total OPEB Liability (Asset)	145.56%	145.86%	167.80%	128.59%	131.38%	90.44%	84.44%	- %	- %	- %
Covered Employee Payroll	\$ 69,744	\$ 62,976	\$ 60,269	\$ 58,198	\$ 56,785	\$ 55,650	\$ 54,383	\$ -	\$ -	\$ -
BWL's Net OPEB Liability (Asset) as a % of Covered Employee Payroll	(107.02%)	(113.90%)	(166.09%)	(75.95%)	(82.08%)	34.95%	58.82%	- %	- %	- %

*GASB Statement No. 74 was implemented as of June 30, 2017. Information from 2014 - 2016 is not available and this schedule will be presented on a prospective basis.

See notes to required supplementary information

**Post-Retirement Benefit Plan and Trust for
Eligible Employees of Lansing Board of Water and Light**

Required Supplemental Information (Unaudited)
Schedule of Employer Contributions
Last Ten Fiscal Years
(in thousands)

Fiscal Year Ended	Employer Contributions		Difference of Required to Actual Contributions	Covered Employee Payroll	Percentage of Actual Contributions to Covered Payroll
	Required	Actual			
6/30/2014	\$ 9,200	\$ 9,268	\$ 68	\$ 46,971	20%
6/30/2015	5,762	9,671	3,909	50,885	19%
6/30/2016	5,788	9,423	3,635	53,893	17%
6/30/2017	7,508	9,574	2,066	54,383	18%
6/30/2018	7,535	10,395	2,860	55,650	19%
6/30/2019	7,031	9,278	2,247	56,785	16%
6/30/2020	-	9,157	9,157	58,198	16%
6/30/2021	220	8,344	8,124	60,269	14%
6/30/2022	-	13,493	13,493	62,976	21%
6/30/2023	-	68	68	69,744	0%

See notes to required supplementary information

Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

1. Defined Benefit Plan

Actuarial valuation information relative to the determination of contributions:

Valuation date	June 30, 2023, based on roll-forward of February 28, 2023 valuation
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Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age method
Amortization method	Level dollar over a 15-year period
Remaining amortization period	15 years
Asset valuation method	Market value of the assets
Inflation	2.25%
Salary increases	3.5% per year
Investment rate of return	6.0% per year compounded annually
Mortality	PUB-2010 General Mortality Table with MP-2021 Improvement Scale

Changes to assumptions: No changes in assumptions.

Actuarial valuation information relative to the determination of contributions:

Valuation date	June 30, 2022, based on roll-forward of February 28, 2022 valuation
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Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age method
Amortization method	Level dollar over a 15-year period
Remaining amortization period	15 years
Asset valuation method	Market value of the assets
Inflation	2.25%
Salary increases	3.5% per year
Investment rate of return	6.0% per year compounded annually
Mortality	PUB-2010 General Mortality Table with MP-2021 Improvement Scale

Changes to assumptions:	The mortality improvement scale was updated to the MP-2021 improvement scale. The discount rate was decreased from 7.00% to 6.50%.
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Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

Significant Changes

June 30, 2023

- Difference between actual and expected experience - The \$981K actuarial gain on the Total Pension Liability for the fiscal year ending June 30, 2023 is primarily attributable to participant deaths.
- Assumption change – None.

June 30, 2022

- Difference between actual and expected experience - The \$179K actuarial gain on the Total Pension Liability for the fiscal year ending June 30, 2022 is primarily attributable to the difference between actual experience and demographic assumptions.
- Assumption change - The plan experienced a \$1.73MM actuarial loss due to the change in the mortality improvement scale and the decrease in the discount rate from 6.50% to 6.00%. Updating the mortality improvement scale to the MP-2021 scale resulted in a \$120K actuarial loss and decreasing the discount rate resulted in a \$1.61MM actuarial loss. The combination of these two changes resulted in an overall actuarial loss of \$1.73MM.

June 30, 2021

- Difference between actual and expected experience - The \$968K actuarial gain on the Total Pension Liability for the fiscal year ending June 30, 2021 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$366K actuarial gain due to the change in the mortality improvement scale.

June 30, 2020

- Difference between actual and expected experience - The \$.92MM actuarial gain on the Total Pension Liability for the fiscal year ending June 30, 2020 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$1.55MM actuarial loss due to the change in the mortality improvement scale and the decrease the discount rate from 7.00% to 6.50%. Updating the mortality improvement scale to the MP-2019 scale resulted in a \$.22MM actuarial gain and decreasing the discount rate resulted in a \$1.77MM actuarial loss. The combination of these two changes resulted in an overall actuarial loss of \$1.55MM.

June 30, 2019

- Difference between actual and expected experience - The \$.74MM gain on the Total Pension Liability for the fiscal year ending June 30, 2019 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$1.21MM loss due to the change of the mortality assumption from the RP-2014 Total Dataset Mortality adjusted to 2006 and projected generationally using the MP-2017 improvement scale to the PUB-2010 General Employees Mortality, projected generationally using the MP-2018 improvement scale.

Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

June 30, 2018

- Difference between actual and expected experience - The \$230,000 gain on the Total Pension Liability for the fiscal year ending June 30, 2018 is primarily attributable to participant deaths.
- Assumption change - Assumptions for the discount rate and expected return on assets were decreased from 7.50% to 7.00% to reflect the expected long term rate of return on the trust.

June 30, 2017

- Difference between actual and expected experience - The \$383,000 gain on the Total Pension Liability for the fiscal year ending June 30, 2017 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$.86MM gain due to the change of the mortality assumption from the RP-2014 table projected generationally with Scale MP-2014 with MP-2016 Improvement Scale.

June 30, 2016

- Difference between actual and expected experience - The \$299,000 loss on the Total Pension Liability for the fiscal year ending June 30, 2016 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$1.47MM gain due to the change of the mortality assumption from the RP-2014 table projected generationally with Scale MP-2014 with MP-2015 Improvement Scale.

June 30, 2015

- Difference between actual and expected experience - The \$1.01MM gain on the Total Pension Liability for the fiscal year ending June 30, 2015 is primarily attributable to participant deaths.
- Assumption change – There were no impacts associated with assumption changes.

June 30, 2014

- Difference between actual and expected experience - The \$964,000 loss on the Total Pension Liability for the fiscal year ending June 30, 2014 is primarily attributable to participant deaths.
- Assumption change - The plan experienced a \$4.54MM loss due to the change of the mortality assumption from the RP2000CH table projected to 2018 with Scale AA to the RP-2014 table projected generationally with Scale MP-2014.

Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

2. Post-Retirement Benefit Plan

Actuarial valuation information relative to the determination of contributions:

Valuation date	June 30, 2023, based on roll-forward of February 28, 2023 valuation
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Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal level % of salary method
Amortization method	Level dollar over a 30-year closed period
Remaining amortization period	25 years
Inflation	2.25%
Salary increases	9.0% growth at age 25 and decreases to 5.3% for ages 60+. This percentage includes general wage inflation and merit / productivity increases.
Investment rate of return	6.5% per year compounded annually
Mortality	PUBH-2010 General Employees Mortality Table projected generationally using MP-2021 scale

Actuarial valuation information relative to the determination of contributions:

Valuation date	June 30, 2022, based on roll-forward of February 28, 2022 valuation
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Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal level % of salary method
Amortization method	Level dollar over a 30-year closed period
Remaining amortization period	26 years
Inflation	2.25%
Salary increases	9.0% growth at age 25 and decreases to 5.3% for ages 60+. This percentage includes general wage inflation and merit / productivity increases.
Investment rate of return	6.5% per year compounded annually
Mortality	PUBH-2010 General Employees Mortality Table projected generationally using MP-2021 scale

Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

Significant Changes:

June 30, 2023

- Difference between actual and expected experience - The \$4.77M actuarial loss on the Total OPEB Liability for the fiscal year ending June 30, 2023 is attributable to the combination of unfavorable demographic experience and unfavorable claims experience for the pre-Medicare retirees. \$1.86M of the actuarial loss is associated with demographic experience. The remaining \$2.91M of the actuarial loss is due to higher than expected 2023 per capita claims cost.
- Assumption change – None.
- Investment gain - The \$6.75M investment gain during the fiscal year ending June 30, 2023 is attributable an actual return on assets of 9.52% vs. an expected return of 6.50%.

June 30, 2022

- Difference between actual and expected experience - The \$1.08MM actuarial gain on the Total OPEB Liability for the fiscal year ending June 30, 2022 is attributable to favorable demographic experience. The favorable demographic experience is mainly attributable to deaths (25 participants), termination of active participants and changes in coverage elections.
- Assumption change - The \$10.17MM actuarial loss on the Total OPEB liability for the fiscal year ending June 30, 2022 is attributable to updating the mortality improvement scale to the MP-2021 scale, updating the demographic assumptions to reflect the results of the 2022 experience analysis and decreasing the discount rate from 7.0% to 6.5%. Updating the mortality improvement scale resulted in a \$.38MM actuarial loss. Updating the demographic assumptions resulted in a \$1.73MM actuarial loss. The remaining \$8.06MM of actuarial loss is attributable to decreasing the discount rate from 7.0% to 6.5%.

June 30, 2021

- Difference between actual and expected experience - The \$8.79MM actuarial gain on the Total OPEB Liability for the fiscal year ending June 30, 2021 is attributable to the combination of favorable demographic experience and lower than expected 2021 per capita claims cost. \$3.94MM of the actuarial gain is associated with demographic experience and is mainly attributable to deaths (37 participants), termination of active participants and changes in coverage elections. The remaining \$4.85MM of the actuarial gain is due to less than expected 2021 per capita claims cost. The 2021 Humana premiums are slightly lower than what was expected for 2021 (\$321.92 per month vs. \$347.80 per month)
- Assumption change - The \$3.75MM actuarial gain on the Total OPEB liability for the fiscal year ending June 30, 2021 is attributable to updating the mortality improvement scale to the MP-2020 scale and reflecting the updated healthcare trend assumptions set forth in the Michigan Uniform Assumptions memo for the 2021 fiscal year. Updating the mortality improvement scale resulted in a \$1.18MM actuarial gain. The remaining \$2.57MM of the actuarial gain is attributable to reflecting the updated trend assumptions.

Board of Water & Light – City of Lansing, Michigan

Notes to Required Supplementary Information (Unaudited)

Years Ended June 30, 2023 and 2022

June 30, 2020

- Difference between actual and expected experience - The \$6.09MM gain on the Total OPEB Liability for the fiscal year ending June 30, 2020 is attributable to the combination of unfavorable demographic experience and a reduction in the per capita claims cost used in the June 30, 2020 valuation. The \$1.13MM loss associated with demographic experience is mainly attributable to active participant retirements. The \$7.22MM gain due to a reduction in per capita claims cost is attributable a decrease in the Pre-65 medical and prescription drug premiums for 2021. The 2020 Pre-65 medical and Rx monthly premium for a retiree was \$1,073.13. For 2020, the Pre-65 medical and Rx monthly premium for a retiree is \$957.99. An 11% reduction in monthly premium. The combination of the demographic loss and the reduction in monthly premiums resulted in the overall \$6.09MM actuarial gain.
- Assumption change - The \$7.25MM loss on the Total OPEB liability for the fiscal year ending June 30, 2020 is attributable to updating the mortality improvement scale to the MP-2019 scale and decreasing the discount rate from 7.50% to 7.00%. Updating the mortality improvement scale resulted in a \$.53MM actuarial gain. Whereas, decreasing the discount rate resulted in a \$7.78MM actuarial loss. The combination of these changes resulted in the overall \$7.25MM actuarial loss.

June 30, 2019

- Difference between actual and expected experience - The \$5.2 million gain on the Total OPEB Liability for the fiscal year ending June 30, 2019 is primarily due to favorable demographic experience. The favorable experience is mainly attributable to terminations of active participants and deaths of participants with and without beneficiaries.
- Assumption changes - (1) The plan experienced a \$54.4 million gain on the Total OPEB Liability due to a change of the assumed per capita claims cost. The Board changed the Plan's insurance provider for Medicare eligible participants from The Hartford and Envision Insurance to Humana. Doing so resulted in a dramatic decrease in both the medical and prescription drug monthly premiums from the prior fiscal year (\$98.99 per month vs. \$219.54 per month for medical coverage and \$213.47 per month vs. \$305.00 per month for prescription drug coverage); (2) The Plan experienced a \$3.8 million loss on the mortality assumption change. The mortality assumption was updated from the RPH-2014 Total Dataset mortality, adjusted to 2006 and projected generationally using the MP-2017 improvement scale to the PUBH-2010 General Employees mortality, projected generationally using the MP-2018 improvement scale; and (3) The Plan experienced a \$8.7 million gain on a change to the medical and prescription drug trend assumptions. The trend assumptions were changed to those prescribed under the Michigan Uniform Assumptions for the 2019 fiscal year.
- Change in benefit terms - The Plan experienced a \$.4 million gain due to an expected increase in the retiree contribution percentage for employees hired on or after January 1, 2009. The expected contribution percentage was increased from 14% to 20% of the premium charged to active employees.

June 30, 2018

- Difference between actual and expected experience - The \$9.9 million gain on the Total OPEB Liability for the fiscal year ending June 30, 2018, is attributable to a reduction in the per capita claims cost used in the June 30, 2018 valuation. Better than expected claims experience during the fiscal year resulted in a decrease in the projected claims when compared to those used in the June 30, 2017, valuation.
- Assumption change - The mortality improvement scale was updated to the MP-2017 scale.

SUPPLEMENTARY INFORMATION

Board of Water & Light - City of Lansing, Michigan

Income Available for Revenue Bond Debt Retirement
Years Ended June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Income, Before Capital Contributions Per Statement of Revenues, Expenses and Changes in Net Position	<u>\$ 16,048,837</u>	<u>\$ 11,589,054</u>
Adjustments to Income		
Depreciation	70,371,305	56,503,060
Interest on long-term debt:		
Notes	39,109	20,721
Revenue bonds	<u>26,376,856</u>	<u>26,862,101</u>
Total additional income	<u>96,787,270</u>	<u>83,385,882</u>
Income Available for Revenue Bonds and Interest Redemption	<u>112,836,107</u>	<u>94,974,936</u>
Debt Retirement Pertaining to Revenue Bonds		
Principal	13,410,000	12,950,000
Interest	<u>29,113,395</u>	<u>29,639,615</u>
Total	<u>42,523,395</u>	<u>42,589,615</u>
Percent Coverage of Revenue Bonds and Interest Requirements	<u>\$ 265</u>	<u>\$ 223</u>

Board of Water & Light - City of Lansing, Michigan

Detail of Statements of Revenues and Expenses
Years Ended June 30, 2023 and 2022

	Combined		Water		Electric		Steam		Chilled Water	
	2023	2022	2023	2022	2023	2022	2023	2022	2023	2022
Operating Revenues										
Water	\$ 50,683,766	\$ 49,028,486	\$ 50,683,766	\$ 49,028,486	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Electric:										
Retail	315,840,115	286,967,530	-	-	315,840,115	286,967,530	-	-	-	-
Sales for resale	62,951,601	43,085,378	-	-	62,951,601	43,085,378	-	-	-	-
Steam	12,661,267	11,934,456	-	-	-	-	12,661,267	11,934,456	-	-
Chilled water	6,740,010	6,133,314	-	-	-	-	-	-	6,740,010	6,133,314
Total operating revenues	448,876,759	397,149,164	50,683,766	49,028,486	378,791,716	330,052,908	12,661,267	11,934,456	6,740,010	6,133,314
Operating Expenses										
Production:										
Fuel, purchased power and other operating expenses	172,700,755	149,112,738	11,198,644	9,435,991	154,698,656	133,144,945	4,644,100	4,737,969	2,159,355	1,793,833
Maintenance	18,044,058	14,534,397	4,198,230	4,013,107	12,565,644	9,271,738	688,443	663,163	591,741	586,389
Transmission and distribution:										
Operating expenses	8,872,835	8,314,546	1,658,536	1,313,728	7,042,845	6,882,226	171,454	118,592	-	-
Maintenance	22,386,918	19,040,926	3,551,034	4,022,344	18,364,613	14,546,121	471,271	472,461	-	-
Administrative and general	87,448,518	75,850,273	19,254,288	15,832,019	63,730,326	56,017,223	3,089,967	2,853,043	1,373,937	1,147,988
Return on equity	26,428,992	25,000,000	2,858,495	3,146,386	22,419,987	20,675,402	746,109	754,748	404,401	423,464
Depreciation	70,371,305	56,503,060	9,127,075	8,967,060	55,887,062	42,223,210	3,946,378	3,886,888	1,410,790	1,425,902
Total operating expenses	406,253,381	348,355,940	51,846,302	46,730,635	334,709,133	282,760,865	13,757,722	13,486,864	5,940,224	5,377,576
Operating income	42,623,378	48,793,224	(1,162,536)	2,297,851	44,082,583	47,292,043	(1,096,455)	(1,552,408)	799,786	755,738
Nonoperating Income (Expenses)										
Investment income (loss)	3,682,036	(5,372,203)	547,979	(558,864)	2,480,644	(4,513,675)	496,610	(222,773)	156,803	(76,891)
Other (expense) income	(3,840,612)	(4,949,145)	862,904	776,667	(4,820,837)	(5,626,918)	(330,534)	(319,953)	447,855	221,059
Bonded debt interest expense	(26,376,856)	(26,862,101)	(1,512,107)	(1,624,972)	(22,648,357)	(22,903,999)	(1,941,266)	(1,966,468)	(275,126)	(366,662)
Other interest expense	(39,109)	(20,721)	(4,015)	(1,541)	(35,051)	(19,169)	(43)	(11)	-	-
Total nonoperating expense	(26,574,541)	(37,204,170)	(105,239)	(1,408,710)	(25,023,601)	(33,063,761)	(1,775,233)	(2,509,205)	329,532	(222,494)
Net income (loss)	\$ 16,048,837	\$ 11,589,054	\$ (1,267,775)	\$ 889,141	\$ 19,058,982	\$ 14,228,282	\$ (2,871,688)	\$ (4,061,613)	\$ 1,129,318	\$ 533,244

Board of Water & Light - City of Lansing, Michigan

Detail of Statements of Changes in Net Position
Years Ended June 30, 2023 and 2022

	<u>Combined</u>	<u>Water</u>	<u>Electric</u>	<u>Steam</u>	<u>Chilled Water</u>
Net Position, June 30, 2021	\$ 685,315,882	\$ 103,563,405	\$ 579,265,047	\$ (7,561,365)	\$ 10,048,795
Income (loss) before contributions	<u>11,589,054</u>	<u>889,141</u>	<u>14,228,282</u>	<u>(4,061,613)</u>	<u>533,244</u>
Net Position, June 30, 2022	696,904,936	104,452,546	593,493,329	(11,622,978)	10,582,039
Income (loss) before contributions	<u>16,048,837</u>	<u>(1,267,775)</u>	<u>19,058,982</u>	<u>(2,871,688)</u>	<u>1,129,318</u>
Net Position, June 30, 2023	<u><u>\$ 712,953,773</u></u>	<u><u>\$ 103,184,771</u></u>	<u><u>\$ 612,552,311</u></u>	<u><u>\$ (14,494,666)</u></u>	<u><u>\$ 11,711,357</u></u>

Board of Water & Light - City of Lansing, Michigan

Detail of Fiduciary Statements of Net Position -

Pension and OPEB Trust Funds

Years Ended June 30, 2023 and 2022

	2023			
	Defined Contribution Plan	Defined Benefit Plan	VEBA	Total
Assets				
Receivable, investment interest receivable	\$ -	\$ 1,100	\$ 13,772	\$ 14,872
Cash and cash equivalents	862,865	778,163	338,130	1,979,158
Investments at fair value:				
Mutual funds	148,520,087	31,282,941	156,666,884	336,469,912
Stable value	27,332,984	-	-	27,332,984
Common collective funds	-	13,544,502	41,345,355	54,889,857
Real estate fund investment	-	3,932,003	42,471,497	46,403,500
Self-directed brokerage account				
Equities	9,997,083	-	-	9,997,083
Fixed income	349,683	-	-	349,683
Mutual funds	454,285	-	-	454,285
Participants note receivable	3,439,525	-	-	3,439,525
Total assets	190,956,512	49,538,709	240,835,638	481,330,859
Liabilities				
Trade payable, due to broker/other	-	15,476	2,365,067	2,380,543
Net Position, Held in Trust for Pension and Other Employee Benefits	\$ 190,956,512	\$ 49,523,233	\$ 238,470,571	\$ 478,950,316
	2022			
	Defined Contribution Plan	Defined Benefit Plan	VEBA	Total
Assets				
Receivable, investment interest receivable	\$ -	\$ 1,171	\$ 3,091	\$ 4,262
Trade receivable, due from broker	-	500,000	-	500,000
Cash and cash equivalents	1,662,131	1,308,877	957,009	3,928,017
Investments at fair value:				
Mutual funds	139,302,720	30,178,912	138,313,141	307,794,773
Stable value	29,720,419	-	-	29,720,419
Common collective funds	-	14,578,119	41,956,442	56,534,561
Real estate fund investment	-	4,093,767	46,922,667	51,016,434
Self-directed brokerage account				
Equities	8,979,962	-	-	8,979,962
Fixed income	-	-	-	-
Mutual funds	515,714	-	-	515,714
Participants note receivable	3,302,591	-	-	3,302,591
Total assets	183,483,537	50,660,846	228,152,350	462,296,733
Liabilities				
Trade payable, due to broker/other	-	2,072	12,256	14,328
Net Position, Held in Trust for Pension and Other Employee Benefits	\$ 183,483,537	\$ 50,658,774	\$ 228,140,094	\$ 462,282,405

Board of Water & Light - City of Lansing, Michigan

Detail of Statement of Changes in Fiduciary Net Position -

Pension and OPEB Trust Funds

Years Ended June 30, 2023 and 2022

	2023			
	Defined Contribution Plan	Defined Benefit Plan	VEBA	Total
Increases				
Investment income:				
Net appreciation in fair value of investments	\$ 14,923,330	\$ 2,662,472	\$ 15,226,432	\$ 32,812,234
Interest and dividend income	3,131,258	1,471,375	5,999,336	10,601,969
Net investment income	18,054,588	4,133,847	21,225,768	43,414,203
Employer contributions	11,648,704	-	68,076	11,716,780
Interest from participant notes receivable	131,862	-	-	131,862
Other	84,494	-	-	84,494
Total increases	29,919,648	4,133,847	21,293,844	55,347,339
Decreases				
Retiree benefits paid	21,900,248	5,142,408	10,627,788	37,670,444
Loan defaults	396,895	-	-	396,895
Participants' note and administrative fees	149,530	126,980	335,579	612,089
Total decreases	22,446,673	5,269,388	10,963,367	38,679,428
Change in net position held in trust	7,472,975	(1,135,541)	10,330,477	16,667,911
Net Position Held in Trust for Pension and Other Employee Benefits				
Beginning	183,483,537	50,658,774	228,140,094	462,282,405
Ending	<u>\$ 190,956,512</u>	<u>\$ 49,523,233</u>	<u>\$ 238,470,571</u>	<u>\$ 478,950,316</u>

Board of Water & Light - City of Lansing, Michigan

Detail of Statement of Changes in Fiduciary Net Position -

Pension and OPEB Trust Funds

Years Ended June 30, 2023 and 2022

	2022			
	Defined Contribution Plan	Defined Benefit Plan	VEBA	Total
Increases				
Investment income:				
Interest and dividend income	\$ 2,665,738	\$ 2,102,005	\$ 7,872,032	\$ 12,639,775
Net investment income	2,665,738	2,102,005	7,872,032	12,639,775
Employer contributions	11,134,555	-	13,492,757	24,627,312
Interest from participant notes receivable	729,619	-	-	729,619
Total increases	14,529,912	2,102,005	21,364,789	37,996,706
Decreases				
Investment loss:				
Net depreciation in fair value of investments	20,323,831	7,500,562	27,121,349	54,945,742
Retiree benefits paid	20,560,553	5,466,158	13,492,757	39,519,468
Loan defaults	577,197	-	-	577,197
Participants' note and administrative fees	150,974	134,610	353,816	639,400
Total decreases	41,612,555	13,101,330	40,967,922	95,681,807
Change in net position held in trust	(27,082,643)	(10,999,325)	(19,603,133)	(57,685,101)
Net Position Held in Trust for Pension and Other Employee Benefits				
Beginning of year	210,566,180	61,658,099	247,743,227	519,967,506
End of year	\$ 183,483,537	\$ 50,658,774	\$ 228,140,094	\$ 462,282,405

City of Lansing
Year Ended June 30, 2023

Audit Presentation

Presented by:
William I. Tucker IV, CPA
Principal &
Tyler P. Baker, CPA
Senior Manager

A background image showing a close-up of a calculator, a pen, and a financial chart with a line graph and numerical data.

SETTING THE STANDARD FOR QUALITY
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**City of Lansing
Michigan**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO



Opinions

- In our opinion, the financial statements...present fairly, in all material respects,...

Responsibilities of Management of the Financial Statements

- Preparation and fair presentation of the financial statements in accordance with GAAP
- Including design, implementation, and maintenance of internal controls
- Also responsible for fraud detection, deterrence, and prevention

Audit Objective

- The objective, or purpose, of an audit is to express opinions on the financial statements
- The purpose is not to detect fraud or express an opinion on your internal controls

Auditor's Responsibility for the Audit of the Financial Statements

- Express opinions on the financial statements based on our audit

CITY OF LANSING
STATEMENT OF NET POSITION
JUNE 30, 2023

	Primary Government			
	Governmental	Business-type		
	Activities	Activities	Total	Component Units
ASSETS				
Current assets				
Cash and cash equivalents	\$ 36,488,808	\$ 2,046,080	\$ 38,534,888	\$ 10,969,750
Equity in pooled cash and investments	57,706,440	50,584,325	108,290,765	10,277,406
Cash and cash equivalents, restricted	187,511,836	2,486,846	189,998,682	2,694,744
Current portion of receivables, net	23,934,120	9,268,584	33,202,704	2,116,130
Due from other governmental units	31,235,270	14,051,105	45,286,375	10
Inventories	1,749,443	699,539	2,448,982	83,282
Prepays	2,458,800	-	2,458,800	36,956
Total current assets	341,084,717	79,136,479	420,221,196	26,178,278
Noncurrent assets				
Noncurrent portion of receivables, net	19,718,161	14,707,981	34,426,142	68,812
Capital assets not being depreciated/amortized	42,651,305	48,394,383	91,045,688	-
Capital assets, net of accumulated depreciation/amortization	195,642,674	300,697,636	496,340,310	62,509
Total noncurrent assets	258,012,140	363,800,000	621,812,140	131,321
TOTAL ASSETS	599,096,857	442,936,479	1,042,033,336	26,309,599
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charges on refunding	209,679	3,659,740	3,869,419	-
Deferred outflows of resources related to pensions	54,838,040	2,602,238	57,440,278	-
Deferred outflows of resources related to OPEB	1,231,992	285,759	1,517,751	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	56,279,711	6,547,737	62,827,448	-
LIABILITIES				
Current liabilities				
Accounts payable	16,429,719	6,342,968	22,772,687	5,303,315
Accrued payroll	2,646,555	104,110	2,750,665	-
Deposits payable	-	85,377	85,377	-
Due to other governmental units	5,342,622	-	5,342,622	-
Claims incurred but not reported	1,380,000	-	1,380,000	-
Indemnity bonds	43,867	-	43,867	-
Other accrued liabilities	2,621,119	-	2,621,119	468,500
Accrued interest payable	1,175,969	1,295,759	2,471,728	343,542
Unearned revenue	37,559,557	-	37,559,557	540,381
Current portion of compensated absences	1,124,854	52,649	1,177,503	-
Current portion of long-term obligations	6,986,844	12,122,534	19,109,378	2,399,762
Total current liabilities	75,311,106	20,003,397	95,314,503	9,055,500

The accompanying notes are an integral part of the financial statements.

CONTINUED

CITY OF LANSING
STATEMENT OF NET POSITION (concluded)
JUNE 30, 2023

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
LIABILITIES (concluded)				
Noncurrent liabilities				
Noncurrent portion of compensated absences	\$ 10,063,910	\$ 833,306	\$ 10,897,216	\$ -
Noncurrent portion of long-term obligations	253,737,685	112,650,049	366,387,734	77,531,120
Accrued interest payable, net of current portion	-	-	-	131,646
Net pension liability	371,601,052	30,896,550	402,497,602	-
Net other post-employment benefits liability	218,091,073	14,255,042	232,346,115	-
Total noncurrent liabilities	853,493,720	158,634,947	1,012,128,667	77,662,766
TOTAL LIABILITIES	928,804,826	178,638,344	1,107,443,170	86,718,266
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources related to leases	428,928	-	428,928	-
Deferred gain on refunding	-	-	-	1,019,672
Deferred inflows of resources related to pensions	3,075,054	542,516	3,617,570	-
Deferred inflows of resources related to OPEB	59,115,014	-	59,115,014	-
TOTAL DEFERRED INFLOWS OF RESOURCES	62,618,996	542,516	63,161,512	1,019,672
NET POSITION (DEFICIT)				
Net investment in capital assets	152,933,894	227,979,176	380,913,070	41,944
Restricted				
Public safety	172,256,020	-	172,256,020	-
Public works	20,487,481	-	20,487,481	-
Community development	335,291	-	335,291	-
Building department	4,583,754	-	4,583,754	-
Debt service	9,842,945	2,486,846	12,329,791	-
Redevelopment projects	-	-	-	2,588,142
Cooley stadium capital projects	-	-	-	80,000
Stabilization arrangements	7,792,610	-	7,792,610	-
Endowments (nonexpendable)	1,911,564	-	1,911,564	-
Unrestricted	(706,190,813)	39,837,334	(666,353,479)	(64,138,425)
TOTAL NET POSITION (DEFICIT)	\$ (336,047,254)	\$ 270,303,356	\$ (65,743,898)	\$ (61,428,339)

The accompanying notes are an integral part of the financial statements.

CITY OF LANSING
DEFINED BENEFIT PENSION PLAN - EMPLOYEES' RETIREMENT SYSTEM
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
LAST TEN FISCAL YEARS

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
CHANGE IN TOTAL PENSION LIABILITY										
Service cost	\$ 2,889,649	\$ 2,827,879	\$ 2,943,847	\$ 2,738,099	\$ 2,719,559	\$ 2,538,487	\$ 2,711,461	\$ 2,977,084	\$ 2,857,948	\$ 2,982,624
Interest	21,220,221	21,523,899	21,890,652	21,360,398	21,512,099	21,994,837	22,403,009	22,268,516	22,671,909	22,722,630
Difference between expected and actual experience	(2,085,433)	(4,473,505)	(2,504,529)	7,219,344	(2,559,726)	(6,451,827)	(23,183,264)	(4,937,823)	(6,422,330)	-
Changes of assumptions	-	-	7,666,292	-	-	3,099,448	3,706,512	7,575,775	-	-
Benefit payments, including employee refunds	(24,212,331)	(24,342,091)	(24,316,255)	(24,106,903)	(23,470,040)	(23,102,224)	(22,913,214)	(22,860,449)	(22,462,587)	(22,790,522)
Net Change in Total Pension Liability	(2,187,894)	(4,463,818)	5,680,007	7,210,938	(1,798,108)	(1,921,279)	(17,275,496)	5,023,103	(3,355,060)	2,914,732
Total Pension Liability, beginning	312,157,774	316,621,592	310,941,585	303,730,647	305,528,755	307,450,034	324,725,530	319,702,427	323,057,487	320,142,755
Total Pension Liability, ending	\$ 309,969,880	\$ 312,157,774	\$ 316,621,592	\$ 310,941,585	\$ 303,730,647	\$ 305,528,755	\$ 307,450,034	\$ 324,725,530	\$ 319,702,427	\$ 323,057,487
CHANGE IN PLAN FIDUCIARY NET POSITION										
Contributions - employer	\$ 11,675,068	\$ 13,494,287	\$ 12,649,529	\$ 10,698,401	\$ 10,880,932	\$ 10,843,000	\$ 10,246,872	\$ 10,181,620	\$ 10,547,556	\$ 9,361,009
Contributions - employee	1,418,513	1,289,306	1,172,409	1,286,273	1,220,657	1,230,857	1,216,519	1,088,943	1,128,120	1,290,678
Net investment income (loss)	3,436,309	(15,129,738)	36,047,284	(540,861)	8,437,568	9,679,565	17,412,568	(2,790,190)	4,399,543	17,887,635
Benefit payments, including employee refunds	(24,212,331)	(24,342,091)	(24,316,255)	(24,106,903)	(23,470,040)	(23,102,224)	(22,913,214)	(22,860,449)	(22,462,587)	(22,957,379)
Administrative expenses	(114,853)	(66,474)	(20,367)	(34,016)	(42,364)	(57,822)	(47,217)	(126,486)	(174,818)	(741,037)
Net Change in Plan Fiduciary Net Position	(7,797,294)	(24,754,710)	25,532,600	(12,697,106)	(2,973,247)	(1,406,624)	5,915,528	(14,506,562)	(6,562,186)	4,840,906
Plan Fiduciary Net Position, beginning	153,666,353	178,421,063	152,888,463	165,585,569	168,558,816	169,965,440	164,049,912	178,556,474	185,118,660	180,277,754
Plan Fiduciary Net Position, ending	\$ 145,869,059	\$ 153,666,353	\$ 178,421,063	\$ 152,888,463	\$ 165,585,569	\$ 168,558,816	\$ 169,965,440	\$ 164,049,912	\$ 178,556,474	\$ 185,118,660
City's Net Pension Liability	\$ 164,100,821	\$ 158,491,421	\$ 138,200,529	\$ 158,053,122	\$ 138,145,078	\$ 136,969,939	\$ 137,484,594	\$ 160,675,618	\$ 141,145,953	\$ 137,938,827
Plan fiduciary net position as a percentage of the total pension liability	47.06%	49.23%	56.35%	49.17%	54.52%	55.17%	55.28%	50.52%	55.85%	57.30%
Covered payroll	\$ 27,348,422	\$ 24,509,599	\$ 26,001,896	\$ 24,304,971	\$ 23,265,437	\$ 22,672,891	\$ 20,901,389	\$ 23,085,894	\$ 19,769,460	\$ 21,521,242
City's net pension liability as a percentage of covered payroll	600.0%	646.7%	531.5%	650.3%	593.8%	604.1%	657.8%	696.0%	714.0%	640.9%

Assumption changes - there were no changes in actuarial assumptions during fiscal year 2023. More details regarding actuarial assumptions can be found in the December 31, 2022 valuation reports for each system.

Benefit changes - there were no changes to benefits in the current year.

CITY OF LANSING
DEFINED BENEFIT PENSION PLAN - POLICE AND FIRE RETIREMENT SYSTEM
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
LAST TEN FISCAL YEARS

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
CHANGE IN TOTAL PENSION LIABILITY										
Service cost	\$ 7,853,786	\$ 7,269,988	\$ 6,961,705	\$ 6,526,273	\$ 6,801,669	\$ 6,533,877	\$ 6,133,683	\$ 6,371,845	\$ 6,350,378	\$ 6,614,784
Interest	34,431,238	33,647,916	32,984,834	32,689,419	31,573,535	30,641,722	30,519,676	30,197,513	29,159,382	27,896,927
Changes of benefit terms	295,273	-	-	-	-	779	-	-	-	-
Difference between expected and actual experience	17,292,601	6,641,422	(2,944,445)	(1,062,537)	10,590,030	8,263,623	(19,308,117)	7,884,167	3,159,996	-
Changes of assumptions	-	-	24,025,142	-	-	1,647,044	25,078,592	3,281,341	-	-
Benefit payments, including employee refunds	(37,717,498)	(36,188,116)	(35,040,363)	(33,987,421)	(32,609,254)	(31,757,151)	(31,102,186)	(29,503,964)	(27,969,021)	(26,270,724)
Net Change in Total Pension Liability	22,155,400	11,371,210	25,986,873	4,165,734	16,355,980	15,329,894	11,321,648	18,230,902	10,700,735	8,240,987
Total Pension Liability, beginning	502,879,789	491,508,579	465,521,706	461,355,972	444,999,992	429,670,098	418,348,450	400,117,548	389,416,813	381,175,826
Total Pension Liability, ending	\$ 525,035,189	\$ 502,879,789	\$ 491,508,579	\$ 465,521,706	\$ 461,355,972	\$ 444,999,992	\$ 429,670,098	\$ 418,348,450	\$ 400,117,548	\$ 389,416,813
CHANGE IN PLAN FIDUCIARY NET POSITION										
Contributions - employer	\$ 18,165,988	\$ 19,609,552	\$ 18,250,155	\$ 15,457,647	\$ 13,554,239	\$ 12,686,000	\$ 11,521,768	\$ 10,884,312	\$ 11,050,091	\$ 11,248,857
Contributions - employee	2,967,886	2,722,350	3,207,122	3,459,452	3,485,891	2,650,019	2,840,914	2,608,214	2,950,832	2,911,896
Net investment income (loss)	13,936,766	(32,083,115)	68,910,089	1,047,240	17,943,950	19,937,149	32,116,305	(6,040,910)	8,965,080	34,016,621
Benefit payments, including employee refunds	(37,717,498)	(36,188,116)	(35,040,363)	(33,987,421)	(32,609,254)	(31,757,151)	(31,102,186)	(29,503,964)	(27,969,021)	(26,852,038)
Administrative expenses	(126,049)	(88,992)	(24,177)	(41,599)	(53,318)	(77,237)	(50,996)	(128,903)	(173,849)	(1,141,506)
Net Change in Plan Fiduciary Net Position	(2,772,907)	(46,028,321)	55,302,826	(14,064,681)	2,321,508	3,438,780	15,325,805	(22,181,251)	(5,176,867)	20,183,830
Plan Fiduciary Net Position, beginning	289,411,315	335,439,636	280,136,810	294,201,491	291,879,983	288,441,203	273,115,398	295,296,649	300,473,516	280,289,686
Plan Fiduciary Net Position, ending	\$ 286,638,408	\$ 289,411,315	\$ 335,439,636	\$ 280,136,810	\$ 294,201,491	\$ 291,879,983	\$ 288,441,203	\$ 273,115,398	\$ 295,296,649	\$ 300,473,516
City's Net Pension Liability	\$ 238,396,781	\$ 213,468,474	\$ 156,068,943	\$ 185,384,896	\$ 167,154,481	\$ 153,120,009	\$ 141,228,895	\$ 145,233,052	\$ 104,820,899	\$ 88,943,297
Plan fiduciary net position as a percentage of the total pension liability	54.59%	57.55%	68.25%	60.18%	63.77%	65.59%	67.13%	65.28%	73.80%	77.16%
Covered payroll	\$ 33,120,012	\$ 31,354,796	\$ 29,636,017	\$ 28,977,408	\$ 29,638,532	\$ 28,435,952	\$ 27,585,521	\$ 27,078,405	\$ 24,407,740	\$ 25,611,974
City's net pension asset as a percentage of covered payroll	719.8%	680.8%	526.6%	639.8%	564.0%	538.5%	512.0%	536.3%	429.5%	347.3%

Assumption changes - there were no changes in actuarial assumptions during fiscal year 2023. More details regarding actuarial assumptions can be found in the December 31, 2022 valuation reports for each system.

Benefit changes - there were changes made to the compensation and benefit multiplier for the police and non-supervisory hires after August 1, 2014 and firefighters hired after May 1, 2014 based on the collective bargaining agreements.

CITY OF LANSING
OTHER POSTEMPLOYMENT BENEFITS PLAN - EMPLOYEES' RETIREMENT SYSTEM
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
LAST SEVEN MEASUREMENT DATES (ULTIMATELY TEN YEARS WILL BE DISPLAYED)

	2023	2022	2021	2020	2019	2018	2017
CHANGE IN TOTAL OPEB LIABILITY							
Service cost	\$ 1,647,129	\$ 1,603,045	\$ 1,560,141	\$ 1,518,385	\$ 1,477,747	\$ 1,438,197	\$ 1,550,428
Interest	10,762,261	10,562,939	11,335,921	13,143,168	12,990,219	13,221,134	12,976,683
Difference between expected and actual experience	-	-	(39,503,661)	(19,498,451)	-	(9,321,837)	-
Changes of assumptions	-	-	(66,716,444)	39,986,554	3,614,432	(2,727,829)	-
Benefit payments, including refunds of member contributions	(10,410,016)	(8,350,052)	(9,395,594)	(10,444,878)	(10,573,488)	(10,286,249)	(10,116,593)
Net Change in Total OPEB Liability	1,999,374	3,815,932	(102,719,637)	24,704,778	7,508,910	(7,676,584)	4,410,518
Total OPEB Liability, beginning	157,216,430	153,400,498	256,120,135	231,415,357	223,906,447	231,583,031	227,172,513
Total OPEB Liability, ending	\$ 159,215,804	\$ 157,216,430	\$ 153,400,498	\$ 256,120,135	\$ 231,415,357	\$ 223,906,447	\$ 231,583,031
CHANGE IN PLAN FIDUCIARY NET POSITION							
Employer contributions	\$ 12,126,259	\$ 10,643,555	\$ 10,424,468	\$ 11,461,488	\$ 11,848,485	\$ 11,436,222	\$ 11,305,756
OPEB plan net investment income	12,596,837	(11,324,122)	11,001,355	4,366,514	3,040,683	4,329,577	5,209,669
Benefit payments, including refunds of member contributions	(10,410,016)	(8,350,052)	(9,395,594)	(10,444,878)	(10,573,488)	(10,286,249)	(10,116,593)
Administrative expenses	(697,661)	(611,703)	(728,874)	(636,610)	(548,939)	(444,973)	(389,163)
Net Change in Plan Fiduciary Net Position	13,615,419	(9,642,322)	11,301,355	4,746,514	3,766,741	5,034,577	6,009,669
Plan Fiduciary Net Position, beginning	69,887,591	79,529,913	68,228,558	63,482,044	59,715,303	54,680,726	48,671,057
Plan Fiduciary Net Position, ending	\$ 83,503,010	\$ 69,887,591	\$ 79,529,913	\$ 68,228,558	\$ 63,482,044	\$ 59,715,303	\$ 54,680,726
Plan's Net OPEB Liability	\$ 75,712,794	\$ 87,328,839	\$ 73,870,585	\$ 187,891,577	\$ 167,933,313	\$ 164,191,144	\$ 176,902,305
Plan fiduciary net position as a percentage of the total OPEB liability	52.45%	44.45%	51.84%	26.64%	27.43%	26.67%	23.61%
Covered payroll	\$ 26,458,716	\$ 26,747,483	\$ 24,292,037	\$ 25,453,989	\$ 23,720,424	\$ 21,251,418	\$ 20,901,289
Plan's net OPEB liability as a percentage of covered payroll	286.15%	326.49%	304.09%	738.16%	707.97%	772.61%	846.37%

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, ten years of data will be presented.

Assumption changes - there were no changes of assumptions in 2023.

Benefit changes - there were no changes to benefits in 2023.

CITY OF LANSING
OTHER POSTEMPLOYMENT BENEFITS PLAN - POLICE AND FIRE RETIREMENT SYSTEM
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
LAST SEVEN MEASUREMENT DATES (ULTIMATELY TEN YEARS WILL BE DISPLAYED)

	2023	2022	2021	2020	2019	2018	2017
CHANGE IN TOTAL OPEB LIABILITY							
Service cost	\$ 3,904,624	\$ 3,800,121	\$ 3,698,415	\$ 3,599,431	\$ 3,503,096	\$ 3,409,339	\$ 3,749,359
Interest	14,158,158	13,536,620	15,112,018	15,551,609	15,565,892	15,994,328	15,584,783
Difference between expected and actual experience	-	-	(71,213,994)	18,584,560	-	(17,811,401)	-
Changes of assumptions	-	-	(162,399,773)	91,997,958	18,652,834	(7,445,354)	-
Benefit payments, including refunds of member contributions	(9,188,608)	(7,956,471)	(10,836,077)	(13,132,398)	(12,271,014)	(11,960,557)	(11,065,440)
Net Change in Total OPEB Liability	8,874,174	9,380,270	(225,639,411)	116,601,160	25,450,808	(17,813,645)	8,268,702
Total OPEB Liability, beginning	202,871,379	193,491,109	419,130,520	302,529,360	277,078,552	294,892,197	286,623,495
Total OPEB Liability, ending	<u>\$ 211,745,553</u>	<u>\$ 202,871,379</u>	<u>\$ 193,491,109</u>	<u>\$ 419,130,520</u>	<u>\$ 302,529,360</u>	<u>\$ 277,078,552</u>	<u>\$ 294,892,197</u>
CHANGE IN PLAN FIDUCIARY NET POSITION							
Employer contributions	\$ 11,304,220	\$ 9,974,904	\$ 12,951,908	\$ 14,971,737	\$ 13,500,687	\$ 13,163,201	\$ 12,290,749
OPEB plan net investment income	11,844,067	(7,645,295)	3,408,741	2,998,056	290,543	3,572,965	3,487,200
Benefit payments, including refunds of member contributions	(9,188,608)	(7,956,471)	(10,836,077)	(13,132,398)	(12,271,014)	(11,960,557)	(11,065,440)
Administrative expenses	(765,612)	(672,516)	(815,831)	(529,339)	(627,673)	(600,644)	(525,309)
Net Change in Plan Fiduciary Net Position	13,194,067	(6,299,378)	4,708,741	4,308,056	892,543	4,174,965	4,187,200
Plan Fiduciary Net Position, beginning	41,918,165	48,217,543	43,508,802	39,200,746	38,308,203	34,133,238	29,946,038
Plan Fiduciary Net Position, ending	<u>\$ 55,112,232</u>	<u>\$ 41,918,165</u>	<u>\$ 48,217,543</u>	<u>\$ 43,508,802</u>	<u>\$ 39,200,746</u>	<u>\$ 38,308,203</u>	<u>\$ 34,133,238</u>
Plan's Net OPEB Liability	<u>\$ 156,633,321</u>	<u>\$ 160,953,214</u>	<u>\$ 145,273,566</u>	<u>\$ 375,621,718</u>	<u>\$ 263,328,614</u>	<u>\$ 238,770,349</u>	<u>\$ 260,758,959</u>
Plan fiduciary net position as a percentage of the total OPEB liability	26.03%	20.66%	24.92%	10.38%	12.96%	13.83%	11.57%
Covered payroll	\$ 31,220,001	\$ 27,116,594	\$ 29,636,017	\$ 29,774,287	\$ 28,435,953	\$ 20,667,007	\$ 27,585,521
Plan's net OPEB liability as a percentage of covered payroll	501.71%	593.56%	490.19%	1261.56%	926.04%	1155.32%	945.27%

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, ten years of data will be presented.

Assumption changes - there were no changes of assumptions in 2023.

Benefit changes - there were no changes to benefits in 2023.

CITY OF LANSING
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2023

	General	State and Federal Grants - Special Revenue	CERA - MSHDA	Public Safety Capital Projects	Nonmajor Governmental Funds	Total
ASSETS						
Cash and cash equivalents	\$ 14,737,887	\$ 20,693,472	\$ 612,358	\$ -	\$ 445,091	\$ 36,488,808
Cash and cash equivalents - restricted	3,047,997	-	-	171,770,528	12,693,311	187,511,836
Equity in pooled cash and investments	2,410,206	-	-	-	32,196,171	34,606,377
Receivables						
Accounts, net	24,076,922	-	-	-	4,904,918	28,981,840
Taxes receivable, net	346,127	-	-	-	-	346,127
Special assessments	-	-	-	-	10,278,221	10,278,221
Loans	-	29,999	-	-	1,185,000	1,214,999
Leases	416,469	-	-	-	-	416,469
Accrued interest	-	-	-	-	2,409,446	2,409,446
Due from other funds	-	-	-	-	344,008	344,008
Due from other governmental units	6,933,974	17,220,146	1,837,838	-	5,243,312	31,235,270
Inventories	-	-	-	-	1,218,842	1,218,842
Prepays	951,644	-	-	-	-	951,644
TOTAL ASSETS	\$ 52,921,226	\$ 37,943,617	\$ 2,450,196	\$ 171,770,528	\$ 70,918,320	\$ 336,003,887
LIABILITIES						
Accounts payable	\$ 8,683,368	\$ 2,914,996	\$ 52,723	\$ 613,123	\$ 1,999,764	\$ 14,263,974
Accrued payroll	2,342,679	20,898	-	-	35,754	2,399,331
Due to other governmental units	4,932,769	40,972	-	-	368,881	5,342,622
Indemnity bonds	-	-	-	-	43,867	43,867
Other liabilities	2,590,451	-	-	-	30,668	2,621,119
Due to other funds	-	-	-	-	344,008	344,008
Unearned revenue	170,143	34,929,026	2,397,473	-	62,915	37,559,557
TOTAL LIABILITIES	18,719,410	37,905,892	2,450,196	613,123	2,885,857	62,574,478
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - fees	2,711,024	-	-	-	-	2,711,024
Unavailable revenue - leases	428,928	-	-	-	-	428,928
Unavailable revenue - contracts	1,400,367	-	-	-	-	1,400,367
Unavailable revenue - loans and accrued interest receivable	-	37,725	-	-	9,457,673	9,495,398
Unavailable revenue - special assessments	-	-	-	-	9,862,937	9,862,937
TOTAL DEFERRED INFLOWS OF RESOURCES	4,540,319	37,725	-	-	19,320,610	23,898,654
FUND BALANCES						
Nonspendable	951,644	-	-	-	3,130,406	4,082,050
Restricted	7,792,610	-	-	171,157,405	37,313,141	216,263,156
Committed	-	-	-	-	8,268,306	8,268,306
Unassigned	20,917,243	-	-	-	-	20,917,243
TOTAL FUND BALANCES	29,661,497	-	-	171,157,405	48,711,853	249,530,755
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 52,921,226	\$ 37,943,617	\$ 2,450,196	\$ 171,770,528	\$ 70,918,320	\$ 336,003,887

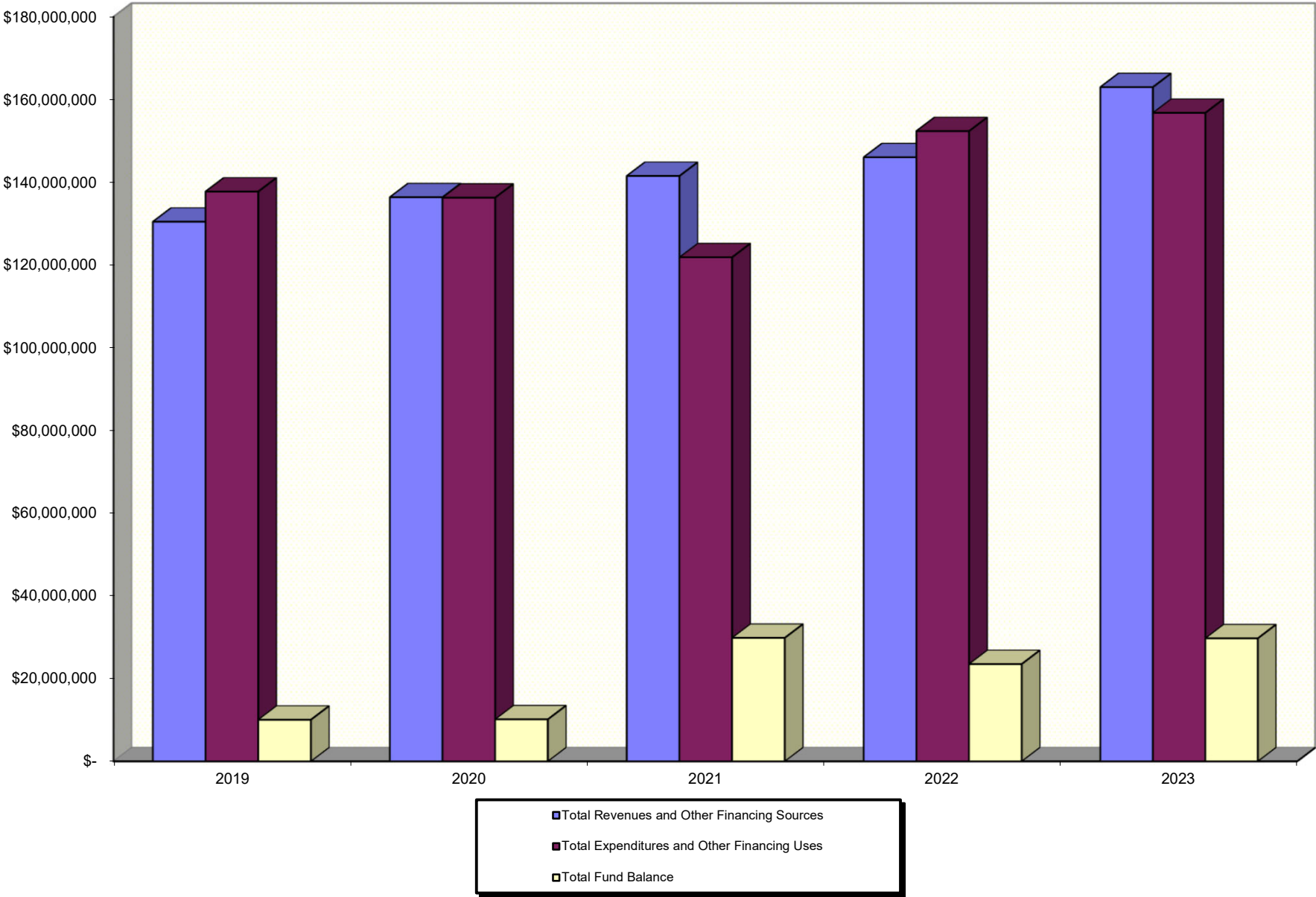
The accompanying notes are an integral part of the financial statements.

CITY OF LANSING
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

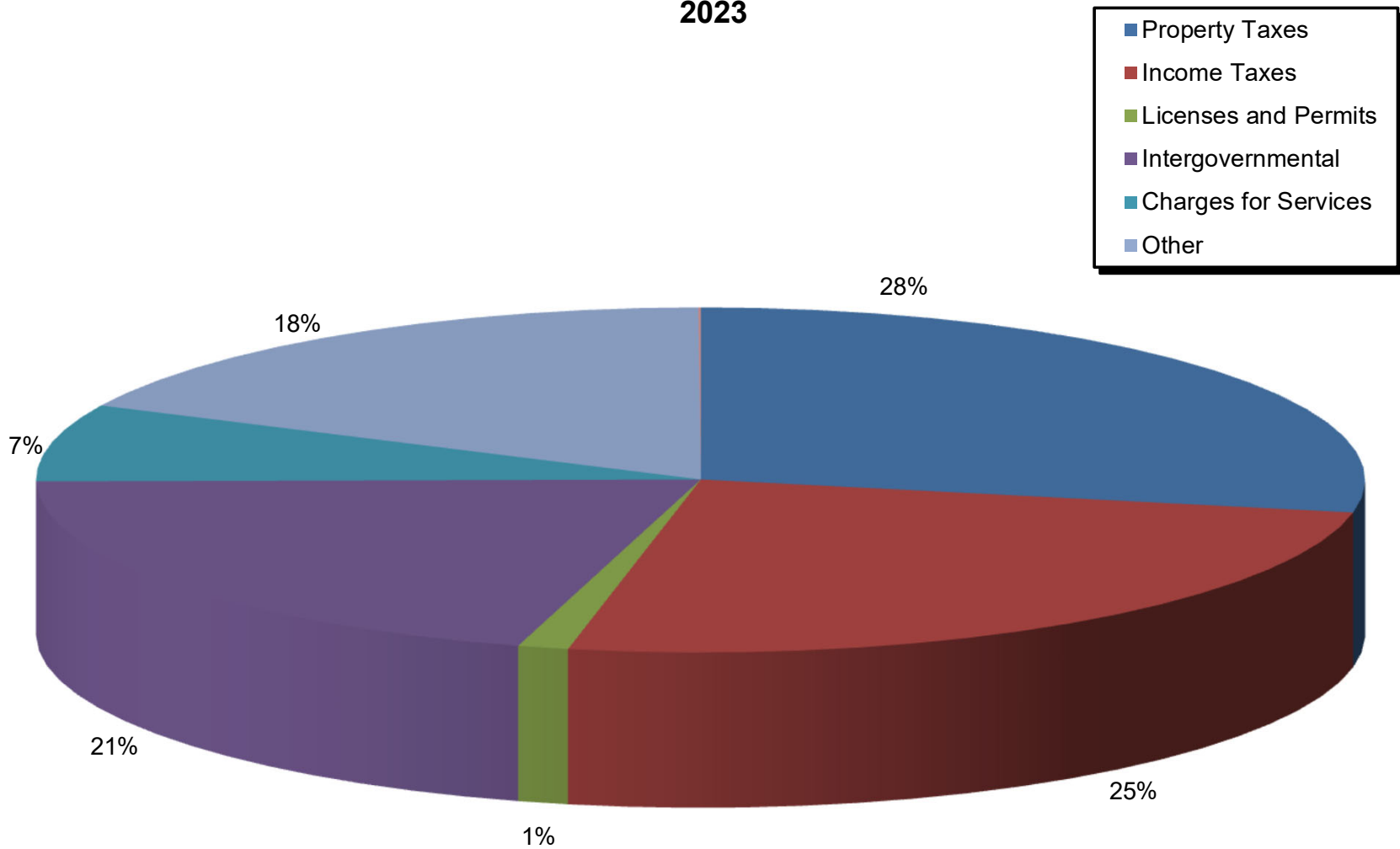
	General	State and Federal Grants - Special Revenue	CERA - MSHDA	Public Safety Capital Projects	Nonmajor Governmental Funds	Total
REVENUES						
Property taxes and special assessments	\$ 45,752,274	\$ -	\$ -	\$ -	\$ 1,694,931	\$ 47,447,205
Income taxes	40,957,011	-	-	-	-	40,957,011
Licenses and permits	2,000,219	-	-	-	-	2,000,219
Intergovernmental	33,244,473	19,575,851	7,586,644	-	24,982,147	85,389,115
Charges for services	11,817,041	-	-	-	4,070,479	15,887,520
Fines and forfeits	1,427,593	-	-	-	227,255	1,654,848
Interest and rents	823,618	1,307,228	-	-	1,297,217	3,428,063
Other	26,880,847	115,330	-	-	2,365,211	29,361,388
TOTAL REVENUES	162,903,076	20,998,409	7,586,644	-	34,637,240	226,125,369
EXPENDITURES						
Current						
General government	14,722,054	3,571,661	-	-	3,956,563	22,250,278
Public safety	91,044,037	3,849,063	-	-	756,261	95,649,361
Public works	13,697,797	2,653,109	-	-	-	16,350,906
Judicial	8,237,201	278,831	-	-	-	8,516,032
Health and welfare	-	893,963	-	-	-	893,963
Highways and streets	-	-	-	-	13,687,366	13,687,366
Recreation and culture	9,992,527	3,988,301	-	-	-	13,980,828
Community and economic development	10,817,891	5,941,173	7,586,644	-	4,034,145	28,379,853
Debt service						
Principal	1,409,000	-	-	2,400,000	2,471,885	6,280,885
Interest and fiscal charges	434,071	-	-	1,648,428	1,858,735	3,941,234
Capital outlay	-	-	-	2,194,167	20,036,190	22,230,357
TOTAL EXPENDITURES	150,354,578	21,176,101	7,586,644	6,242,595	46,801,145	232,161,063
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	12,548,498	(177,692)	-	(6,242,595)	(12,163,905)	(6,035,694)
OTHER FINANCING SOURCES (USES)						
Proceeds from debt issuances	-	-	-	177,400,000	-	177,400,000
Bond premium	-	-	-	-	10,989,553	10,989,553
Proceeds from sale of capital assets	-	-	-	-	23,532	23,532
Transfers in	100,000	177,692	-	-	9,650,113	9,927,805
Transfers out	(6,438,803)	-	-	-	(4,011,002)	(10,449,805)
TOTAL OTHER FINANCING SOURCES (USES)	(6,338,803)	177,692	-	177,400,000	16,652,196	187,891,085
NET CHANGE IN FUND BALANCES	6,209,695	-	-	171,157,405	4,488,291	181,855,391
Fund balances, beginning of year	23,451,802	-	-	-	44,223,562	67,675,364
Fund balances, end of year	\$ 29,661,497	\$ -	\$ -	\$ 171,157,405	\$ 48,711,853	\$ 249,530,755

The accompanying notes are an integral part of the financial statements.

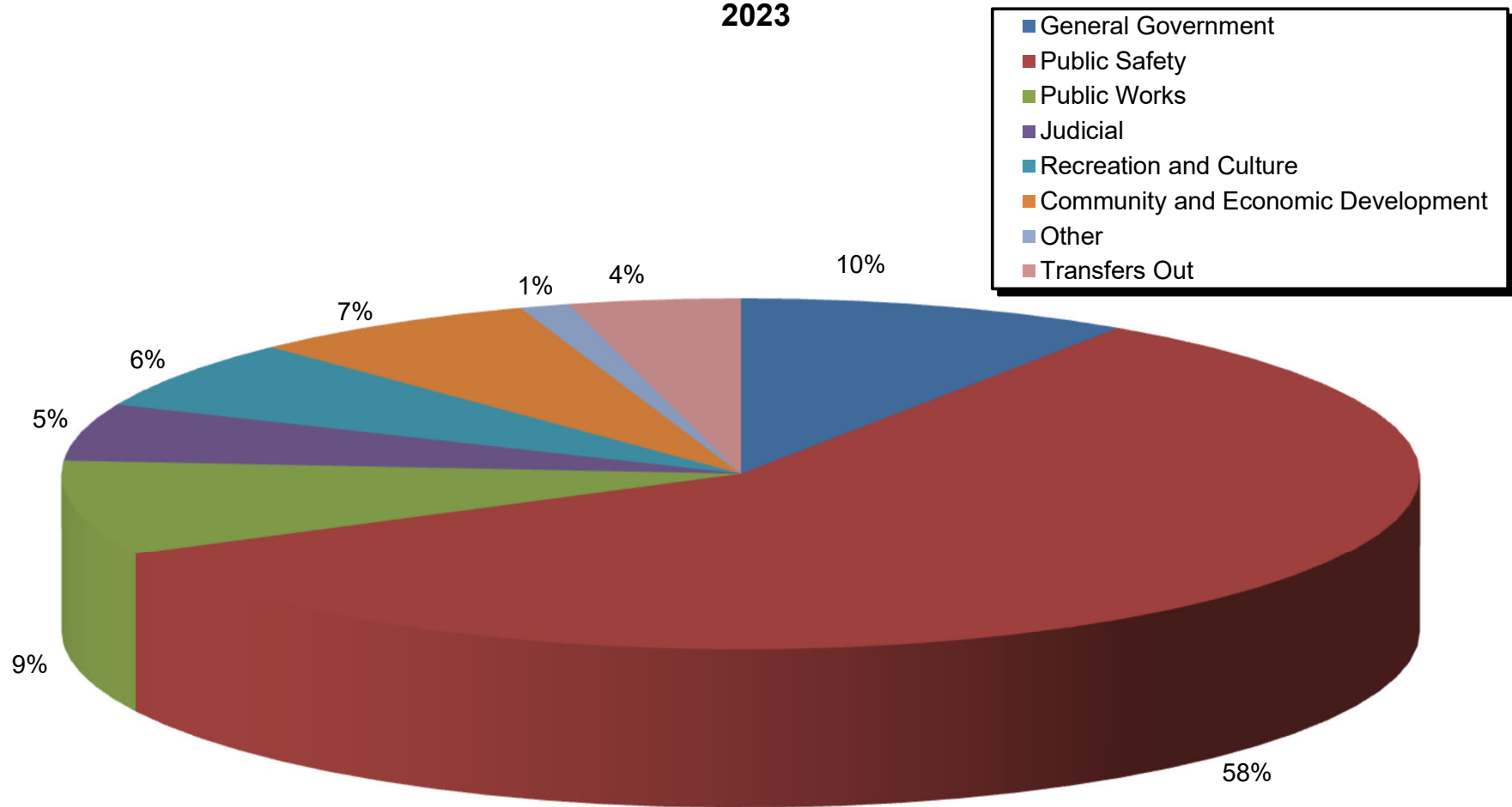
**City of Lansing
General Fund Total Revenues, Expenditures, and Fund Balance**



**City of Lansing
General Fund
Total Revenues and Other Financing Sources
2023**



**City of Lansing
General Fund
Total Expenditures and Other Financing Uses
2023**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and
Members of the City Council
City of Lansing, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Lansing, Michigan (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 18, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control we consider to be a material weakness and significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. We consider the following deficiency to be a material weakness:

2023-001 MATERIAL JOURNAL ENTRIES

Condition: Material journal entries for the proper recognition of various financial statement amounts within the City's accounting records were recorded after year end, some of which were proposed by the auditors. In addition, we received several revisions to the City's trial balance (the final version coming in early December 2023), each of which contained material corrections to previous trial balances. A similar issue was noted and reported last year as 2022-001.

2023-001 MATERIAL JOURNAL ENTRIES (concluded)

Criteria: Management is responsible for establishing, maintaining, and monitoring internal controls, and for the fair presentation in the financial statements of financial position, results of operations, and cash flows, including the recording of all appropriate journal entries to assure the trial balance from which the financial statements are prepared, reflect amounts that are in conformity with U.S. generally accepted accounting principles.

Cause: Over the past several years, the City's Finance Department, who prepares the reconciliations of all accounts, has reduced in size due to budget reductions, staffing reductions, and staffing turnover. In addition, the Finance Department relies significantly on other Departments providing information to them for proper recording of transactions in the financial statements. A number of these Departments were behind in getting this information to the Finance Department. These issues have placed a significant burden on the month and year end close processes and have contributed to journal entries not being completed in a timely manner. We noted that this process did improve in the current fiscal year, however this was still a systemic issue for the City.

Effect: The accounting records were initially misstated by amounts material to the financial statements. Certain applicable adjustments were brought to the attention of management and were subsequently recorded in the general ledger.

Recommendation: We recommend that the City take steps to assure that material journal entries are not necessary at the time future audit analysis is performed.

Corrective Action Response: The Finance Team will continue the efforts begun this year regarding the identification and correction of potential errors in the financial statements prior to the beginning of future audits. The Finance Team will meet to review adjustments made to this year's financial statements and bottlenecks that were encountered and will develop a plan to address the most significant issues in a more timely manner going forward. Within budget constraints, Management will look to increase staffing levels and/or obtain temporary assistance earlier in the fiscal year, both within the Finance Department as well as other key departments, in order to perform more timely analyses of the various account balances. In FY24, Finance will continue working on the implementation of a new General Ledger software package, which ultimately will also help to resolve this issue.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency described below to be a significant deficiency:

2023-002 PAYROLL PROCESS

Condition: The City has procedures in place to ensure that employees are being paid at the correct rate and for the actual number of hours worked, but much of the data entry of this process continues to be manual and payroll can be submitted and paid before applicable department management reviews and approves their departmental staff payroll data. While no inappropriate transactions were noted during our testing of the payroll process, this is a systemic issue. A similar issue was noted and reported last year as 2022-002.

Criteria: Payroll should be reviewed and approved prior to disbursement of funds.

Cause: Proper up-front detective internal controls over the payroll process were not put in place to prevent inaccurate amounts being paid to an employee.

Effect: Unauthorized amounts could be disbursed either as a result of an error or fraud and those transactions could go undetected by management until "after the fact".

2023-002 PAYROLL PROCESS (concluded)

Recommendation: We recommend an appropriate level of management, with no other access to the payroll process, be authorized to approve payroll for their respective departments. There also should be an overarching review of the payroll reports prior to each disbursement and that review should be documented.

Corrective Action Response: Payroll now runs a listing of all transactions entered manually into the payroll system outside of those entered on timecards. The report is reviewed, signed, and saved by the Payroll Tech and the Payroll and Benefits Administrator to confirm no errors are made in typing. In addition, a summary report of payroll totals is run and compared to prior payrolls for any significant differences. The report is reviewed, signed, and saved by the Payroll Tech and the Payroll and Benefits Administrator. The Human Resources Department, to whom Payroll reports, will work to implement appropriate corrective action over the payroll process at the department level, as noted above, through the implementation process of the new General Ledger software package.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

2023-003 UNFAVORABLE BUDGET VARIANCES

Condition: We noted that expenditures had exceeded the amounts appropriated for various areas of the General Fund and certain Special Revenue Funds.

Criteria: The Uniform Budgeting and Accounting Act requires the City to amend the original adopted budget "as soon as it becomes apparent that a deviation from the original general appropriations act is necessary and the amount of the deviation can be determined." The Act also states that "an administrative officer of the local unit shall not incur expenditures against an appropriation account in excess of the amount appropriated by the legislative body."

Cause: The City did not adequately monitor expenditures in relation to budgeted amounts in the areas where the overages occurred.

Effect: Having unfavorable budget variances as described above, the City is not in compliance with Public Act 621 of 1978, as amended.

Recommendation: We recommend the City monitor expenditures against adopted budgets in all applicable funds and make appropriate budget amendments as needed.

Corrective Action Response: The City will continue to make improvements in control of revenue and expenditures and budget conservatively in order to maintain the City's fiscal health. The City now has a Chief Strategy Officer/Budget Director and is working with departments to be more proactive and responsive to City needs and to identify necessary changes during the fiscal year. Correcting this issue will be one of their principal tasks. We will continue to work with the various departments to be more aware of the status of their actual vs budget status throughout the year. Upgrades to the City's financial software will also help with this in the future.

City of Lansing's Responses to Findings

The City's responses to the findings identified in our audit are described above. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Maney Costeiran PC

December 18, 2023

CITY OF LANSING
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2023

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
REVENUES				
Property taxes	\$ 48,245,000	\$ 48,245,000	\$ 45,752,274	\$ (2,492,726)
Income taxes	37,510,000	37,510,000	40,957,011	3,447,011
Licenses and permits	1,769,300	1,769,300	2,000,219	230,919
Intergovernmental	31,232,000	31,232,000	33,244,473	2,012,473
Charges for services	9,256,001	9,256,001	11,817,041	2,561,040
Fines and forfeits	1,692,200	1,692,200	1,427,593	(264,607)
Interest and rents	330,000	330,000	823,618	493,618
Other				
Donations and contributions	25,300,000	25,300,000	26,624,190	1,324,190
Miscellaneous	340,000	708,245	256,657	(451,588)
TOTAL REVENUES	155,674,501	156,042,746	162,903,076	6,860,330
EXPENDITURES				
Current				
General government				
City clerk				
Personnel	1,103,136	1,103,136	1,051,603	51,533
Operating	439,055	439,055	451,050	(11,995)
Total city clerk	1,542,191	1,542,191	1,502,653	39,538
Council				
Personnel	670,262	620,262	564,992	55,270
Operating	264,274	264,274	234,558	29,716
Total council	934,536	884,536	799,550	84,986
Finance				
Personnel	5,071,369	4,871,369	4,492,541	378,828
Operating	1,397,873	1,397,873	1,704,150	(306,277)
Total finance	6,469,242	6,269,242	6,196,691	72,551
Library rental				
Operating	136,150	137,150	447,584	(310,434)
Human resources				
Personnel	1,609,829	1,459,829	1,668,046	(208,217)
Operating	1,114,233	1,014,233	620,813	393,420
Total human resources	2,724,062	2,474,062	2,288,859	185,203
City supported agencies				
Operating	487,500	749,665	562,710	186,955
Mayor				
Personnel	2,056,165	2,056,165	2,231,655	(175,490)
Operating	319,880	319,880	692,352	(372,472)
Total mayor	2,376,045	2,376,045	2,924,007	(547,962)
Contingency	(700,000)	-	-	-
Total general government	13,969,726	14,432,891	14,722,054	(289,163)

CONTINUED

**CITY OF LANSING
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (continued)
YEAR ENDED JUNE 30, 2023**

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
EXPENDITURES (continued)				
Current (continued)				
Judicial				
Personnel	\$ 7,040,331	\$ 6,940,331	\$ 1,894,003	\$ 5,046,328
Operating	1,801,110	1,801,110	6,343,198	(4,542,088)
Total judicial	8,841,441	8,741,441	8,237,201	504,240
Public safety				
Police				
Personnel	43,330,653	43,280,653	42,648,628	632,025
Operating	8,250,201	8,372,949	8,182,155	190,794
Total police	51,580,854	51,653,602	50,830,783	822,819
Fire				
Personnel	34,484,467	34,434,467	34,562,829	(128,362)
Operating	5,788,205	5,910,953	5,650,425	260,528
Total fire	40,272,672	40,345,420	40,213,254	132,166
Total public safety	91,853,526	91,999,022	91,044,037	954,985
Public works				
Personnel	2,995,961	2,995,961	2,522,281	473,680
Operating	9,575,390	9,575,390	11,175,516	(1,600,126)
Total public works	12,571,351	12,571,351	13,697,797	(1,126,446)
Recreation and culture				
Personnel	5,759,154	5,759,154	4,846,732	912,422
Operating	4,369,790	4,369,790	5,145,795	(776,005)
Total recreation and culture	10,128,944	10,128,944	9,992,527	136,417
Community and economic development				
Economic development & planning				
Personnel	3,364,071	3,364,071	3,229,040	135,031
Operating	3,408,228	3,408,228	3,437,122	(28,894)
Total economic development & planning	6,772,299	6,772,299	6,666,162	106,137
Neighborhood & community engagement				
Personnel	790,097	790,097	495,307	294,790
Operating	536,199	536,199	139,268	396,931
Total neighborhood & community engagement	1,326,296	1,326,296	634,575	691,721
Human relations/community services				
Personnel	1,669,373	1,669,373	1,480,549	188,824
Operating	173,445	296,194	158,203	137,991
Total human relations/community services	1,842,818	1,965,567	1,638,752	326,815
Human services/community support				
Operating	1,960,000	2,823,521	1,878,402	945,119
Total community and economic development	11,901,413	12,887,683	10,817,891	2,069,792

CONTINUED

**CITY OF LANSING
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (concluded)
YEAR ENDED JUNE 30, 2023**

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
EXPENDITURES (concluded)				
Debt service				
Principal	\$ 770,000	\$ 770,000	\$ 1,409,000	\$ (639,000)
Interest and fiscal charges	217,100	217,100	434,071	(216,971)
Total debt service	987,100	987,100	1,843,071	(855,971)
TOTAL EXPENDITURES	150,253,501	151,748,432	150,354,578	1,393,854
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	5,421,000	4,294,314	12,548,498	8,254,184
OTHER FINANCING SOURCES (USES)				
Transfers in	100,000	100,000	100,000	-
Transfers out	(5,521,000)	(5,521,000)	(6,438,803)	(917,803)
TOTAL OTHER FINANCING SOURCES (USES)	(5,421,000)	(5,421,000)	(6,338,803)	(917,803)
NET CHANGE IN FUND BALANCE	-	(1,126,686)	6,209,695	7,336,381
Fund balance, beginning of year	23,451,802	23,451,802	23,451,802	-
Fund balance, end of year	\$ 23,451,802	\$ 22,325,116	\$ 29,661,497	\$ 7,336,381

Questions?

Thank you for your time.

William I. Tucker IV, CPA
Principal

Tyler P. Baker, CPA
Senior Manager

Maner Costerisan
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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Mayor and
Members of the City Council
City of Lansing, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Lansing, Michigan (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 18, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control we consider to be a material weakness and significant deficiency.

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2023-001 MATERIAL JOURNAL ENTRIES

Condition: Material journal entries for the proper recognition of various financial statement amounts within the City's accounting records were recorded after year end, some of which were proposed by the auditors. In addition, we received several revisions to the City's trial balance (the final version coming in early December 2023), each of which contained material corrections to previous trial balances. A similar issue was noted and reported last year as 2022-001.

2023-001 MATERIAL JOURNAL ENTRIES (concluded)

Criteria: Management is responsible for establishing, maintaining, and monitoring internal controls, and for the fair presentation in the financial statements of financial position, results of operations, and cash flows, including the recording of all appropriate journal entries to assure the trial balance from which the financial statements are prepared, reflect amounts that are in conformity with U.S. generally accepted accounting principles.

Cause: Over the past several years, the City's Finance Department, who prepares the reconciliations of all accounts, has reduced in size due to budget reductions, staffing reductions, and staffing turnover. In addition, the Finance Department relies significantly on other Departments providing information to them for proper recording of transactions in the financial statements. A number of these Departments were behind in getting this information to the Finance Department. These issues have placed a significant burden on the month and year end close processes and have contributed to journal entries not being completed in a timely manner. We noted that this process did improve in the current fiscal year, however this was still a systemic issue for the City.

Effect: The accounting records were initially misstated by amounts material to the financial statements. Certain applicable adjustments were brought to the attention of management and were subsequently recorded in the general ledger.

Recommendation: We recommend that the City take steps to assure that material journal entries are not necessary at the time future audit analysis is performed.

Corrective Action Response: The Finance Team will continue the efforts begun this year regarding the identification and correction of potential errors in the financial statements prior to the beginning of future audits. The Finance Team will meet to review adjustments made to this year's financial statements and bottlenecks that were encountered and will develop a plan to address the most significant issues in a more timely manner going forward. Within budget constraints, Management will look to increase staffing levels and/or obtain temporary assistance earlier in the fiscal year, both within the Finance Department as well as other key departments, in order to perform more timely analyses of the various account balances. In FY24, Finance will continue working on the implementation of a new General Ledger software package, which ultimately will also help to resolve this issue.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency described below to be a significant deficiency:

2023-002 PAYROLL PROCESS

Condition: The City has procedures in place to ensure that employees are being paid at the correct rate and for the actual number of hours worked, but much of the data entry of this process continues to be manual and payroll can be submitted and paid before applicable department management reviews and approves their departmental staff payroll data. While no inappropriate transactions were noted during our testing of the payroll process, this is a systemic issue. A similar issue was noted and reported last year as 2022-002.

Criteria: Payroll should be reviewed and approved prior to disbursement of funds.

Cause: Proper up-front detective internal controls over the payroll process were not put in place to prevent inaccurate amounts being paid to an employee.

Effect: Unauthorized amounts could be disbursed either as a result of an error or fraud and those transactions could go undetected by management until "after the fact".

2023-002 PAYROLL PROCESS (concluded)

Recommendation: We recommend an appropriate level of management, with no other access to the payroll process, be authorized to approve payroll for their respective departments. There also should be an overarching review of the payroll reports prior to each disbursement and that review should be documented.

Corrective Action Response: Payroll now runs a listing of all transactions entered manually into the payroll system outside of those entered on timecards. The report is reviewed, signed, and saved by the Payroll Tech and the Payroll and Benefits Administrator to confirm no errors are made in typing. In addition, a summary report of payroll totals is run and compared to prior payrolls for any significant differences. The report is reviewed, signed, and saved by the Payroll Tech and the Payroll and Benefits Administrator. The Human Resources Department, to whom Payroll reports, will work to implement appropriate corrective action over the payroll process at the department level, as noted above, through the implementation process of the new General Ledger software package.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

2023-003 UNFAVORABLE BUDGET VARIANCES

Condition: We noted that expenditures had exceeded the amounts appropriated for various areas of the General Fund and certain Special Revenue Funds.

Criteria: The Uniform Budgeting and Accounting Act requires the City to amend the original adopted budget "as soon as it becomes apparent that a deviation from the original general appropriations act is necessary and the amount of the deviation can be determined." The Act also states that "an administrative officer of the local unit shall not incur expenditures against an appropriation account in excess of the amount appropriated by the legislative body."

Cause: The City did not adequately monitor expenditures in relation to budgeted amounts in the areas where the overages occurred.

Effect: Having unfavorable budget variances as described above, the City is not in compliance with Public Act 621 of 1978, as amended.

Recommendation: We recommend the City monitor expenditures against adopted budgets in all applicable funds and make appropriate budget amendments as needed.

Corrective Action Response: The City will continue to make improvements in control of revenue and expenditures and budget conservatively in order to maintain the City's fiscal health. The City now has a Chief Strategy Officer/Budget Director and is working with departments to be more proactive and responsive to City needs and to identify necessary changes during the fiscal year. Correcting this issue will be one of their principal tasks. We will continue to work with the various departments to be more aware of the status of their actual vs budget status throughout the year. Upgrades to the City's financial software will also help with this in the future.

City of Lansing's Responses to Findings

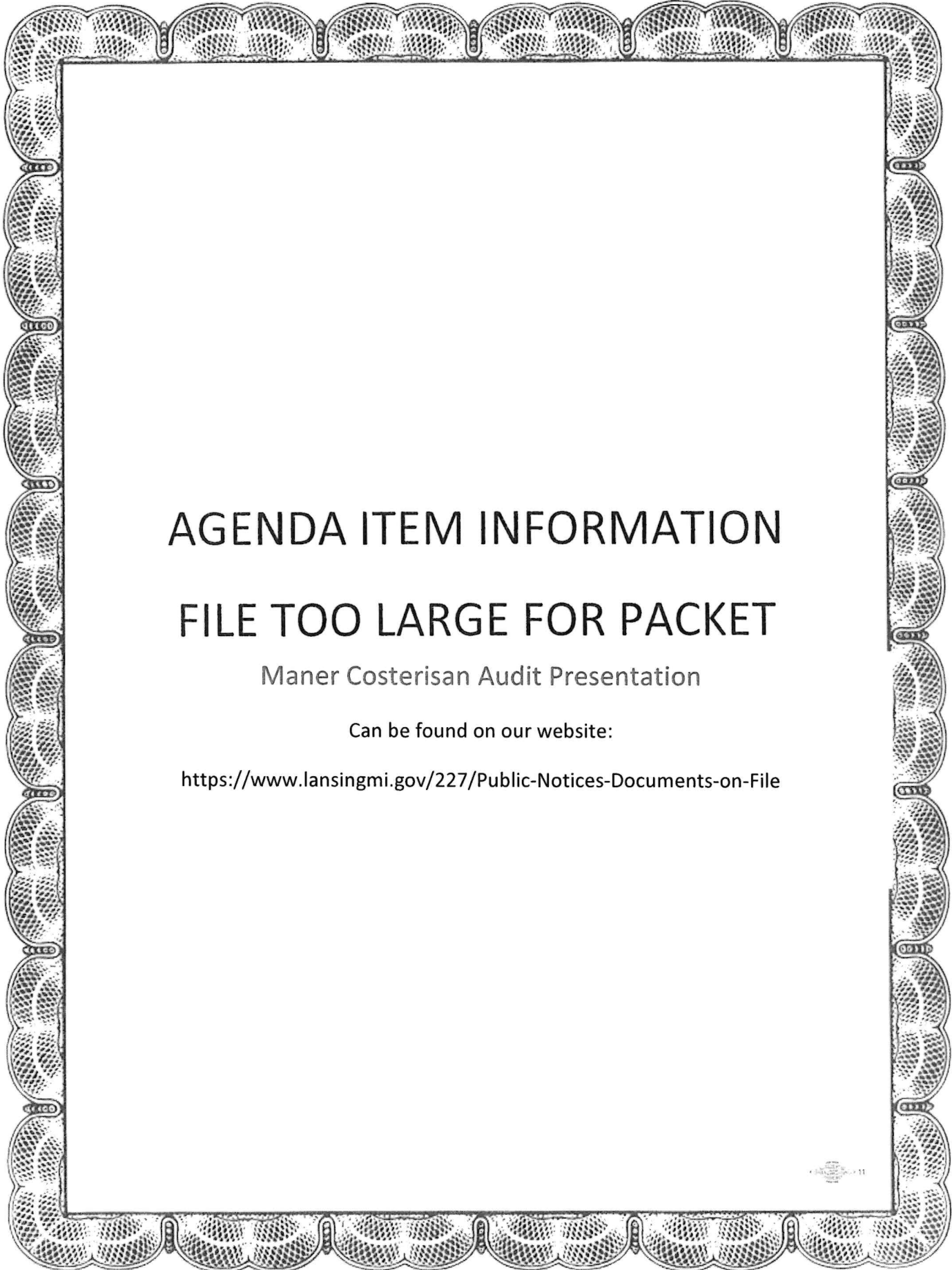
The City's responses to the findings identified in our audit are described above. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Maney Costeiran PC

December 18, 2023



AGENDA ITEM INFORMATION

FILE TOO LARGE FOR PACKET

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Can be found on our website:

<https://www.lansingmi.gov/227/Public-Notices-Documents-on-File>



CITY OF LANSING

INTERNAL AUDITOR

124 W MICHIGAN AVE FL 10

LANSING MI 48933-1605

(517) 483-4159

Date: January 22, 2023
To: Lansing City Council
From: Emily Linden, Internal Auditor
Subject: City of Lansing Audit – Year End June, 30 2023

Overview

The goal of the independent audit is to provide reasonable assurance that the financial statements for the City for the fiscal year-end June 30, 2023 are free of material misstatement.

Financial Highlights:

Total net position	\$ (65,743,898)
Change in total net position	69,624,086
Fund balances, governmental funds	249,530,755
Change in fund balances, governmental funds	181,855,391
Unassigned fund balance, general	20,917,243
Change in fund balance, general fund	6,209,695
Long-term obligations outstanding	397,571,831
Change in long-term obligations	208,165,751

- The City's combined net position increased \$69,624,086 over the course of the fiscal year's operations and came to a total of \$(65,743,898).
- Net position of governmental activities increased \$55,404,216, and business-type activities increased \$14,219,870.
- The largest component of the City's net position reflects its net investment in capital assets.
- Restricted net positions is the next largest component, which represents amounts subject to external restrictions such as bond covenants, State Legislation or Constitutional provision.
- The remaining portion (unrestricted net position) are resources that may be used at the City's discretion, but often have limitations based on policy action.
- The large increase in unrestricted net position of governmental activities was primarily due to the recognition of ARPA funds and lost revenue.

Audit Findings

The City received the same three audit findings it did last year (FY 2022):

- 2023-001 Material Journal Entries: Material journal entries for the proper recognition of various financial statement amounts within the City's accounting records were recorded after year end, some of which were proposed by the auditors. In addition, we received several revisions to the City's trial balance (the final version coming in early December 2023), each of which contained material corrections to previous trial balances. A similar issue was noted and reported last year as 2022-001.
- 2023-002 Payroll Process: The City has procedures in place to ensure that employees are being paid at the correct rate and for the actual number of hours worked, but much of the data entry of this process continues to be manual and payroll can be submitted and paid before applicable department management reviews and approves their departmental staff payroll data. While no inappropriate transactions were noted during our testing of the payroll process, this is a systemic issue. A similar issue was noted and reported last year as 2022-002.
- 2023-003 Unfavorable Budget Variances: Noted that expenditures had exceeded the amounts appropriated for various areas of the General Fund and certain Special Revenue Funds. A similar issue was noted last year as 2022-003.
 - o This is a direct violation of the Uniform Budgeting and Accounting Act and the third year the City has received this finding.
 - o Last year the Finance Director said in the 1.23.23 Committee of the Whole Meeting, "I won't sit here next year and have the same finding".

Governmental Activities Summary

In total governmental activity revenues decreased \$16,234,039 from FY 2022 to FY 2023 with trends of the major revenue categories as follows:

- General revenue taxes comprised the largest portion of governmental revenues of \$88,404,216, or 38.8% of governmental activity revenue for fiscal year 2023, a \$3,696,016, or 4.4% increase from fiscal year 2022.
- Property taxes revenue was 20.8% of governmental revenues, or \$47,447,205, which is consistent with the previous year.
- Income taxes comprised 18.0%, or \$40,957,011, of governmental activity revenue, the full amount of which is revenue to the General Fund. This represents a \$3,869,418, or 10.4%, increase from fiscal year 2022.
 - o Local income tax rates are prescribed by State law and limited in Lansing's case to 1% of resident income and 0.5% of the income of persons working in the City but living outside of its corporate boundaries. Local income tax rates are also limited to 0.5% for Lansing residents working subject to East Lansing's income tax.
- Unrestricted grants and contributions (including state shared sales tax revenue) comprised 22%, or \$50,447,095, of revenues, a \$2,759,648, or 5.8% increase from fiscal year 2022.
 - o Approximately 36% of this category (\$17,994,492) is attributed to State revenue sharing, an amount distributed to municipalities by the State of Michigan by formula allocation of portions of the State sales tax.
- Charges for services are program-specific revenues generated for services provided. Governmental activity charges for services increased \$804,690 from FY 2022 to FY 2023.

Total expenses for governmental activities decreased \$37,565,529, 18.0%, from FY 2022 to FY 2023, with trends of the major expense categories as follows:

- The largest component of governmental activities was public safety, accounting for 51.5%, or \$88,377,091.
- General government comprises the second largest component of governmental activity expenses, at 12.1%, or \$20,719,165, an 5.6% (\$1,090,649) increase from FY 2022, due to normal increases in expenses.
- Community and economic development represented 10.6%, or \$18,257,000, of total governmental activities expenses. This category decreased \$57,361,976, or 76% from FY 2022.

Business-type Activities Summary

- Net position of the business-type activities increased by \$14,219,870 from FY 2022 to \$270,303,356. This increase was largely attributable to ARPA funding and charges for service increases.

General Fund Budget Highlights

- The FY 2023 General Fund budget was adopted as a balanced budget with a usage of fund balance.
- During the fiscal year, the General Fund revenue budget was amended from \$155,674,501 to \$156,042,746.
- General Fund reserves combined with the Budget Stabilization Fund (combined for financial statement purposes) increased \$6,209,695 from FY 2022 to \$29,661,497.
- Unassigned fund balance decreased \$989,970, or 4% from fiscal year 2022.
- The City also benefited from state and federal grants received in previous years and recognized in the current year.
- See above for audit finding 2023-003, Unfavorable Budget Variances:
 - o The City did not adequately monitor expenditures in relation to budgeted amounts in the areas

Capital Assets

- At the end of the fiscal year 2023, the City had invested \$587,385,998, net of accumulated depreciation/amortization.

Debt Administration

- The City, along with the Lansing Building Authority (LBA), a blended component unit of the City, is empowered by law to authorize, issue, and sell debt obligations. Limited tax and unlimited tax general obligation bonds are backed by the full faith and credit of the City.
- LBA's bonds financed the construction of parking structures, golf courses, and other related improvements. Revenues derived from user fees from persons using parking and golf facilities fund the debt service requirements for related improvements, but they are also backed by a limited tax pledge.

Other Notes

- Because the City is a recipient of federal grant dollars the independent audit of the financial statements of the City of Lansing was part of a broader federally mandated "single audit"
 - o These reports are available in the City's separately issued Single Audit Report.

BY THE COMMITTEE OF THE WHOLE
RESOLVED BY THE CITY COUNCIL OF THE CITY OF LANSING

WHEREAS, pursuant to the Lansing City Charter and Chapter 280 of the Lansing Code of Ordinances, the Council shall designate in advance the first meeting of the Elected Officers Compensation Commission in even-numbered years; and

WHEREAS, Chapter 280 of the Lansing Code of Ordinances requires the first meeting of the Elected Officers Compensation Commission to be prior to February 21, 2024 and that the commission meet on no more than 15 session days; and

WHEREAS, Chapter 280 of the Lansing Code of Ordinances requires the Elected Officers Compensation Commission to make its determination within forty-five days after its first meeting.

NOW, THEREFORE, BE IT RESOLVED the Lansing City Council hereby calls upon the Elected Officers Compensation Commission to meet and conduct its business in 2024 and designates their first meeting as Tuesday, February 6, 2024 at noon in the City Council Conference Room on the 10th floor of City Hall as the first meeting of the Commission.

BE IT FURTHER RESOLVED the City Council Office Manager shall serve as the recording secretary to the Commission unless the Commission determines otherwise.

BE IT FINALLY RESOLVED the City Clerk shall notify the members of the Commission in writing concerning the designated date, time, and place of the first meeting at least seven calendar days in advance thereof.

BY THE COMMITTEE OF THE WHOLE
RESOLVED BY THE CITY COUNCIL OF THE CITY OF LANSING

WHEREAS, on November 30, 2023, City Council adopted Resolution 2023-270 to establish the Lansing City Council meeting dates for 2024; and

WHEREAS, March 25, 2024, is a scheduled City Council and Committee of the Whole meeting on Resolution 2023-270; and

WHEREAS, Council President Garza is proposing to move the March 25th, 2024, meetings to Monday, March 18, 2024.

THEREFORE BE IT RESOLVED, the Lansing City Council amends Resolution 2023-270, moving the previously scheduled March 25th, 2024, City Council and Committee of the Whole meetings to March 18th, 2024.

BY THE COMMITTEE OF THE WHOLE
RESOLVED BY THE CITY COUNCIL OF THE CITY OF LANSING

WHEREAS, at any time during the fiscal year, the City Council may consider appropriations which modify the previously adopted annual appropriation to transfer an unencumbered balance in whole or in part from any account; provide for the expenditure of revenues in excess of those in the budget; or meet a public emergency affecting life, health, property, or the public peace; and

WHEREAS, the State of Michigan has appropriated funds within its FY 2023/2024 budget for which the City of Lansing is an eligible recipient; and

WHEREAS, funding for capital city services was appropriated for reimbursement and support of local infrastructure and municipal services that support the state capitol and adjacent state facilities; and

WHEREAS, funding for public infrastructure grants was appropriated for the purpose of rehabilitating a community pool; and

WHEREAS, funding for a swimming pool restoration project was appropriated to restore a public swimming pool listed on the National Register of Historic Places; and

WHEREAS, funding for sports infrastructure compliance was appropriated to support capital improvement costs related to affiliate compliance requirements of a professional baseball organization; and

WHEREAS, the Clerk's Office anticipates additional operating expenses through the remainder of the current fiscal year; and

WHEREAS, the Financial Empower Center is being reorganized and will now be operated directly by the City requiring a transfer from operating to personnel to support two new city employees; and

WHEREAS, Council had previously moved to increase personnel budgets within the original adopted budget for Fire, Police, and Public Service Departments which the Departments would like to utilize for advertising, recruitment, and training; and

WHEREAS, elections will be held to determine membership for a commission to consider a general revision of the Lansing City Charter, requiring additional expenses including funding for its operations anticipated to carry forward into successive fiscal years; and

WHEREAS, funds for certain capital projects were appropriated in the contingency of seeking additional funding for which appropriations are no longer required.

NOW, THEREFORE, BE IT RESOLVED that the following FY 2023/2024 budget amendment is approved; and,

BE IT FURTHER RESOLVED that the Lansing City Council hereby authorizes the Administration to accept any grants associated with the appropriations for capital city services, public infrastructure grants, swimming pool restoration project, and sports infrastructure compliance, subject to the terms of any accepted grant agreements.

BE IT FINALLY RESOLVED, the Administration is authorized to create appropriate accounts and to make the necessary operating transfers for the expenditure and control of the balance of the grant funds, carryforwards, and appropriations, and to execute any necessary agreements upon approval as to form by the City Attorney.

Appropriation	Description	Amount
General Fund	Use of (Contribution to) Fund Balance	-\$460,000
General Fund	State Revenues	1,000,000
Total General Fund Revenue Appropriation		<u>\$540,000</u>
City Clerk's Office	Operating	\$40,000
Neighborhood and Citizen Engagement	Personnel	150,000
	Operating	-150,000
Police	Personnel	-120,000
Police	Operating	120,000
Fire	Personnel	-120,000
Fire	Operating	120,000
Public Service	Personnel	-60,000
Public Service	Operating	60,000
City Supported Agencies	Operating (Charter Commission)	500,000
Total General Fund Expenditure Appropriation		<u>\$540,000</u>
Capital Improvement	Use of (Contribution to) Fund Balance	-\$1,400,000
Total Capital Improvement Revenue Appropriation		<u>-\$1,400,000</u>
Capital Improvement	Capital (Stadium)	-\$1,400,000
Total Capital Improvement Expenditure Appropriation		<u>-\$1,400,000</u>
State/Federal Grants	State Revenues	\$7,700,000
Total State/Federal Grants Revenue Appropriation		<u>\$7,700,000</u>
LEO-Sec. 1019(11)	Public Infrastructure Grants	1,200,000
DNR-Sec. 1208	Swimming Pool Restoration	5,000,000
LEO-Sec. 1022(1-5)	Sports Infrastructure Compliance	1,500,000
Total State/Federal Grants Expenditure Appropriation		<u>\$7,700,000</u>



LANSING CITY COUNCIL

GRANT INFORMATION FORM

(Required for all grant applications and acceptances)

REFERRAL DATE: January 8, 2024

GRANT NAME: Capital City Services

DEPARTMENT: Various

CONTACT PERSON (INCLUDE EMAIL AND PHONE): Jake Brower/Mark Lawrence, 517-483-4576

APPLICATION DATE AWARD DATE: Pending

GRANT CYCLE: State FY 2024 Check One: ☐ Annual ☒ One-Time

FUND AMOUNT: \$1,000,000 (Breakdown below should total this amount)

GOODS & SERVICES

PERSONNEL

CONSTRUCTION

LAND

OTHER (Revenue – State Reimbursement) \$1,000,000

CITY MATCH (IF APPLICABLE): \$0 (Reimbursement)

GRANT PAYS FOR: maintenance or improvement of local roads, sidewalks, public utility infrastructure, emergency response, traffic management, or other public safety services that support the state capitol and adjacent state facilities.

FUND ALLOCATIONS (Please describe the purpose of the grant and allowable uses):

General Fund, State Revenues - \$1,000,000 (reimbursing expenses)



LANSING CITY COUNCIL

GRANT INFORMATION FORM

(Required for all grant applications and acceptances)

REFERRAL DATE: January 8, 2024

GRANT NAME: Public Infrastructure Grants/Swimming Pool Restoration Contract

DEPARTMENT: Capital

CONTACT PERSON (INCLUDE EMAIL AND PHONE): Jake Brower/Mark Lawrence, 517-483-4576

APPLICATION DATE AWARD DATE: Pending

GRANT CYCLE: State FY 2024 Check One: ☐ Annual ☒ One-Time

FUND AMOUNT: \$6,200,000 (Breakdown below should total this amount)

GOODS & SERVICES

PERSONNEL

CONSTRUCTION \$6,200,000

LAND

OTHER

CITY MATCH (IF APPLICABLE): \$0

GRANT PAYS FOR: for the rehabilitation/restoration of a historic community swimming pool.

FUND ALLOCATIONS (Please describe the purpose of the grant and allowable uses):

Public Infrastructure Grants (LEO) \$1,200,000 for the rehabilitation of a community pool.
Swimming Pool Restoration Contract (DNR) \$5,000,000 to restore a public swimming pool listed on the National Register of Historic Places.



LANSING CITY COUNCIL

GRANT INFORMATION FORM

(Required for all grant applications and acceptances)

REFERRAL DATE: January 8, 2024

GRANT NAME: Sports Infrastructure Compliance

DEPARTMENT: Capital

CONTACT PERSON (INCLUDE EMAIL AND PHONE): Jake Brower/Mark Lawrence, 517-483-4576

APPLICATION DATE AWARD DATE: Pending

GRANT CYCLE: State FY 2024 Check One: ☐ Annual ☒ One-Time

FUND AMOUNT: \$1,500,000 (Breakdown below should total this amount)

GOODS & SERVICES

PERSONNEL

CONSTRUCTION \$1,500,000

LAND

OTHER

CITY MATCH (IF APPLICABLE): \$0

GRANT PAYS FOR: sports infrastructure compliance (awarded to stadium facility owners that are associated with an affiliate of a professional baseball organization).

FUND ALLOCATIONS (Please describe the purpose of the grant and allowable uses):

State/Federal Grants - \$1,500,000 (subgrant, construction)



CITY OF LANSING

INTERNAL AUDITOR

124 W MICHIGAN AVE FL 10

LANSING MI 48933-1605

(517) 483-4159

Date: January 22, 2023
To: Lansing City Council
From: Emily Linden, Internal Auditor
Subject: Budget Amendment; Fiscal Year 2023-2024 Second Quarter

Overview

The administration is working towards presenting Council with regular quarterly budget amendments to avoid budget variances at year-end.

Included in this Budget Amendment:

- Appropriates the money received from the State in their FY 2023/2024 budget
 - Including:
 - Public Infrastructure Grants
 - Swimming Pool Restoration
 - Sports Infrastructure Compliance
- Allocates additional funds to the Clerk's office due to the anticipation of increased operating expenses as well as additional allocations to City Supported Agencies for the Charter Commission
- Allocates the previously approved increase to personnel costs in Police, Fire, and Public Service to utilize for advertising, recruitment, and training
 - \$120,00 for Police
 - \$120,000 for Fire
 - \$60,000 for Public Service
- A transfer from operating to personnel to support the Financial Empowerment Center's reorganization

<u>Appropriation</u>	<u>Description</u>	<u>Amount</u>
General Fund	Use of (Contribution to) Fund Balance	<u>-\$460,000</u>
General Fund	State Revenues	1,000,000
Total General Fund Revenue Appropriation		<u>\$540,000</u>
City Clerk's Office	Operating	\$40,000
Neighborhood and Citizen Engagement	Personnel	150,000
	Operating	<u>-150,000</u>
Police	Personnel	<u>-120,000</u>
Police	Operating	120,000
Fire	Personnel	<u>-120,000</u>
Fire	Operating	120,000
Public Service	Personnel	<u>-60,000</u>
Public Service	Operating	60,000
City Supported Agencies	Operating (Charter Commission)	500,000
Total General Fund Expenditure Appropriation		<u>\$540,000</u>
Capital Improvement	Use of (Contribution to) Fund Balance	<u>-\$1,400,000</u>
Total Capital Improvement Revenue Appropriation		<u>-\$1,400,000</u>
Capital Improvement	Capital (Stadium)	<u>-\$1,400,000</u>
Total Capital Improvement Expenditure Appropriation		<u>-\$1,400,000</u>
State/Federal Grants	State Revenues	\$7,700,000
Total State/Federal Grants Revenue Appropriation		<u>\$7,700,000</u>
LEO-Sec. 1019(11)	Public Infrastructure Grants	1,200,000
DNR-Sec. 1208	Swimming Pool Restoration	5,000,000
LEO-Sec. 1022(1-5)	Sports Infrastructure Compliance	1,500,000
Total State/Federal Grants Expenditure Appropriation		<u>\$7,700,000</u>



LANSING CITY COUNCIL

GRANT INFORMATION FORM

(Required for all grant applications and acceptances)

REFERRAL DATE: January 8, 2024

GRANT NAME: Transformational Housing Projects Enhancement Grant

DEPARTMENT: Mayor

CONTACT PERSON (INCLUDE EMAIL AND PHONE): Jake Brower/Mark Lawrence, 517-483-4576

APPLICATION DATE AWARD DATE: 12/13/2023

GRANT CYCLE: State FY 2024 (thru 12/2025) Check One: ☐ Annual ☒ One-Time

FUND AMOUNT: \$40,000,000 (Breakdown below should total this amount)

GOODS & SERVICES

PERSONNEL

CONSTRUCTION \$40,000,000

LAND

OTHER

CITY MATCH (IF APPLICABLE): \$0

GRANT PAYS FOR: for the direct eligible costs of creating affordable housing units or completing other corridor improvements.

FUND ALLOCATIONS (Please describe the purpose of the grant and allowable uses):

State/Federal Grants - \$40,000,000 (subgrant, capital projects).

BY THE COMMITTEE OF THE WHOLE
RESOLVED BY THE CITY COUNCIL OF THE CITY OF LANSING

WHEREAS, at any time during the fiscal year, the City Council may consider appropriations which modify the previously adopted annual appropriation to transfer an unencumbered balance in whole or in part from any account; provide for the expenditure of revenues in excess of those in the budget; or meet a public emergency affecting life, health, property, or the public peace; and

WHEREAS, the State of Michigan has appropriated funds within its FY 2023/2024 budget for which the City of Lansing is an eligible recipient; and

WHEREAS, funding for transformational housing projects was appropriated for redevelopment projects to include the direct eligible costs of creating affordable housing units or completing other corridor improvements.

NOW, THEREFORE, BE IT RESOLVED that the Lansing City Council hereby accepts the Housing Development Fund Grant, subject to the terms of the grant agreement.

BE IT FINALLY RESOLVED, the Administration is authorized to create appropriate accounts and to make the necessary operating transfers for the expenditure and control of the balance of the grant funds, and to execute any necessary agreements upon approval as to form by the City Attorney.

<u>Appropriation</u>	<u>Description</u>	<u>Amount</u>
State/Federal Grants	State Grant Revenue	\$40,000,000
Total State/Federal Grants Revenue Appropriation		<u>\$40,000,000</u>
LEO-Sec. 1013(1-7)	Affordable Housing/Corridor Improvements	\$40,000,000
Total State/Federal Grants Revenue Appropriation		<u>\$40,000,000</u>



LANSING CITY COUNCIL

GRANT INFORMATION FORM

(Required for all grant applications and acceptances)

REFERRAL DATE: January 8, 2024

GRANT NAME: Transformational Municipal Infrastructure Enhancement Grant

DEPARTMENT: Mayor

CONTACT PERSON (INCLUDE EMAIL AND PHONE): Jake Brower/Mark Lawrence, 517-483-4576

APPLICATION DATE AWARD DATE: 10/1/2023

GRANT CYCLE: State FY 2024 (thru 09/2027) Check One: ☐ Annual ☒ One-Time

FUND AMOUNT: \$40,000,000 (Breakdown below should total this amount)

GOODS & SERVICES

PERSONNEL

CONSTRUCTION \$40,000,000

LAND

OTHER

CITY MATCH (IF APPLICABLE): \$0

GRANT PAYS FOR: for development of a new city campus in the downtown corridor including a municipal administration building, facilities, and adjacent infrastructure.

FUND ALLOCATIONS (Please describe the purpose of the grant and allowable uses):

State/Federal Grants - \$40,000,000 (construction).

By the Committee of the Whole
Resolved by the City Council of the City of Lansing

WHEREAS, at any time during the fiscal year, the City Council may consider appropriations which modify the previously adopted annual appropriation to transfer an unencumbered balance in whole or in part from any account; provide for the expenditure of revenues in excess of those in the budget; or meet a public emergency affecting life, health, property, or the public peace; and

WHEREAS, the State of Michigan has appropriated funds within its FY 2023/2024 budget for which the City of Lansing is an eligible recipient; and

WHEREAS, funding for transformational municipal infrastructure was appropriated to develop a city campus that will improve customer service and public accessibility, increase building efficiencies, modernize aging facilities, and improve downtown commerce and redevelopment.

NOW, THEREFORE, BE IT RESOLVED that the Lansing City Council hereby authorizes the Administration to accept any grants associated with the appropriation for transformational municipal infrastructure, subject to the terms of any accepted grant agreements.

BE IT FINALLY RESOLVED, the Administration is authorized to create appropriate accounts and to make the necessary operating transfers for the expenditure and control of the balance of the grant funds, and to execute any necessary agreements upon approval as to form by the City Attorney.

Appropriation	Description	Amount
State/Federal Grants	State Grant Revenue	\$40,000,000
Total State/Federal Grants Revenue Appropriation		<u>\$40,000,000</u>
LEO-Sec. 1029(1-7)	Municipal Infrastructure/City Hall	\$40,000,000
Total State/Federal Grants Revenue Appropriation		<u>\$40,000,000</u>